

## Chapter 3 TRANSPORTATION IMPACTS AND MITIGATION

This chapter summarizes the existing traffic circulation, transit, parking, pedestrian, and bicycle transportation conditions in the project area, and the potential impacts of the proposed alternatives. The information in this chapter is based on the Transportation Technical Memorandum, which is incorporated into this DEIS/DEIR as Appendix L.

### 3.1 Regulatory Framework

For this transportation impact analysis, CDM reviewed guidelines obtained from the California Environmental Quality Act (CEQA), National Environmental Policy Act (NEPA), and the Los Angeles Department of Transportation (LADOT), in addition to the *City of Los Angeles General Plan's Circulation Element*. CEQA guidelines define “significant effect” or “significant impact” as a substantial, or potentially substantial, adverse change in any of the physical conditions within the area affected by the project. The determination of whether a project may have a significant effect on the environment calls for careful judgment on the part of the public agency involved, based to the extent possible on scientific and factual data. There are few quantitative standards of significance related to transportation effects. The measurement and prediction of level of service (LOS) at potentially affected intersections is a standard that is used to evaluate the significance of potential traffic impacts. Predicted changes in level of service provide indications of how well road-based movements may function under the different alternatives, which may have implications for vehicular traffic, and certain types of transit and non-motorized transportation.

Senate Bill 375 (SB 375) requires the California Air Resources Board (CARB) to set regional targets for 2020 and 2035 to reduce greenhouse gas (GHG) emissions from passenger vehicles. A regional target will be developed for each of the 18 metropolitan planning organizations (MPOs) in the state; the Southern California Association of Governments (SCAG) is the MPO that would have jurisdiction over the Regional Connector Transit Corridor project area. Each MPO is required to develop “Sustainable Community Strategies” (SCS) through integrated land use and transportation planning and to demonstrate an ability to attain the proposed reduction targets by 2020 and 2035. SCAG is proceeding with the SCS process on the tentative assumption that the region will have an approximate reduction target of 2.5 MMCO<sub>2</sub>e for 2020 (SCAG 2009). This target is based on the fact that the statewide reduction target is 5 MMTCO<sub>2</sub>e, and the SCAG region accounts for roughly half of the State’s population and emissions.

The travel forecasting model was developed by Metro and is based on SCAG’s Regional Travel Demand Model. The travel demand forecast model includes the approved land use and financially constrained future highway and transit network for 2035. The model estimates future travel demand based on several input criteria, including the following:

- SCAG forecasts of population and employment growth
- SCAG forecasted changes in the socio-demographic characteristics of travelers

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- Future characteristics of the roadway and transit systems, including travel times, costs, and capacity reflective of the No Build, TSM, and build alternatives.

To represent the affected environment from a traffic operations perspective, 192 intersections in the Study Area were analyzed. The intersections are located near potential rail stations along the proposed Project alignment and at intersections of major arterials in the Study Area. The jurisdictions affected by the Project were consulted throughout scoping process and assisted in the selection of study intersections. Detailed a.m. and p.m. peak period intersection turning movement counts were conducted in 2008 and 2009 to represent existing traffic volumes on a typical weekday throughout the Study Area.

### 3.1.1 Transit

Existing transit services within the project area that parallel the Regional Connector alignment were identified and tabulated to show destinations, existing headways, service characteristics, and operating time periods. No NEPA, CEQA, or local thresholds are available for determining the significance of impacts to transit service. Changes to the transit network are described for each alternative in Section 3.3. Transit impacts and consequences include estimated benefits associated with each alternative, such as travel speeds and times, greater service reliability, and estimated higher ridership. Evaluation criteria included:

- Transit travel times,
- Speed and reliability,
- Transit ridership, and
- Passenger comfort and convenience.

### 3.1.2 Traffic Circulation

Significant impacts generated by the build alternatives were identified by comparing results of the LOS analyses. Each future build alternative evaluated was compared to the No Build Alternative, which is considered the baseline condition. The reason for this comparison is to determine potential significant impacts due to the proposed project. The threshold of significance used to identify significant traffic impacts under both NEPA and CEQA are based on revised guidelines set forth by LADOT in the LADOT *Traffic Study Policies and Procedures* (March 2002). The significance threshold at an intersection is based on the amount of change in overall delay between an action alternative and the No Build Alternative. Change in delay is classified using LOS, which is defined in Table 3-1 using the average vehicle delay (the length of delay caused by traffic congestion at a given intersection).

Traffic circulation impacts are evaluated based on the additional average vehicle delay that a proposed alternative would cause beyond the No Build Alternative conditions. Table 3-2 presents the applicable thresholds for this evaluation.

More information about the methodology used for traffic circulation impact evaluation is available in the Transportation Technical Memorandum (Appendix L).

**Table 3-1. Level of Service Definitions for Signalized Intersections**

LOS	Average Vehicle Delay (in seconds)	Definition
A	< 10.0	EXCELLENT. No vehicle waits longer than one red light and no approach phase are fully used.
B	> 10.0 and < 20.0	VERY GOOD. An occasional approach phase is fully utilized; many drivers begin to feel somewhat restricted within groups of vehicles.
C	> 20.0 and < 35.0	GOOD. Occasionally drivers may have to wait through more than one red light; backups may develop behind turning vehicles.
D	> 35.0 and < 55.0	FAIR. Delays may be substantial during portions of the rush hours, but enough lower volume periods occur to permit clearing of developing lines, preventing excessive backups.
E	> 55.0 and < 80.0	POOR. Represents the most vehicles intersection approaches can accommodate; may be long lines of waiting vehicles through several signal cycles.
F	> 80.0	FAILURE. Backups from nearby locations or on cross streets may restrict or prevent movement of vehicles out of the intersection approaches. Tremendous delays with continuously increasing queue lengths.

**Table 3-2. Intersection Significance Thresholds**

Final Intersection LOS with Project	Change in Delay (in seconds) from the No Build Alternative
LOS A	-----
LOS B	-----
LOS C	6.0
LOS D	4.0
LOS E	2.5
LOS F	2.5

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### 3.1.3 Parking

An on-street parking evaluation was conducted to assess the number of spaces that may be removed due to each one of alternatives. The analysis included a field inventory of the number of available on-street parking and loading spaces and identification of peak period parking restrictions, if applicable. No NEPA, CEQA, or local thresholds are available to guide the determination of the significance of impacts to parking. Reductions in parking are described for each alternative in Section 3.3. Evaluation of potential parking impacts included consideration of:

- The availability of parking within one half mile walking distance and
- The availability of loading zones in relation to the location of commercial enterprises.

### 3.1.4 Other Modes

Bicycle and pedestrian circulation was evaluated as part of this transportation analysis. No NEPA, CEQA, or local thresholds are available to guide the determination of significance of impacts to bicycle and pedestrian circulations. Changes to the bicycle and pedestrian network are described for each alternative in Section 3.3. Evaluation of potential impacts to bicycles and pedestrians included consideration of:

- Detours that might lengthen bicycle commutes or pedestrian routes and
- Safety of alternate routes.

## 3.2 Affected Environment

This section identifies the existing conditions being evaluated for each transportation component. The transportation environment consists of transit, traffic circulation, parking, and other modes (e.g., pedestrians and bicycles).

### 3.2.1 Transit

The Regional Connector Transit Corridor is located within the central business district of downtown Los Angeles, which is characterized by the highest concentration of transit service in the county. Ten transit operators operate approximately 110 bus routes throughout the project area. In addition, Metro operates four rail transit lines, and an additional line is currently under construction. Transit services in the downtown area vary considerably in speed, frequency, and capacity.

The transit operators include:

- Antelope Valley Transit Authority (AVTA)
- City of Gardena
- City of Santa Clarita
- City of Santa Monica (Big Blue Bus)

- Foothill Transit
- LADOT
- Metro
- Montebello Bus Lines
- Orange County Transportation Authority (OCTA)
- Torrance Transit

The type of service provided by transit includes:

- Traditional line-haul bus service
- Peak-hour freeway express buses
- Downtown circulator shuttles
- Light rail
- Heavy rail

Existing project area bus routes and ridership are shown in Figure 3-1 and Table 3-3.

Although Metro and LADOT carry the majority of passengers, other operators provide peak-hour, peak-direction commuter bus service as well. In addition to public transit services, several high-rise office tenants also offer shuttle bus service to Union Station for their employees.

Commuter rail service to downtown Los Angeles is provided primarily by Metrolink and Amtrak, with connections to Metro Rail service at Union Station, which is located 0.1 mile outside of the project area analyzed for transportation impacts. Most passengers arriving at Union Station on Metrolink are bound for the central business district and presently use the Metro Red Line, LADOT DASH buses, or employer-provided shuttles to complete their trips.

Almost all streets in the downtown area are served during the peak hours, with bus service that has 5 minute or higher frequency (headways). The bus service runs in a grid pattern with the predominant flow of passengers being in an east-west orientation, although heavily utilized bus lines also run in the north-south direction. The most heavily-served streets are 1<sup>st</sup> Street, the 4<sup>th</sup> Street/5<sup>th</sup> Street couplet, Hill Street, Broadway, the Main Street/Spring Street couplet, and the Grand Street/Olive Street couplet.

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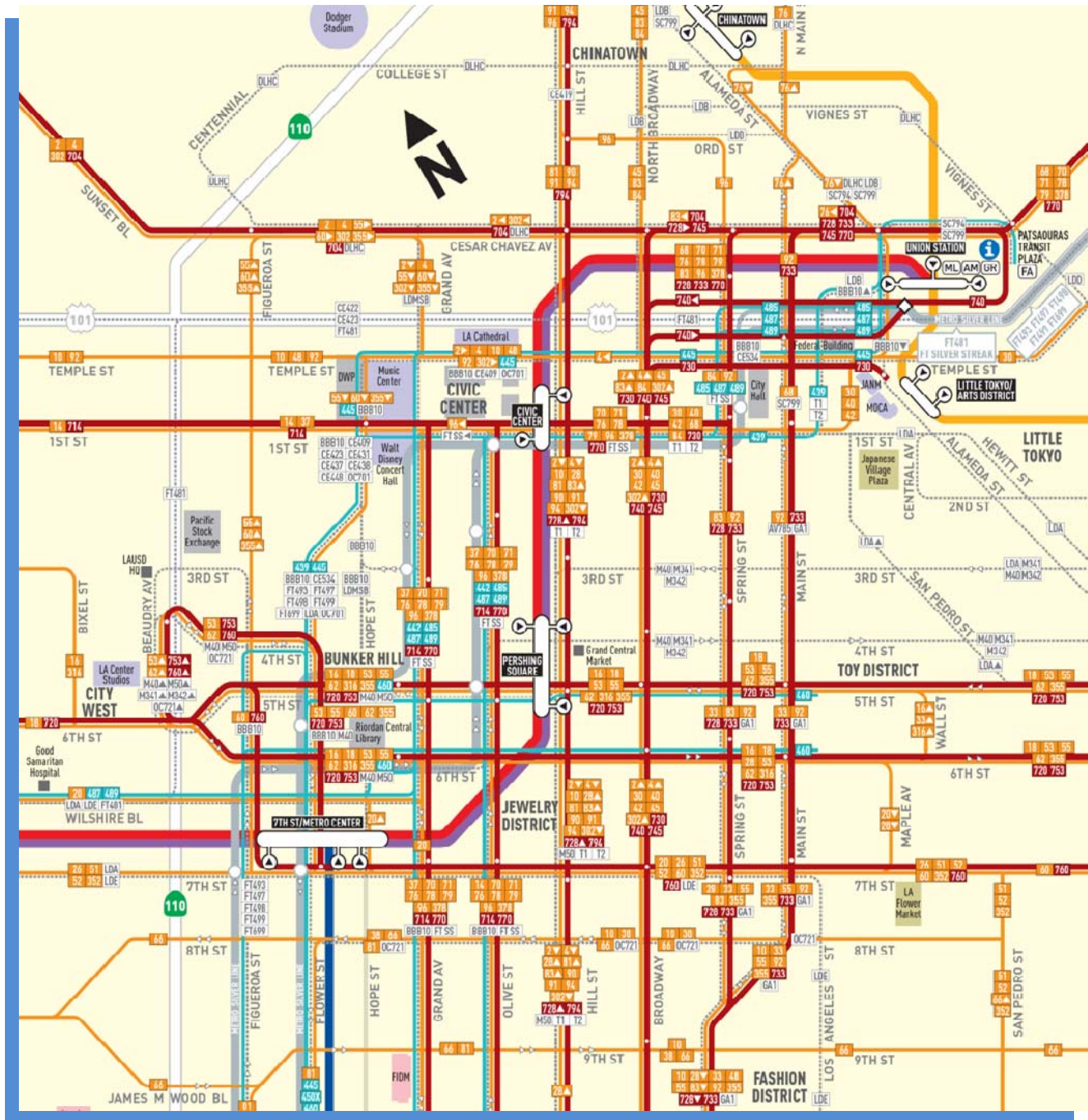


Figure 3-1. Existing Project Area Bus Routes



**Table 3-3. Average Daily Ridership on Bus Lines Serving the Project Area (2009)**

Line	Destination	Average Daily Boardings
2/302	Pacific Palisades via Sunset Blvd	21,874
4	West Los Angeles/Santa Monica via Santa Monica Blvd	20,870
10	West Hollywood via Temple St/Melrose Ave	13,513
14/37	Beverly Hills via Beverly Blvd, Washington/Fairfax via Adams Blvd	16,908
16/316	Century City via 3 <sup>rd</sup> St	26,732
18	Wilshire Center/Montebello via 6 <sup>th</sup> St/Whittier Blvd	26,971
20	Westwood/Santa Monica via Wilshire Blvd	17,751
26/51/52/352	Hollywood/Compton/Artesia Transit Center via Avalon Blvd	27,632
28	Century City via Olympic Blvd	9,360
30	Pico/Rimpau Transit Center/Monterey Park via Pico Blvd/E 1 <sup>st</sup> St	16,666
33/333	Santa Monica via Venice Blvd	23,205
35/335	Washington/Fairfax via Washington Blvd	9,104
38	Washington/Fairfax via Jefferson Blvd	5,984
40	South Bay Galleria via Hawthorne Blvd/MLK Jr. Blvd	17,714
42/42A	LAX via La Tijera Blvd/MLK Jr. Blvd	4,904
45	Lincoln Heights/Rosewood via Broadway	20,972
53	Avalon Green Line via Main St/San Pedro St	10,590
55/355	Imperial/Wilmington Blue/Green Line via Compton Ave	10,443
60	Artesia Blue Line via Long Beach Blvd	17,626
62	Hawaiian Gardens via Telegraph Rd	4,331
66/366	Wilshire Center/Montebello via 8 <sup>th</sup> St/Olympic Blvd	23,326
68/84	Monterey Park via Eagle Rock Blvd/Cypress Ave/Cesar Chavez Ave	9,513
70/71	Cal State Los Angeles/El Monte via Marengo St/Garvey Ave	13,521

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**Table 3-3. Average Daily Ridership on Bus Lines Serving the Project Area (2009) (continued)**

Line	Destination	Average Daily Boardings
76	El Monte via Valley Blvd	10,744
78/79/378	Arcadia via Huntington Dr/Las Tunas Dr	11,493
81	Eagle Rock/Exposition Park via Figueroa St	17,117
83	Eagle Rock via York Ave	5,739
90/91	Sunland via Glendale Ave/Foothill Blvd	6,168
92	Burbank via Glenoaks Blvd/Brand Blvd/Glendale Blvd	5,792
94	Sun Valley via Hill St/San Fernando Rd	6,886
96	Sherman Oaks via Griffith Park Dr/Riverside Dr	5,718*
439	LAX/Aviation Green Line via Westchester/Culver City	949
442	Hawthorne via Harbor Transitway/ /Manchester Blvd	217
444	Rancho Palos Verdes via Harbor Transitway/Hawthorne Blvd	2,976
445	San Pedro via Harbor Transitway/1 <sup>st</sup> St/Pacific Ave	1,335
446	San Pedro via Harbor Transitway/Avalon Blvd/Pacific Ave	4,148
450X	Artesia Transit Center via Harbor Transitway (Express)	804
460	Disneyland via Harbor Transitway/I-105	4,335
484	Pomona via El Monte Busway/Valley Blvd	7,131
485	Altadena via El Monte Busway/Oak Knoll Ave/Lake Ave	2,955
487/489	Sierra Madre Villa Gold Line via El Monte Busway	3,966
490	Pomona via El Monte Busway/Ramona Blvd	5,816
704	Santa Monica via Santa Monica Blvd (Rapid)	12,711
714	Beverly Hills via Beverly Blvd (Rapid)	3,921
720	Santa Monica/Commerce via Wilshire Blvd/Whittier Blvd (Rapid)	38,391
728	Century City via Olympic Blvd (Rapid)	8,636



**Table 3-3. Average Daily Ridership on Bus Lines Serving the Project Area (2009) (continued)**

Line	Destination	Average Daily Boardings
730	Pico/Rimpau/East Los Angeles via 1 <sup>st</sup> St/Pico Blvd (Rapid)	5,097
740	South Bay Galleria via Hawthorne Blvd/MLK Jr. Blvd (Rapid)	9,265
745	Harbor Freeway Green Line via Broadway (Rapid)	8,046
753	Imperial/Wilmington Blue/Green Line via Central Ave (Rapid)	3,116
760	Artesia Blue Line via Long Beach Blvd (Rapid)	8,676
770	El Monte via Cesar Chavez Ave/Garvey Ave (Rapid)	9,496
794	Sylmar via San Fernando Rd/Brand Blvd (Rapid)	6,308

Major bus routes paralleling the Metro LRT lines and providing connections between the project area and the region are shown in the following tables. Each table shows the limits of a bus routes' service, the operating period, and the peak-hour frequency. Tables 3-4 and 3-5 summarize the bus routes paralleling the Metro Gold Line to Pasadena (eventually Azusa) and the Metro Blue Line to Long Beach. These routes cover approximate portions of the proposed North-South Line.

**Table 3-4. Bus Routes Paralleling the Existing Blue Line Service**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Metro	48	Local Bus	5 a.m.to 11 p.m.	7 mins	Avalon Green Line via Main Street and S. San Pedro Street
Metro	60	Local Bus	24 Hours	6 mins	Artesia Blue Line via Long Beach Boulevard.
Metro	760	Rapid Bus	5 a.m.to 8 p.m.	8 mins	Long Beach Boulevard Rapid Bus
Metro	445	Freeway Express Bus	5 a.m.to 7 p.m.	30 mins	San Pedro via Harbor Transitway, 1 <sup>st</sup> Street and Pacific Avenue
Metro	Silver Line	Freeway Express Bus	5 a.m.to 1 a.m.	15 mins	Artesia Transit Center via Harbor Transitway

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**Table 3-5. Bus Routes Paralleling the Existing Pasadena Gold Line Service**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Metro	78/79/378	Local/Limited Stop Bus	5 a.m.to 1 a.m.	10 mins	Arcadia via Huntington Drive and Las Tunas Drive
Metro	94	Local/Limited Stop Bus	5 a.m.to 1 a.m.	5 mins	Sylmar via San Fernando Road and Spring Street
Metro	485	Freeway Express Bus	5 a.m.to 12 a.m.	20 mins	Altadena via El Monte Busway, Oak Knoll Avenue and Lake Avenue

Tables 3-6 and 3-7 summarize the bus routes paralleling the existing Metro Gold Line to East Los Angeles (eventually I-605) and the future Metro Expo Line service to Culver City (eventually Santa Monica). These routes cover approximate portions of the proposed East-West Line.

**Table 3-6. Bus Routes Paralleling the Existing Gold Line to East Los Angeles Service**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Metro	18	Local Bus	24 Hours	3 mins	Wilshire Center - Montebello via 6 <sup>th</sup> Street and Whittier Boulevard
Metro	30/31/ 330	Local/Limited Stop Bus	24 Hours	4 mins	Pico-Rimpau - Monterey Park via Pico Boulevard. and E 1 <sup>st</sup> Street
Metro	62	Local Bus	5 a.m.to 11 p.m.	15 mins	Hawaiian Gardens via Telegraph Road
Metro	66/366	Local/Limited Stop Bus	4 a.m.to 1 a.m.	2 mins	Wilshire Center - Montebello via 8 <sup>th</sup> Street and Olympic Boulevard.
Metro	68/84	Local Bus	24 Hours	8 mins	West LA - Montebello via Washington Boulevard and Cesar Chavez Avenue
LADOT	Dash Boyle Heights/ East LA	Dash	7 a.m.to 7 p.m.	20 mins	Herbert & Whittier via Wabash, Gage Avenue and Rowan
Montebello	40	Local Bus	5 a.m.to 10 p.m.	8 mins	Montebello and Whittier via Beverly Boulevard
Montebello	341	Limited Stop Bus	7 a.m.to 9 a.m. & 4 p.m.to 6 p.m.	30 mins	Montebello and Whittier via Beverly Boulevard

**Table 3-6. Bus Routes Paralleling the Existing Gold Line to East Los Angeles Service (continued)**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Montebello	342	Limited Stop Bus	7 a.m.to 5 p.m.	One Trip	Montebello and Whittier via Beverly Boulevard
Montebello	343	Limited Stop Bus	7 a.m.to 8 a.m. and 5 p.m.to 6 p.m.	30 mins	Montebello and Whittier via Beverly Boulevard

**Table 3-7. Bus Routes Paralleling the Future Exposition Line Service**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Metro	4	Local Bus	24 Hours	7 mins	Santa Monica via Santa Monica Boulevard
Metro	10	Local Bus	5 a.m.to 12 a.m.	7 mins	West Hollywood via Temple Street and Melrose Avenue
Metro	14	Local Bus	24 Hours	10 mins	Beverly Hills via Beverly Boulevard/West LA via Adams Boulevard
Metro	20	Local Bus	24 Hours	4 mins	Santa Monica via Wilshire Boulevard
Metro	26/51/52/352	Local/Limited Stop Bus	24 Hours	4 mins	Hollywood - Compton - Artesia Blue Line via Avalon Boulevard
Metro	28/83/84/328	Local Bus	5 a.m.to 1 a.m.	8 mins	Century City via Olympic Boulevard
Metro	33/333	Local/Limited Stop Bus	24 Hours	2 mins	Santa Monica via Venice Boulevard
Metro	35/335	Local/Limited Stop Bus	4 a.m.to 12 a.m.	10 mins	West LA via Washington Boulevard
Metro	37	Local Bus	4 a.m.to 1 a.m.	10 mins	Beverly Hills via Beverly Boulevard/West LA via Adams Boulevard

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**Table 3-7. Bus Routes Paralleling the Future Exposition Line Service (continued)**

Operator	Line	Mode	Weekday Hours of Operation	Peak Hour Frequency	Route Description
Metro	90/91	Local Bus	5 a.m.to 12 a.m.	10 mins	Sunland via Foothill Blvd., Cañada Boulevard, and Glendale Avenue
Metro	439	Freeway Express Bus	5 a.m.to 9 p.m.	40-60 mins	Aviation Green Line via Culver City
Metro	487	Freeway Express Bus	6 a.m.to 9 p.m.	30 mins	Sierra Madre Villa Gold Line via El Monte Busway
Metro	720	Rapid Bus	4 a.m.to 1 a.m.	4 mins	Wilshire Boulevard - Whittier Boulevard Rapid
LADOT	CE437	Freeway Express Bus	7 a.m.to 9 a.m. and 4 p.m.to 6 p.m.	15-30 mins	Venice/Marina del Rey/Culver City

### 3.2.2 Traffic Circulation

This section describes the existing present-day traffic conditions in the project area.

#### 3.2.2.1 Roadway Network

The project area in which traffic was evaluated included the north-south major and secondary arterials between and including Arcadia Street and 8<sup>th</sup> Street, and the east-west major and secondary arterials between and including Figueroa Street and Alameda Street. Table 3-8 describes some of the major streets in the project area roadway network.

The existing conditions intersection analysis shows that only the Figueroa Street and Wilshire Boulevard intersection is operating at LOS F in the PM (afternoon/evening) peak hour. All other intersections currently operate at LOS D or better during both the AM (morning) and afternoon/evening peak hours. Results of the existing AM and PM LOS analysis and delay at each of the study intersections are presented in Figure 3-2. A list of the 85 intersections studied and their existing LOS is provided in Table 3-9, and more information is available in the Transportation Technical Memorandum (Appendix L).

**Table 3-8. Selected Major Streets**

Street	Direction	Type	Vehicles per Day	One-Way in Project Area?
Figueroa Street	North-South	Major Arterial	19,300-32,100	Northbound South of 3 <sup>rd</sup>
Flower Street	North-South	Secondary Arterial	6,700-17,600	Southbound South of 4 <sup>th</sup>
Grand Avenue	North-South	Major Arterial	12,300-22,500	Southbound South of 5 <sup>th</sup>
Olive Street	North-South	Secondary Arterial	13,300-17,300	Northbound South of 5 <sup>th</sup>
Main Street	North-South	Secondary Arterial	11,000-12,200	Northbound
Los Angeles Street	North-South	Secondary Arterial	9,000-20,700	No
Alameda Street	North-South	Major Arterial	26,800-34,000	No
Temple Street	East-West	Major Arterial	15,100-21,700	No
1 <sup>st</sup> Street	East-West	Secondary Arterial	14,000-23,300	No
2 <sup>nd</sup> Street	East-West	Secondary Arterial	11,700-17,100	No
3 <sup>rd</sup> Street	East-West	Secondary Arterial	17,800-20,800	Westbound East of Flower
5 <sup>th</sup> Street	East-West	Secondary Arterial	21,200-22,200	Westbound
7 <sup>th</sup> Street	East-West	Secondary Arterial	16,700-19,700	No

**Table 3-9. Existing Intersection Level of Service (LOS) Analysis**

No.	Intersection	AM		PM	
		LOS	Delay	LOS	Delay
1	Grand Avenue / 1 <sup>st</sup> Street	C	24.9	C	27.6
2	Hill Street / 1 <sup>st</sup> Street	B	16.6	C	27.8
3	Broadway / 1 <sup>st</sup> Street	B	15.3	B	16.1
4	Spring Street / 1 <sup>st</sup> Street	B	14.2	B	11.5
5	Main Street / 1 <sup>st</sup> Street	B	11.7	C	21.4
6	Los Angeles Street / 1 <sup>st</sup> Street	B	11.7	B	17.6

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**Table 3-9. Existing Intersection Level of Service (LOS) Analysis (continued)**

No.	Intersection	AM		PM	
		LOS	Delay	LOS	Delay
7	Judge John Aiso Street / 1 <sup>st</sup> Street	A	8.8	B	13.6
8	Central Avenue / 1 <sup>st</sup> Street	A	5.5	A	8.8
9	Alameda Street / 1 <sup>st</sup> Street	B	17.1	C	28.8
10	Figueroa Street / 2 <sup>nd</sup> Street	B	19.8	C	30.4
11	Grand Avenue / 2 <sup>nd</sup> Street	B	10.3	B	13.1
12	Hill Street / 2 <sup>nd</sup> Street	B	13.5	B	11.8
13	Broadway / 2 <sup>nd</sup> Street	B	14.5	B	15.5
14	Spring Street / 2 <sup>nd</sup> Street	B	15.3	B	12.0
15	Main Street / 2 <sup>nd</sup> Street	B	10.4	B	16.8
16	Los Angeles Street / 2 <sup>nd</sup> Street	B	11.4	B	18.5
17	San Pedro Street / 2 <sup>nd</sup> Street	B	11.3	B	13.6
18	Central Avenue / 2 <sup>nd</sup> Street	A	7.4	A	8.3
19	Alameda Street / 2 <sup>nd</sup> Street	B	10.2	B	13.8
20	Figueroa Street / 3 <sup>rd</sup> Street	C	27.9	D	45.0
21	Flower Street / 3 <sup>rd</sup> Street	B	19.3	B	10.4
22	Grand Avenue / 3 <sup>rd</sup> Street	A	6.7	A	9.8
23	Hill Street / 3 <sup>rd</sup> Street	B	18.3	B	18.7
25	Spring Street / 3 <sup>rd</sup> Street	C	22.3	B	13.7
26	Main Street / 3 <sup>rd</sup> Street	B	13.6	B	15.7
27	Los Angeles Street / 3 <sup>rd</sup> Street	B	14.2	B	15.1
28	San Pedro Street / 3 <sup>rd</sup> Street	A	10.0	A	9.0
29	Central Avenue / 3 <sup>rd</sup> Street	B	12.1	B	11.5
30	Alameda Street / 3 <sup>rd</sup> Street	C	21.6	B	12.9
31	Figueroa Street / 4 <sup>th</sup> Street	B	13.2	B	13.3



Table 3-9. Existing Intersection Level of Service (LOS) Analysis (continued)

No.	Intersection	AM		PM	
		LOS	Delay	LOS	Delay
32	Flower Street / 4 <sup>th</sup> Street	C	20.3	D	44.6
33	Grand Avenue / 4 <sup>th</sup> Street	A	2.7	A	4.4
34	Figueroa Street / 5 <sup>th</sup> Street	B	12.8	C	25.4
35	Flower Street / 5 <sup>th</sup> Street	B	13.9	B	16.6
36	Grand Avenue / 5 <sup>th</sup> Street	B	14.7	C	24.3
37	Olive Street / 5 <sup>th</sup> Street	B	15.4	B	17.7
38	Figueroa Street / 6 <sup>th</sup> Street	C	30.8	D	43.6
39	Flower Street / 6 <sup>th</sup> Street	B	14.8	B	19.0
40	Hope Street / 6 <sup>th</sup> Street	A	6.0	B	10.7
41	Grand Avenue / 6 <sup>th</sup> Street	B	13.0	B	15.2
42	Olive Street / 6 <sup>th</sup> Street	B	12.6	C	20.0
43	Figueroa Street / Wilshire Blvd.	C	21.3	F	117.1
44	Flower Street / Wilshire Blvd.	B	14.5	C	22.4
45	Figueroa Street / 7 <sup>th</sup> Street	B	19.3	C	27.4
46	Flower Street / 7 <sup>th</sup> Street	A	8.9	B	19.8
47	Hope Street / 7 <sup>th</sup> Street	A	7.7	B	10.5
49	Olive Street / 7 <sup>th</sup> Street	B	12.0	B	16.1
50	Figueroa Street / 8 <sup>th</sup> Street	B	13.5	C	20.5
51	Flower Street / 8 <sup>th</sup> Street	A	9.4	B	18.8
52	Hope Street / Temple Street	C	23.6	C	30.6
53	Grand Avenue / Temple Street	C	29.8	D	38.4
54	Hill Street / Temple Street	B	17.6	C	33.1
55	Broadway / Temple Street	C	20.3	C	21.8
56	Spring Street / Temple Street	B	14.5	B	12.8

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**Table 3-9. Existing Intersection Level of Service (LOS) Analysis (continued)**

No.	Intersection	AM		PM	
		LOS	Delay	LOS	Delay
57	Main Street / Temple Street	A	8.8	B	19.5
58	Los Angeles Street / Temple Street	B	12.5	B	14.7
59	Judge John Aiso Street / Temple Street	A	7.5	A	9.7
60	Alameda Street / Temple Street	C	22.8	C	34.4
61	Los Angeles Street / Aliso Street	B	11.1	B	15.8
62	Alameda Street / Aliso Street	C	20.1	C	24.0
63	Los Angeles Street / Arcadia Street	B	11.7	B	12.3
64	Alameda Street / Arcadia Street	C	22.9	B	15.8
65-1	Alameda Street / N. Los Angeles Street	B	13.3	B	10.5
65-2	Alameda Street / S. Los Angeles Street	A	4.4	B	10.6
66	Dewap Rd. / 1 <sup>st</sup> Street	A	2.7	B	12.1
67	Olive Street / 1 <sup>st</sup> Street	B	11.7	B	17.8
68	Hope Street / 1 <sup>st</sup> Street	D	35.8	C	25.6
69	S. Hope Street / 2 <sup>nd</sup> Street	A	7.0	B	12.2
70	S. Hope Street / Gen. Thaddeus Kosciuszko Way	B	15.1	B	17.7
72	Spring Street / Arcadia Street	B	12.5	A	9.0
73	Main Street / Arcadia Street	A	8.1	B	11.3
74	Broadway / Aliso Street	B	12.8	B	11.5
75	Spring Street / Aliso Street	A	9.1	A	9.7
76	Main Street / Aliso Street	A	5.9	B	11.6
77	Hill Street / 4 <sup>th</sup> Street	B	11.5	B	17.0
78	Olive Street / 4 <sup>th</sup> Street	B	14.2	C	24.2
79	Broadway / 4 <sup>th</sup> Street	A	9.1	B	15.0
80	Spring Street / 4 <sup>th</sup> Street	A	9.9	B	14.9

Table 3-9. Existing Intersection Level of Service (LOS) Analysis (continued)

No.	Intersection	AM		PM	
		LOS	Delay	LOS	Delay
81	Main Street / 4 <sup>th</sup> Street	A	7.2	C	20.3
82	Los Angeles Street / 4 <sup>th</sup> Street	A	7.9	B	19.2
83	San Pedro Street / 4 <sup>th</sup> Street	A	6.3	B	11.4
84	Central Avenue / 4 <sup>th</sup> Street	A	7.3	B	14.3
85	Alameda Street / 4 <sup>th</sup> Street	A	8.3	C	32.2

### 3.2.3 Parking

A field visit was performed to collect the number of on-street parking spaces, loading spaces, and driveways that may be affected due to the proposed Regional Connector Transit Corridor project. Results are summarized in Table 3-10. The visit revealed that parking occupancy rates were high at most times of day throughout the project area, so the effects analysis assumes a worst case scenario (all parking spaces highly utilized) in order to gauge the maximum possible impacts. The specific parking impacts for each alternative are identified in Figures 3-6, 3-8, 3-10, and 3-12. The street segments within each proposed alignment were surveyed to identify the existing number of parking spaces and associated peak period parking restriction information. Along the majority of the proposed build alternative alignments, parking regulations permit on-street parking in one or both directions during the AM and PM peak hours.

### 3.2.4 Pedestrians

In urban settings, sidewalks are recommended to be six to 9.8 feet wide. The space closest to the curb allows for a buffer against moving traffic as well as space for street hardware, including light poles and street signs. The City of Los Angeles' guidelines recommend secondary arterial sidewalk widths of between nine and 10.7 feet. In addition, most of the signalized intersections along the proposed LRT alignments currently have pedestrian call buttons. Crossing tracks at uncontrolled locations is prohibited and signs are placed to guide pedestrians to the nearest safe crossing at a signalized crosswalk location.

The central downtown area experiences heavy pedestrian traffic on weekdays, particularly during the commute and lunch hours (City of Los Angeles Planning Department 2003a). Much of the pedestrian traffic occurs in areas with daytime employment such as Bunker Hill, the Financial District, and the Historic Core. Some pedestrian movement occurs between the Civic Center and Little Tokyo along Temple, 1<sup>st</sup>, and 2<sup>nd</sup> Streets (City of Los Angeles Planning Department 2003a). Despite heavy pedestrian activity, analysis of the area near the proposed alternatives did not reveal any particularly problematic pedestrian crossings (insufficient crosswalks, sidewalk overcrowding, inadequate pedestrian walk signal time, etc.).

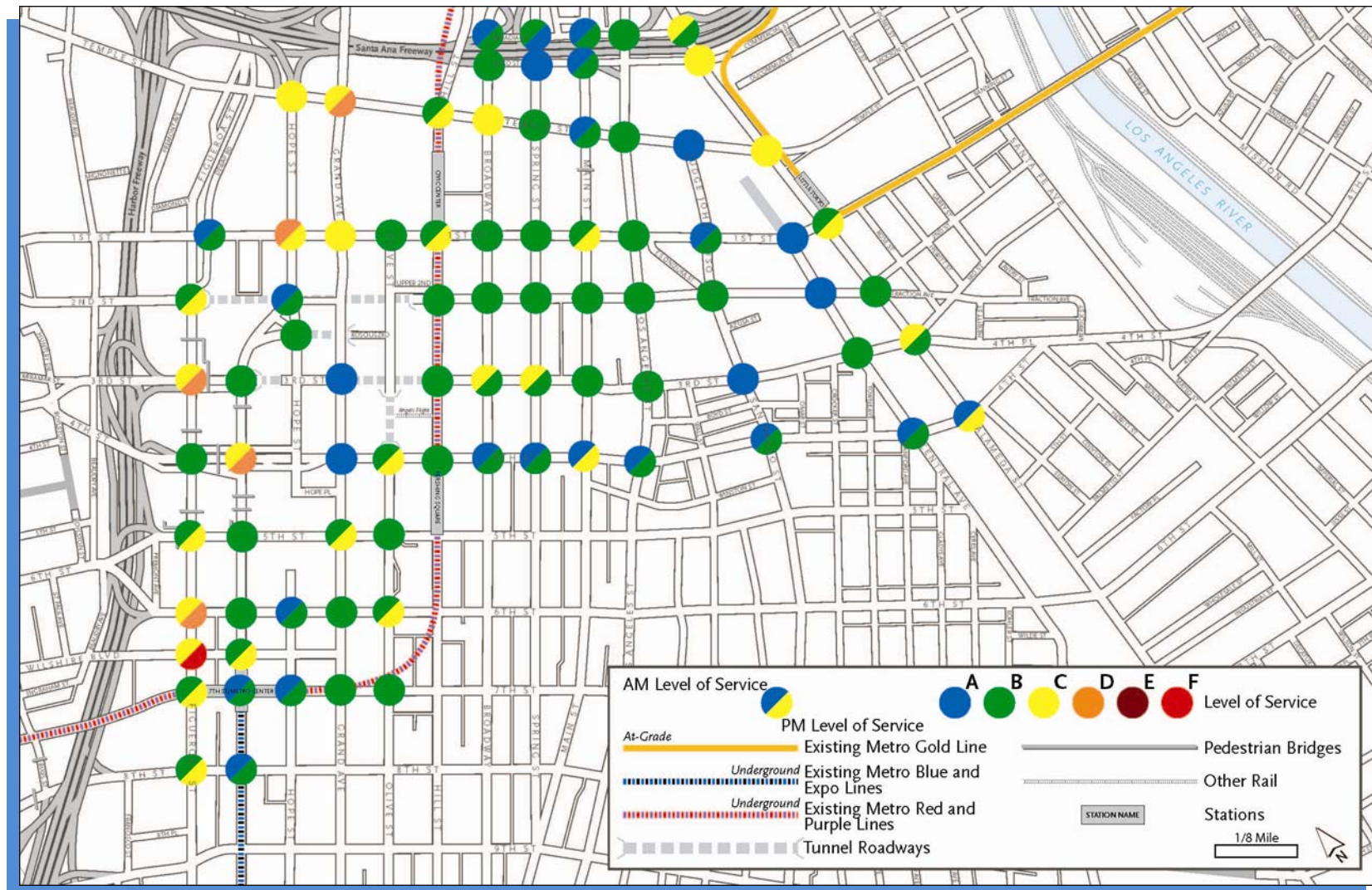


Figure 3-2. Existing Project Area Intersection LOS

Table 3-10. Existing Parking Information

Roadway Segment	East/North Side			West/South Side		
	Parking Spaces	Loading Spaces	Driveways	Parking Spaces	Loading Spaces	Driveways
<b>Flower Street</b>						
8 <sup>th</sup> Street to 7 <sup>th</sup> Street	14	2	1	8	0	3
7 <sup>th</sup> Street to Wilshire Blvd.	0	1	2	0	0	1
Wilshire Blvd. to 6 <sup>th</sup> Street	4	4	0	0	0	1
6 <sup>th</sup> Street to 5 <sup>th</sup> Street	0	0	3	0	4	2
5 <sup>th</sup> Street to 4 <sup>th</sup> Street	13	0	3	0	6	2
4 <sup>th</sup> Street to 3 <sup>rd</sup> Street	0	5	1	5	0	3
<b>2<sup>nd</sup> Street</b>						
Hill Street to Broadway	0	0	0	9	1	0
Broadway to Spring Street	0	0	1	0	0	2
Spring Street to Main Street	0	0	0	6	4	1
Main Street to Los Angeles Street	0	0	0	8	0	1
Los Angeles Street to Judge John Aiso Street	6	0	3	0	0	1
Judge John Aiso Street to Central Avenue	18	5	1	20	1	2
Central Avenue to Alameda Street	4	0	2	4	0	1
<b>Hope Street</b>						
Gen. Thaddeus Kosciuszko Way to 2 <sup>nd</sup> Street	0	0	1	0	0	0
<b>Main Street</b>						
2 <sup>nd</sup> Street to 1 <sup>st</sup> Street	0	4	2	0	0	1
1 <sup>st</sup> Street to Temple Street	0	7	0	0	6	2
<b>Los Angeles Street</b>						
2 <sup>nd</sup> Street to 1 <sup>st</sup> Street	0	10	1	0	4	2

**Table 3-10. Existing Parking Information (continued)**

Roadway Segment	East/North Side			West/South Side		
	Parking Spaces	Loading Spaces	Driveways	Parking Spaces	Loading Spaces	Driveways
1 <sup>st</sup> Street to Temple Street	0	0	1	0	7	1
<b>Temple Street</b>						
Main Street to Los Angeles Street	4	0	0	0	0	0
Los Angeles Street to Judge John Aiso Street	0	0	0	0	0	3
Judge John Aiso Street to Alameda Street	0	4	1	12	0	1
<b>Alameda Street</b>						
2 <sup>nd</sup> Street to 1 <sup>st</sup> Street	10	0	1	0	0	2
1 <sup>st</sup> Street to Temple Street	0	0	0	0	3	1
Temple Street to Aliso Street	0	0	0	0	0	1

The Fashion District attracts many pedestrians during both weekdays and weekends, as does Broadway between 2<sup>nd</sup> and 7<sup>th</sup> Streets. Due to the location of Wilshire Grand and Sheraton Hotels, 7<sup>th</sup> Street often experiences large volumes of pedestrians.

Pedestrian activity decreases at night in the central downtown area because much of the daytime population leaves after business hours. The exceptions are Little Tokyo and the Arts District that have experienced a resurgence of evening activity due to increases in new housing in the area and a solid commercial base of restaurants.

To help promote pedestrian and public transit use, the City-developed Angels Walk tours are offered in the downtown area. Each Angels Walk encourages pedestrians to explore important cultural and historic areas of the City. Brochures and maps are provided for self-guided tours. Stanchions located throughout the Angels Walk routes mark important features and provide information in text and photographs.

## 3.2.5 Bicycles

The Metro bicycle plan has designated 1<sup>st</sup> Street as a future Commuter Bikeway. This is defined as a hybrid of a Class II and Class III bikeway. Class II bikeways are designated striped lanes on surface streets, and Class III bikeways are unstriped bike routes that are designated by green “bike route” signage. Commuter bikeways are unstriped routes that utilize a wide curb lane where parking is prohibited during peak hours. On 1<sup>st</sup> Street, the commuter bikeway would



utilize the curb lane during peak periods. During off-peak hours, bicyclists ride in the traffic stream to avoid striking open car doors. As of April 2010, Metro has identified three Class III bike routes in the project area on 1<sup>st</sup>, Main, and Spring Streets, as shown in Figure 3-3.

## 3.3 Environmental Impacts/Environmental Consequences

This section describes the potential impacts of the proposed Regional Connector Transit Corridor alternatives on transit, traffic circulation, parking, pedestrians, and bicycles during both construction and operations.

Table 3-11 summarizes the anticipated permanent traffic circulation impacts. Table 3-12 summarizes the effects on transit, parking, bicycle users and pedestrians. Permanent significant adverse bicycle, transit, or pedestrian impacts are not anticipated after mitigation. However, significant temporary construction impacts could occur within the project area.

**Table 3-11. Number of Impacted Intersections With and Without Mitigation**

Alternative Under Consideration	Impacted Intersections		Impacted After Mitigation		Reduced delays at Intersections <sup>1</sup>	
	AM Peak	PM Peak	AM Peak	PM Peak	AM Peak	PM Peak
No Build	-----	-----	-----	-----	----	
TSM	8	9	0	0	0	0
At-Grade Emphasis LRT	18	26	11	15	7	8
Underground Emphasis LRT	3	7	2	3	5	8
Fully Underground LRT	1	3	1	0	4	7

<sup>1</sup> Intersections that experience reduced delays would benefit from the alternative. Table indicates the number of intersections that show improvements with each alternative.

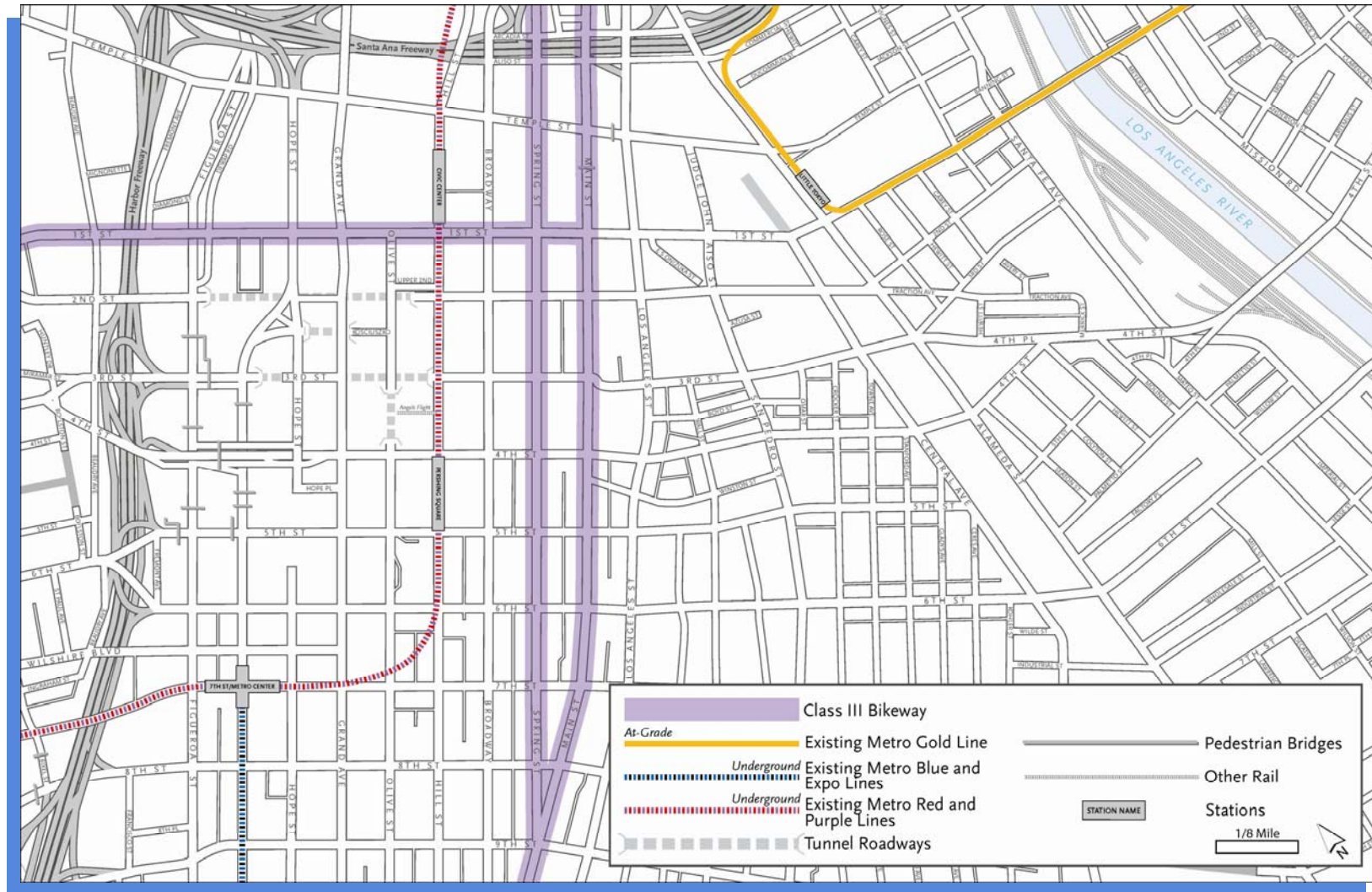


Figure 3-3. Existing Project Area Bikeways

Table 3-12. Summary of Transit, Parking, Bicycle, and Pedestrian Effects

Alternative	Transit			Parking	Bicycle impacts	Pedestrian Impacts
	Daily Project Transit Trips	Daily hours of transit users time saved	Passenger Convenience	Curb Parking/ Loading Spaces Removed		
No Build	N/A		2 transfers	0	None	None
TSM	N/A	6,400	2 transfers	24	None	None
At-Grade LRT	67,400	15,200	0 – 1 transfers	80	Significant impacts	None
Underground LRT	70,700	18,300	0 – 1 transfers	29	Construction-related impacts significant	None
Fully Underground LRT	89,900	20,400	0 – 1 transfers	13	Construction-related impacts significant	None

### 3.3.1 No Build Alternative

#### 3.3.1.1 Transit

By horizon year 2035, several Metro Rail lines will be operating in the region. These transit services are included in the current adopted 2009 Metro Long Range Transportation Plan (LRTP). As a result of the new rail lines, some bus services would be reorganized to minimize duplication of services. The Metro Corridors Base Model that was used to develop the travel demand forecasts takes these service changes into consideration. It also includes changes such as service cancellations based on the performance index, reducing service duplication by restructuring and truncating bus lines, and providing an efficient operational mix between Metro Rapid and local bus service.

Transit service under the No Build Alternative would be focused on preserving existing services and projects. By horizon year 2035, the Metro Exposition Line to Santa Monica would be in service and some bus line service would have been reorganized and restructured to provide connections with the new rail lines. Otherwise, the transit network within the project area would be largely the same as it is now.

The total daily system wide linked trips for the entire bus and rail system is projected to be about 1,717,100. A linked trip consists of one person making a one-way trip to include the use of multiple transit vehicles on the transit system. For this alternative, the combined daily urban rail boardings at the Metro Blue Line, Metro Gold Line, and Metro Expo Line stations would be 258,500. A single boarding is defined as one person getting on one transit vehicle, and one linked trip may consist of multiple boardings.

It is anticipated that the current bus service would predominantly remain the same through the year 2035 under the No Build Alternative in the project area. There would be shortened headways for some of the heavily traveled lines. In addition, increases along the lines listed in Tables 3-4 through 3-6 would help feed more passengers into the downtown area and into the project area.

Transit patrons would continue to transfer twice to the Metro Red Line and Metro Purple Line through downtown to make a complete east-west or north-south trip. It is expected that transit service performance through the downtown area likely would decrease due to increased traffic congestion. This may make travel via transit a less attractive option for patrons traveling across downtown between Santa Monica and the I-605 vicinity or from Azusa to Long Beach. For those transit patrons who have no other travel options, travel times would increase and transit usage would be less convenient. As a result, without significant improvements in transit service under the No Build Alternative, there would be a negative impact would occur for those who rely on the public transit system for east-west and north-south travel through the downtown area.

### 3.3.1.2 Traffic Circulation

Traffic forecasts were developed for horizon year 2035 by obtaining the Metro model projections for the no build condition and post-processing the information to reflect the anticipated growth within the project area. Resulting forecasts for the No Build Alternative account for background growth in traffic due to additional regional and sub-regional land use development (cumulative projects) and population growth. Using these year 2035 forecasts, an operational analysis was performed for the No Build Alternative.

Future no build conditions (without the Regional Connector) were analyzed; resulting traffic operating conditions and corresponding morning and afternoon peak hour LOS are presented on Figure 3-4. This analysis assumed no improvements to the existing roadway system and the existing intersection lane configurations.

The results indicate that under no build conditions, 71 intersections would continue to operate at LOS D or better in the AM peak hour and 57 would continue to operate at LOS D or better in the PM peak hour. In the AM peak hour, six intersections would operate at LOS E and eight would operate at LOS F. In the PM peak hour, these numbers increase to 13 intersections operating at LOS E and 15 operating at LOS F.

### 3.3.1.3 Parking

The No Build Alternative would not have an impact on the number of on-street parking and loading spaces in the project area. However, by 2035 increased growth in the area would lead to increased parking demand on the already strained parking resources. Section 3.2.3 includes a more detailed description of existing parking resources in the project area, including results from a parking space field survey. This may lead to potential changes in land-use choices that are not consistent with neighborhoods (such as maintaining parcels as surface parking lots instead of developing them) or communities in the project area, or increased parking prices to quell demand. During scoping, parking was identified by the Little Tokyo community as a key neighborhood transportation concern.

#### 3.3.1.4 Other Modes

The No Build Alternative would not have impacts on bicycle or pedestrian facilities within the project area. However, increased traffic congestion and deterioration of LOS for traffic segments and intersections would result in performance deterioration of bicycle and pedestrians movements along the project corridor.

#### 3.3.1.5 NEPA Finding

The No Build Alternative would not result in adverse transportation impacts.

#### 3.3.1.6 CEQA Determination

The No Build Alternative would not result in any significant transportation impacts.

### 3.3.2 TSM Alternative

#### 3.3.2.1 Transit

The TSM Alternative proposes two express shuttle bus routes instead of light rail as a link between the 7<sup>th</sup> Street/Metro Center Station and Union Station. The same provisions for transit service under the No Build Alternative would also be included in the TSM Alternative. The TSM Alternative would not involve any reduction of existing transit service.

The proposed shuttle buses would run every 2.5 minutes during peak hours and every 5 minutes during off-peak hours to efficiently move passengers between the two stations. The shuttle buses would have traffic signal priority similar to the Metro Rapid system, where the traffic signal control system grants longer green lights to oncoming transit vehicles, to improve bus speeds. Enhanced bus stops would be located every two to three blocks to maximize coverage of the area surrounding the routes. These shuttle routes would be operated by Metro.

For the TSM Alternative, the total daily system wide linked trips for the entire bus and rail system is projected to be about 1,722,400, which is a 5,300-trip increase over the No Build Alternative. A linked trip consists of one person making a one-way trip, which may include the use of multiple transit vehicles on the transit system. For this alternative, combined daily urban rail boardings are projected to be 258,000 at the Metro Blue Line, Metro Gold Line, and Metro Expo Line stations.

The TSM Alternative would improve the east-west and north-south connections between the stations, although transit patrons would still be required to transfer through downtown in order to make a complete trip.

This may make travel via transit a less attractive option for patrons traveling across downtown between Santa Monica and the I-605 vicinity or from Azusa to Long Beach. For those transit patrons who have no other travel options, travel times would increase and transit usage would be less convenient than projected under one of the LRT alternatives. As a result, there would be a negative impact upon those who rely on the public transit system for east-west and north-south travel through the downtown area.



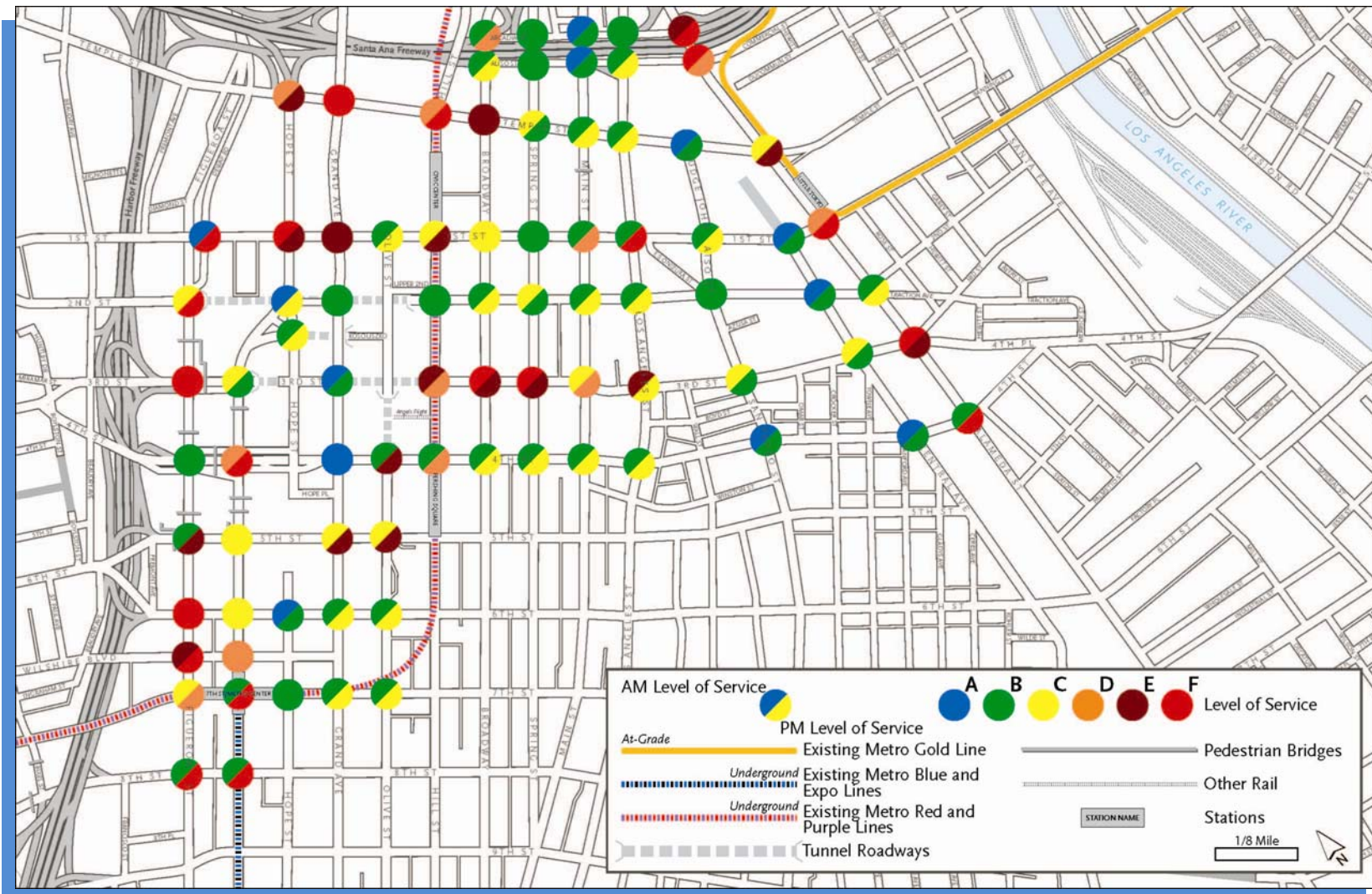


Figure 3-4. Year 2035 No Build Alternative Project Area Intersection LOS



Projections show a similar number of urban rail boardings as the No Build Alternative; however, the proposed shuttle bus service is projected to carry 42,700 daily boardings. It is expected that the theoretical carrying capacity would be approximately 3,400 passengers per hour in each direction using 30-foot shuttle buses; though 40-foot shuttle buses could also be used. This alternative would still result in a negative impact on transit-dependent users, though it would be a marginal improvement over the No Build Alternative.

The transit impacts identified under this alternative would be less than significant.

### 3.3.2.2 Traffic Circulation

The results of the traffic analysis and corresponding AM and PM peak hour LOS for this alternative are shown on Figure 3-5. The figure shows the intersections that exceed the significance threshold and are expected to be significantly impacted due to TSM Alternative, as well as intersections where LOS would improve.

The results indicate that under the TSM Alternative, 71 intersections would continue to operate at LOS D or better in the AM peak hour and 57 would continue to operate at LOS D or better in the PM peak hour. During the AM peak hour, six intersections would operate at LOS E and eight would operate at LOS F. In the PM peak hour, these numbers would increase to 12 intersections operating at LOS E and 16 operating at LOS F. Many of these intersections would operate at the same LOS as projected for the No Build Alternative.

Intersections that are considered to be impacted are those that have a significant negative change in LOS (measured in seconds of delay) when compared to the No Build Alternative conditions (refer to Table 3-2 for thresholds of significance). Eight intersections would be impacted during the AM peak hour and nine intersections would be impacted during the PM peak hour. These impacts would be adverse effects of the TSM Alternative.

The traffic circulation impacts identified would be significant under this alternative.

### 3.3.2.3 Parking

The TSM Alternative would not have an impact on the number of on-street parking and loading spaces within the project area where bus stops already exist. However, bus service does not currently exist along portions of the Lower Grand route on 2<sup>nd</sup> Street, and up to 24 curbside parking and loading spaces would need to be removed to accommodate new bus zones, as shown on Figure 3-6. The actual size of the bus zones would be determined after consulting with LADOT. An attempt would be made to minimize the number of removed parking spaces. Parking impacts would not be adverse for the TSM alternative.

### 3.3.2.4 Other Modes

The TSM Alternative would not have impacts on bicycle or pedestrian facilities in the project area. Any impacts that could occur under this alternative would be less than significant. However, increased traffic congestion and deterioration of LOS for traffic segments and intersections would result in performance deterioration of bicycle and pedestrian movements along the project corridor.

### 3.3.2.5 NEPA Finding

The TSM Alternative would have adverse transportation impacts. These impacts could be reduced to a less than significant level by the mitigation measures proposed in Section 3.4.

### 3.3.2.6 CEQA Determination

The TSM Alternative would not have significant adverse transportation impacts after proposed mitigation measures are considered.

## 3.3.3 At-Grade Emphasis LRT Alternative

### 3.3.3.1 Construction Impacts

Analysis of potential transportation-related construction impacts was based on proposed construction staging scenarios. Potential adverse impacts that may occur during construction of each alternative were evaluated. Implementation of the No Build or TSM Alternatives would not result in potential disruption to the roadway network and therefore, are not evaluated as part of the construction impacts analysis.

Areas of a roadway where user conditions would be changed due to construction activities are called traffic control zones.

Most of the potential traffic control zones would be divided into the following four areas:

- Advance warning area
- Transition area
- Construction activity area
- Termination area

A traffic control zone also includes the streets that would serve as detour routes on traffic control plans, which would be developed in cooperation with LADOT to accommodate.

Maintenance of traffic lanes during construction would follow LADOT requirements and standards with respect to minimum lane widths, number of lanes, and duration of temporary lane closures. During non-working construction time periods, existing traffic lanes (including turn lanes and two-way left turn lanes) generally would be restored to their pre-construction/original condition unless otherwise authorized by the local jurisdiction.

Street closures would generally be limited to nighttime, weekend, and/or off-peak closures and must be authorized by the local jurisdiction. Closures are not expected during morning and afternoon peak travel periods except for specific areas discussed in the following sections.

Potential street closure locations would be identified in close coordination with the local agencies. Potential construction impacts to transit, traffic circulation, parking, and other modes of transportation for each build alternative are evaluated in the following sections.

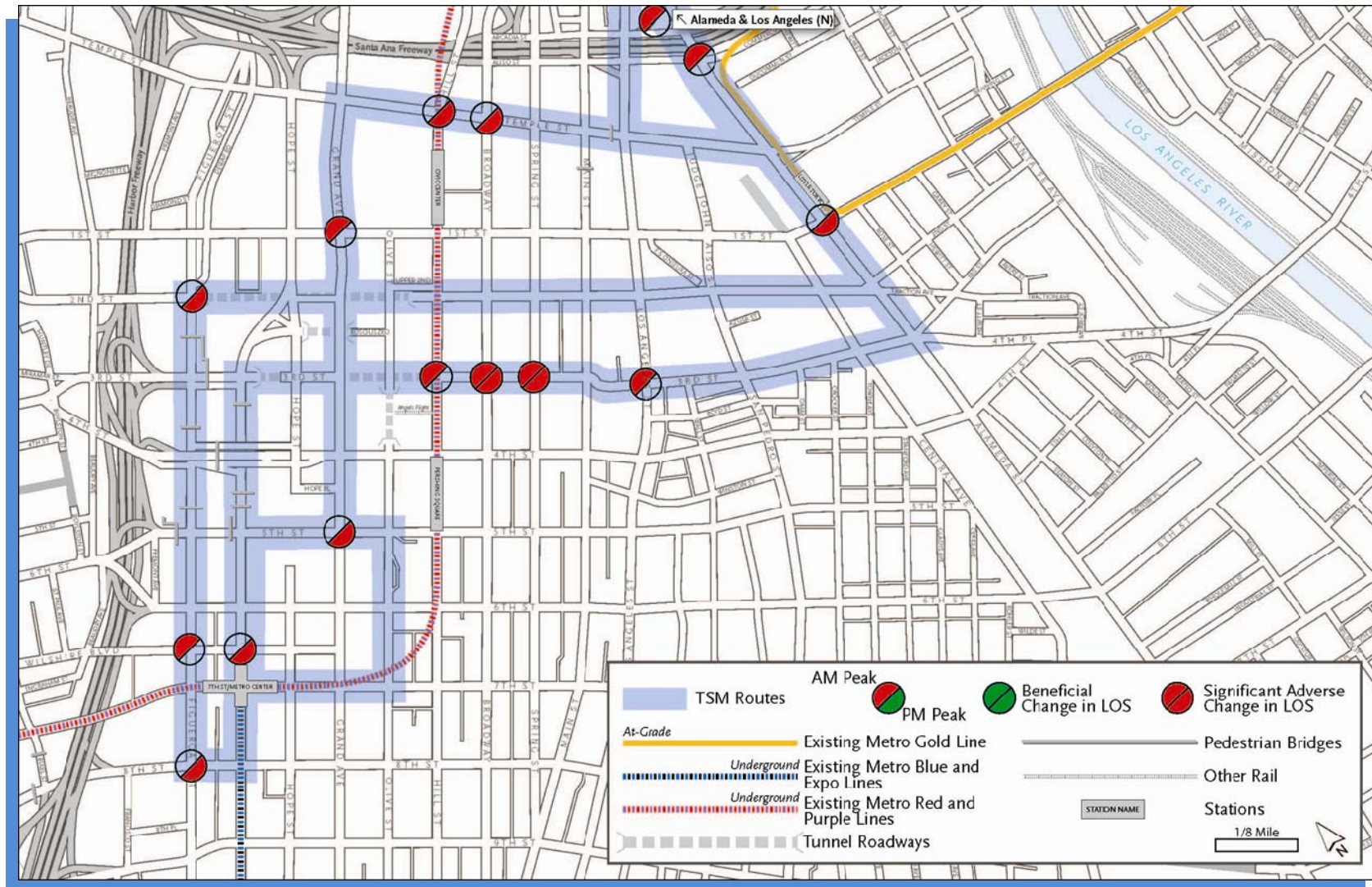


Figure 3-5. Year 2035 TSM Alternative Project Area Intersection LOS Potential Impacts



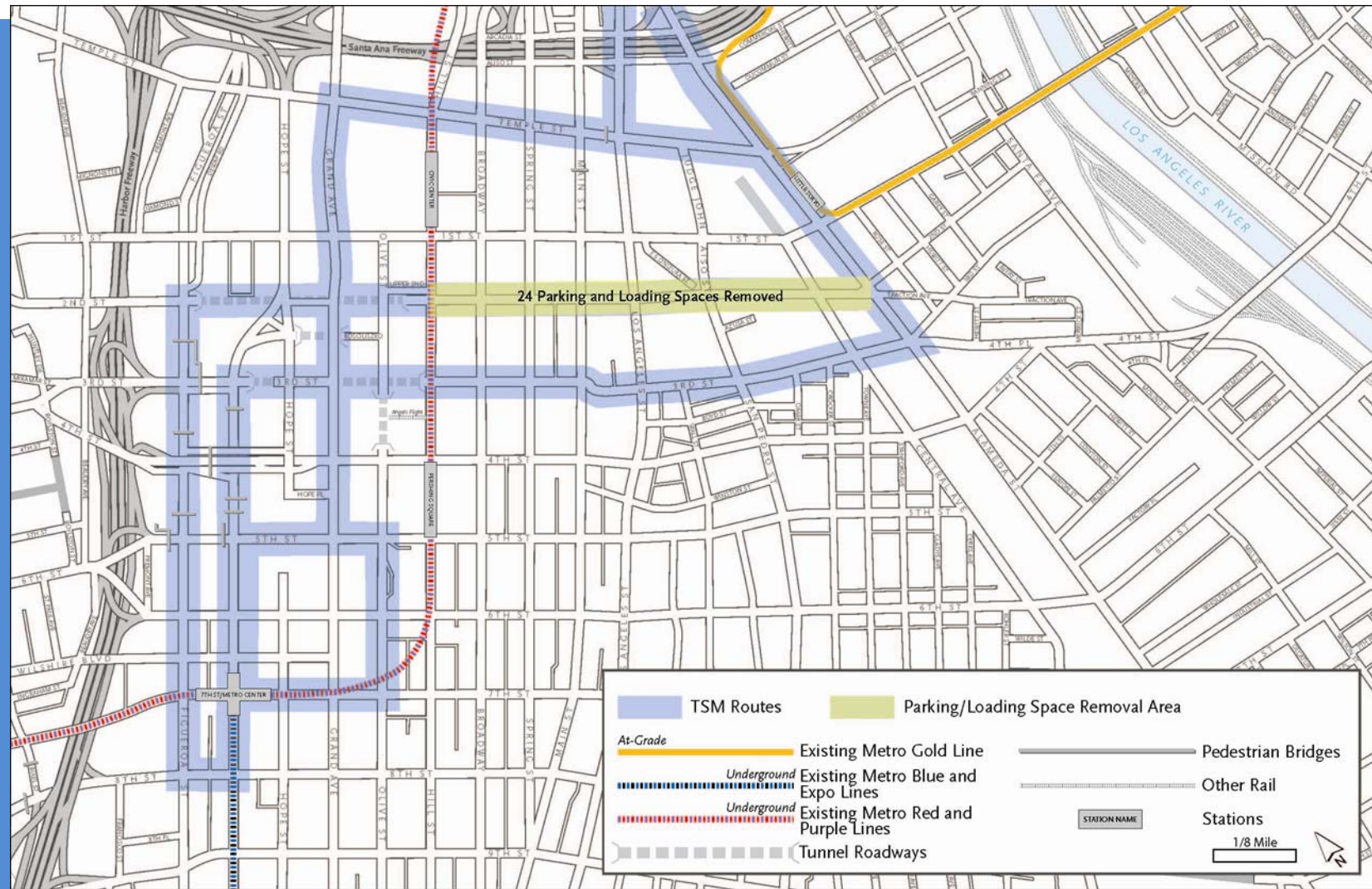


Figure 3-6. TSM Alternative Parking Impacts

### *3.3.3.1.1 Transit*

Construction of the At-Grade Emphasis LRT Alternative would require temporary closure of traffic lanes in addition to the lanes permanently removed to place the trackway planned for the street during the night, weekends, and/or off-peak hours. Closures would also be required for several blocks at a time on certain streets. When traffic lanes are closed during the day, transit bus service would be maintained where feasible. Travel times may increase due to the potential for increased traffic congestion as a result of construction activities and proposed lane closures.

Relocation of utilities and construction of the trackway, stations, and the proposed Alameda Street underpass at Temple Street would require temporary closure of lanes on Flower Street, Hope Street in the vicinity of General Thaddeus Kosciuszko Way, Main Street, Los Angeles Street, Temple Street, 2<sup>nd</sup> Street, and Alameda Street over and above the number of lanes permanently removed due to the planned trackway. This would reduce roadway capacity and potentially modify existing traffic patterns as drivers bypass congested areas. Travel times would be impacted for both Metro and non-Metro bus services along these roadways.

Track construction and permanent street re-configuration along 2<sup>nd</sup> Street would eliminate eastbound vehicular travel on the segment of roadway between Hill Street and Main Street and require permanent closure of one eastbound travel lane between Main Street and Los Angeles Street. A permanent lane closure would occur between Hill Street and Los Angeles Street on the westbound direction of 2<sup>nd</sup> Street.

During construction, it may be necessary to temporarily close 2<sup>nd</sup> Street for extended periods between Los Angeles Street and Figueroa Street. Travel times for buses traveling along the westbound direction of 2<sup>nd</sup> Street are expected to increase and eastbound buses would be re-routed onto 4<sup>th</sup> Street and/or 1<sup>st</sup> Street. New bus stop locations would be designated for each specific route that is impacted by this permanent change in traffic flow patterns.

Construction of the proposed Alameda Street underpass at Temple Street would also reduce roadway capacity for extended time periods. To maintain two through travel lanes in each direction, the two-way left turn median would be eliminated in the mid-block area and the exclusive right and left turn lanes at the intersection approaches. The north and south intersection lane configurations would consist of a shared through and right lane and a shared through and left lane for the segment of Alameda Street between Aliso Street and 1<sup>st</sup> Street.

Existing signal phasing may be changed to split phasing to minimize conflicts between left turns and opposing through movements, and to minimize the formation of queues as a result of a vehicle waiting for a gap in the opposing traffic to conduct a left turn. Consequently, travel times for buses along this segment of Alameda Street would be expected to increase due to potential traffic congestion. Bus stops within the construction area may be temporarily relocated to minimize vehicular queues behind a bus stopped to pick up and/or drop off passengers.

Apart from changes to traffic flow patterns on 2<sup>nd</sup> Street and reduced roadway capacity due to construction of the Alameda Street underpass, it is expected that temporary peak period closures would be minimal. Temporary off-peak period closures would be intermittent, and most construction along the remaining alignment would occur during nighttime and weekend hours. Transit bus service would need to be re-routed due to affects created by night closures of

entire street blocks and buses. Construction may require temporary relocation of some bus stops.

Although most potential construction impacts of the At-Grade Emphasis LRT Alternative would be temporary, they would be considered significant and unavoidable.

### *3.3.3.1.2 Traffic Circulation*

Construction of the At-Grade Emphasis LRT Alternative would temporarily interfere with the normal flow of traffic, causing some lanes and streets to be temporarily closed to vehicles. It is possible that block-long sections of streets would be temporarily closed for utility relocation, station construction, and installation of rail.

Construction of a typical underground station is estimated to take about 34 months using cut-and-cover construction methods. The primary impact to traffic, however, is usually associated with the time it takes to install decking over a station box. For stations constructed under existing streets, the top 12 to 15 feet of the roadway would be removed and decking would be installed over an approximately 2- to 3-month period. Decking could be installed temporarily before the 12 to 15 foot depth has been reached in order to allow the roadway to be open to traffic during peak times. Assuming the construction methods used and conditions are similar to Metro's experience on the Metro Gold Line to East Los Angeles project, the roadway removal and decking could be minimized to several weekends. Construction of the station would continue while traffic travels on the decking. This procedure would require temporary off-peak, nighttime, and/or weekend street closures to install the decking. Traffic would be rerouted to adjacent intersections using clearly signed and marked detours when street closures are required.

For at-grade LRT sections, the street area within and alongside the station areas, supplemented by adjacent sidewalks and off-street areas, would be used for construction staging and equipment and material storage. Haul and delivery truck routes would affect residents and commuters along the alignment. Tunnel spoil hauling, rail and catenary deliveries, and general construction traffic would impact traffic flow patterns as well. In addition to affecting traffic movements, there may be slight physical damage to roads from hauling trucks.

Relocation of utilities and construction of the trackway, stations, and the proposed Alameda Street underpass would require temporary closure of lanes. This would reduce roadway capacity and potentially modify existing traffic patterns as drivers bypass congested areas. Vehicular travel times and intersection operations would be impacted along these roadways.

Track construction and permanent street re-configuration along 2<sup>nd</sup> Street would eliminate eastbound vehicular travel on the segment of roadway between Hill Street and Main Street and require permanent closure of one eastbound travel lane between Main and Los Angeles Streets. For the westbound direction of 2<sup>nd</sup> Street, a one-lane permanent closure would occur between Hill Street and Los Angeles Street. It may be necessary to temporarily close 2<sup>nd</sup> Street for extended periods of time between Los Angeles Street and Figueroa Street during construction.

Travel times are expected to increase for vehicles traveling along the westbound direction of 2<sup>nd</sup> Street. Eastbound vehicular through traffic would be re-routed onto 4<sup>th</sup> Street and/or 1<sup>st</sup> Street,



depending on their origin and destination. The shift in traffic onto both 4<sup>th</sup> and 1<sup>st</sup> Streets would increase delays at several intersections between Hill Street and Los Angeles Street.

Construction of the proposed Alameda Street underpass at Temple Street would reduce roadway capacity for extended periods of time. Maintaining two through travel lanes in each direction during construction would require elimination of the two-way left turn median in the mid-block area and the exclusive right and left turn lanes at the intersection approaches. The north and south intersection lane configurations would consist of a shared through and right lane and a shared through and left lane for the segment of Alameda Street between Aliso Street and 1<sup>st</sup> Street.

The existing signal phasing may be changed to split phasing to minimize conflicts between left turns and opposing through movements. This change would also minimize the formation of queues resulting from vehicles waiting for a gap in the opposing traffic to make a left turn. Consequently, travel times along this segment of Alameda Street would be expected to increase due to increased traffic congestion during peak periods and, to a lesser extent, during off-peak periods. Operating conditions would also be expected to deteriorate for Alameda Street intersections between Aliso Street and 1<sup>st</sup> Street.

Apart from traffic flow patterns, changes on 2<sup>nd</sup> Street, and reduced roadway capacity from construction of the Alameda Street underpass, temporary peak period closures would be minimal and temporary off-peak period closures would be intermittent. Most construction along the rest of the alignment would take place during the nighttime and weekend hours. Traffic would be re-routed and detours clearly signed and marked during night closures of entire street blocks.

Construction haul routes will be on existing freight routes, and haul trips would take place during off-peak hours when there is excess capacity on the roadway network. Routes will be confirmed during the preliminary engineering phase of the project. Haul routes are described in more detail in Section 4.18.2.3.

Although the majority of the impacts identified under the At-Grade Emphasis LRT Alternative would be temporary, they would be significant and unavoidable.

#### *3.3.3.1.3 Parking*

It may be necessary to prohibit on-street curb parking when traffic lanes are closed or eliminated due to construction activities. Existing parking meters within the traffic control zone of influence that would be affected by construction would be removed or covered as directed by the agency with jurisdiction. To minimize the loss of crucial commercial parking, contractors would be required to have all employees park off-street at Metro-approved locations.

During construction, the At-Grade Emphasis LRT Alternative would require temporary closure of lanes. Consequently, existing on-street parking spaces and loading stalls would be temporarily removed. This would impact parking spaces and loading areas on the east and west sides of Flower Street, the loading areas on the east side of Main Street and Los Angeles Street, and the parking spaces on the south side of Temple Street. In addition, the realigned intersection of Hope Street in the vicinity of General Thaddeus Kosciuszko Way may temporarily require removal of several parking spaces along both the east and west sides of that roadway segment.

## Chapter 3 Transportation Impacts and Mitigation

Track construction and permanent street re-configuration along 2<sup>nd</sup> Street would temporarily remove several parking and loading stalls. In the vicinity of the Alameda Street underpass, the JANM tour bus loading zone on the west side of the street would be permanently removed and relocated.

Parking impacts identified during construction of the At-Grade Emphasis LRT Alternative would be adverse only in the Little Tokyo community portion of the alignment, but even there they would be less than significant after implementation of proposed mitigation.

### *3.3.3.1.4 Other Modes*

When construction encroaches into a sidewalk, walkway, or crosswalk area, special consideration would be given to pedestrian safety. Pedestrian access to adjoining properties and bicycle traffic movements would be maintained during construction; however, portions of sidewalks may be temporarily closed for decking construction at cut-and-cover station areas. Temporary nighttime closures of sidewalks and crosswalks may be necessary. Lane reductions and street closures could inhibit the flow of bicycle traffic during construction.

The At-Grade Emphasis LRT Alternative includes track construction and permanent street configuration changes along 2<sup>nd</sup> Street and construction of an underpass on Alameda Street. Both would require lane closures for extended periods of time and may also require temporary sidewalk closures. Construction along 2<sup>nd</sup> Street would shift some of the through traffic movements onto 1<sup>st</sup> Street, which is designated as a Class III bicycle route. Consequently, the flow of bicycle traffic could be hampered due to increased traffic volumes on 1<sup>st</sup> Street.

The At-Grade Emphasis LRT Alternative includes cut-and-cover station construction along segments of Flower Street and construction of an underpass on Alameda Street. Both may require temporary sidewalk closures, which would impact pedestrian flow. Construction of the underpass on Alameda Street may result in localized shifts in traffic to adjacent roadway segments such as Central Avenue. Similarly, the increase in traffic volumes would impact the flow of bicycle traffic. Temporary sidewalk closures during construction of this alternative would also impact pedestrian flow.

Although temporary, the identified potential impacts during construction on pedestrian and bicycle movements would be significant and unavoidable.

### **3.3.3.2 Operational Impacts**

#### *3.3.3.2.1 Transit*

The At-Grade Emphasis LRT Alternative consists of a light rail alignment to provide a link between the 7<sup>th</sup> Street/Metro Center Station and Metro Gold Line at Temple and Alameda Streets. All of the provisions of the No Build Alternative would be included. The alignment east of 2<sup>nd</sup> and Hope Streets and the crossing at the 3<sup>rd</sup> and Flower Streets intersection would be at-grade and the remainder (Flower Street between 7<sup>th</sup> and 3<sup>rd</sup> Streets along with the station at 2<sup>nd</sup> and Hope Streets) would be underground.

The Regional Connector project would provide a direct east-west route between I-605 vicinity and Santa Monica and a direct north-south route between the Cities of Azusa and Long Beach. Consequently, transit patrons could travel from east-west or north-south without having to make a transfer in the downtown area. With this alternative, the existing Little Tokyo/Arts District

Station would serve only east-west travel. Passengers originating in the communities of Little Tokyo and Arts District would need to board trains at the Main/Los Angeles couplet stations to make trips north and south, or board a train at Little Tokyo/Arts District Station and transfer after one stop.

For the At-Grade Emphasis LRT Alternative, the total daily system wide linked transit trips for the entire bus and rail system is projected to be about 1,729,400, which is a 12,300-trip increase over the No Build Alternative and a 7,000-trip increase over the TSM Alternative. Combined daily urban rail boardings for this alternative are projected to be 275,700 at the Metro Blue Line, Metro Gold Line, Metro Expo Line, and the proposed new Regional Connector Transit Corridor stations. The projections show an increase of about 17,200 in urban rail boardings—a benefit of this alternative. It is also expected that the theoretical carrying capacity of the LRT system would be approximately 13,000 passengers per hour in each direction.

Bus operating speeds may decrease because of the proposed traffic lane reductions along Flower, 2<sup>nd</sup>, Main, Los Angeles, Temple, and Alameda Streets, which would negatively impact congestion on these streets. In addition, eastbound bus stops on 2<sup>nd</sup> Street would be displaced and buses traveling eastbound on 2<sup>nd</sup> Street would be shifted to adjacent roadways such as 1<sup>st</sup> or 4<sup>th</sup> Streets. Bus schedules would be adjusted to reflect modified traffic conditions and travel times. However, from an urban rail perspective, this alternative would have a significant benefit when compared to both the No Build and TSM Alternatives. Existing bus service would not be reduced as part of this alternative. In summary, the transit impacts identified under this alternative would be less than significant.

#### *3.3.3.2.2 Traffic Circulation*

The entrances for the Flower/6<sup>th</sup>/5<sup>th</sup> Street Station would require a lane to be removed on Flower Street between 4<sup>th</sup> and 6<sup>th</sup> Streets. As such, LOS at intersections along this segment of Flower Street would worsen.

Due to the narrow width of 2<sup>nd</sup> Street, only one westbound travel lane would be maintained to provide local business and driveway access and the two eastbound travel lanes would be eliminated between Hill and Main Streets. Consequently, eastbound through traffic would be diverted to 1<sup>st</sup> and 4<sup>th</sup> Streets and westbound through traffic would be diverted to 1<sup>st</sup> and 3<sup>rd</sup> Streets.

The proposed Alameda Street underpass at Temple Street would result in localized traffic shifts to adjacent intersections because some of the at-grade north-south turn movements would be eliminated from Alameda Street to Temple Street. These shifts in traffic patterns and roadway circulation are reflected in the year 2035 AM and PM peak hour traffic forecasts for the At-Grade Emphasis LRT Alternative and the reduction in traffic lanes is reflected in the intersection lane configurations.

Traffic signals along the LRT alignment would require modifications for at-grade operations to provide adequate time for the trains to safely clear an intersection. The intersection analysis accounts for this exclusive signal phase for LRT operations that would be necessary at most locations. The results of the traffic analysis for this alternative and corresponding AM and PM peak hour LOS are presented on Figure 3-7. The figure shows the intersections that would

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exceed the significance threshold and would be significantly impacted due to the At-Grade Emphasis LRT Alternative, as well as at the intersection where LOS would improve.

The results indicate that under the At-Grade Emphasis LRT Alternative, 65 intersections would continue to operate at LOS D or better in the AM peak hour and 48 intersections would continue to operate at LOS D or better in the PM peak hour. In the AM peak hour, seven intersections would operate at LOS E and 13 intersections would operate at LOS F. In the PM peak hour, these numbers would increase to 12 intersections operating at LOS E and 25 operating at LOS F. Many of these intersections would operate at the same LOS as projected for the No Build Alternative. During the AM peak hour, seven intersections show delay improvements, and eight intersections show delay improvements during the PM peak hour.

Intersections that would be impacted include those that are projected to have a significant negative change in LOS when compared to the No Build Alternative conditions (refer to Table 3-2 for thresholds of significance). During the AM peak hour 18 intersections and during the PM peak hour 26 intersections would experience significant adverse impacts under the At-Grade LRT Alternative.

In summary, the traffic circulation impacts identified under this alternative would be significant.

### *3.3.3.2.3 Parking*

Portions of the At-Grade Emphasis LRT Alternative alignment would utilize existing roadway space for tracks, surface street stations, underground station pedestrian entrances, and a roadway underpass on Alameda Street. A reduction in traffic lanes and/or parking spaces would occur along the street segments at these locations. The number of parking and loading spaces that would be removed was estimated based on the characteristics of each street segment and the proposed LRT street cross-sections. Potential parking impacts are shown on Figure 3-8.

Parking losses identified under the At-Grade Emphasis LRT Alternative would result in an adverse impact only in the Little Tokyo community portion of the alignment, but even there the potential impact would be less than significant after implementation of proposed mitigation.

### *3.3.3.2.4 Other Modes*

For the At-Grade Emphasis LRT Alternative, the street and intersection locations where the LRT would have an at-grade profile include Flower Street between 4<sup>th</sup> and 3<sup>rd</sup> Streets, 2<sup>nd</sup> Street between Hill and Los Angeles Streets, Main and Los Angeles Streets between Temple and 2<sup>nd</sup> Streets, Temple Street between Main and Alameda Streets, and Alameda Street between Aliso and 2<sup>nd</sup> Streets. The alignment would utilize existing roadway space for tracks, surface street stations, underground station pedestrian entrances, and a roadway underpass on Alameda Street. The reduction in travel lanes would impact bikeways and pedestrian crosswalks and sidewalks as it would traffic and transit.

The sidewalk along Flower Street between 6<sup>th</sup> and 3<sup>rd</sup> Streets and along 2<sup>nd</sup> Street between Hill and Los Angeles Streets would be maintained and could be widened. No pedestrian impacts would be expected for the at-grade segments of the alignment. A station is proposed on each side of the one-way couplet on Main and Los Angeles Streets just north of 1<sup>st</sup> Street. At station areas, the LRT would be located near major signalized intersections, where pedestrian crosswalks are currently in place. The station layouts would be designed for pedestrian

convenience and safety, leading to crosswalks at signalized intersections to guide pedestrians toward safe flow patterns.

The sidewalk and its associated width would be maintained along Temple Street. Where the tracks would cross Alameda Street, a pedestrian bridge is proposed to reduce potential conflicts between pedestrians, trains, and automobiles.

The possibility of conflicts between trains and pedestrians may also occur at the tunnel portal location on Flower Street south of 3<sup>rd</sup> Street where pedestrians could attempt to enter the tunnel during daytime operations or at night. Signing and surveillance would be utilized at tunnel portals to reduce the possibility of unauthorized tunnel entry. Potentially significant pedestrian safety issues associated with unauthorized pedestrian crossings of the tracks would be addressed during design and utilization of Metro standards would be implemented to minimize possible conflicts. A pedestrian bridge could also be constructed between the 2<sup>nd</sup> /Hope Street station and Upper Grand Avenue to enhance the connection to Bunker Hill.

The at-grade alignment would not directly impact designated bicycle routes. However, some of the through traffic currently on 2<sup>nd</sup> Street would be expected to shift onto 1<sup>st</sup> Street. Consequently, the flow of bicycle traffic could be impacted due to increased traffic volumes on 1<sup>st</sup> Street. Bicyclists could be traveling in a more congested environment due to the projected increase in traffic volumes on 1<sup>st</sup> Street.

Similarly, the proposed underpass at Alameda and Temple Streets would be expected to divert some local traffic to adjacent streets, such as Central Avenue, because of potential changes in traffic circulation patterns. Therefore, the flow of bicycle traffic could be impacted due to increased traffic volumes on Central Avenue as a result of this potential localized shift in traffic. Potential bicycle impacts would be significant under this alternative.

Transit stations would be provided with bike lockers and racks, increasing the bicycle facilities in the area and creating a positive impact. In addition, pedestrian level lighting at stations would improve the attractiveness and perception of safety, specifically in the evening hours, creating a positive effect for patrons and the community.

#### 3.3.3.3 NEPA Finding

The At-Grade Emphasis LRT Alternative would have potentially adverse transportation impacts. Potentially adverse construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially adverse operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.

#### 3.3.3.4 CEQA Determination

The At-Grade Emphasis LRT Alternative would have potentially significant adverse transportation impacts. Potentially significant construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially significant operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.



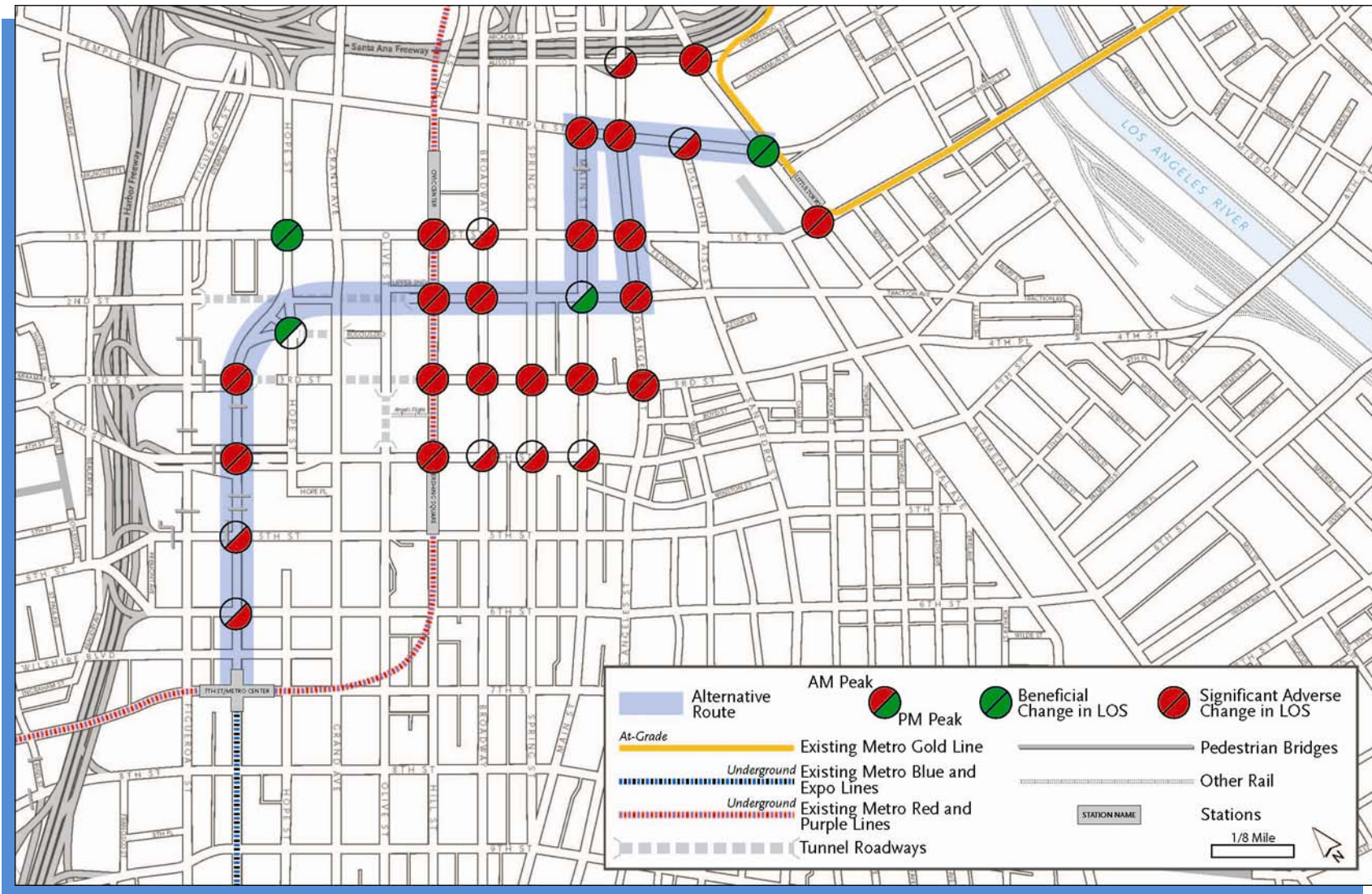


Figure 3-7. Year 2035 At-Grade Emphasis LRT Alternative Project Area Intersection LOS Potential Impacts

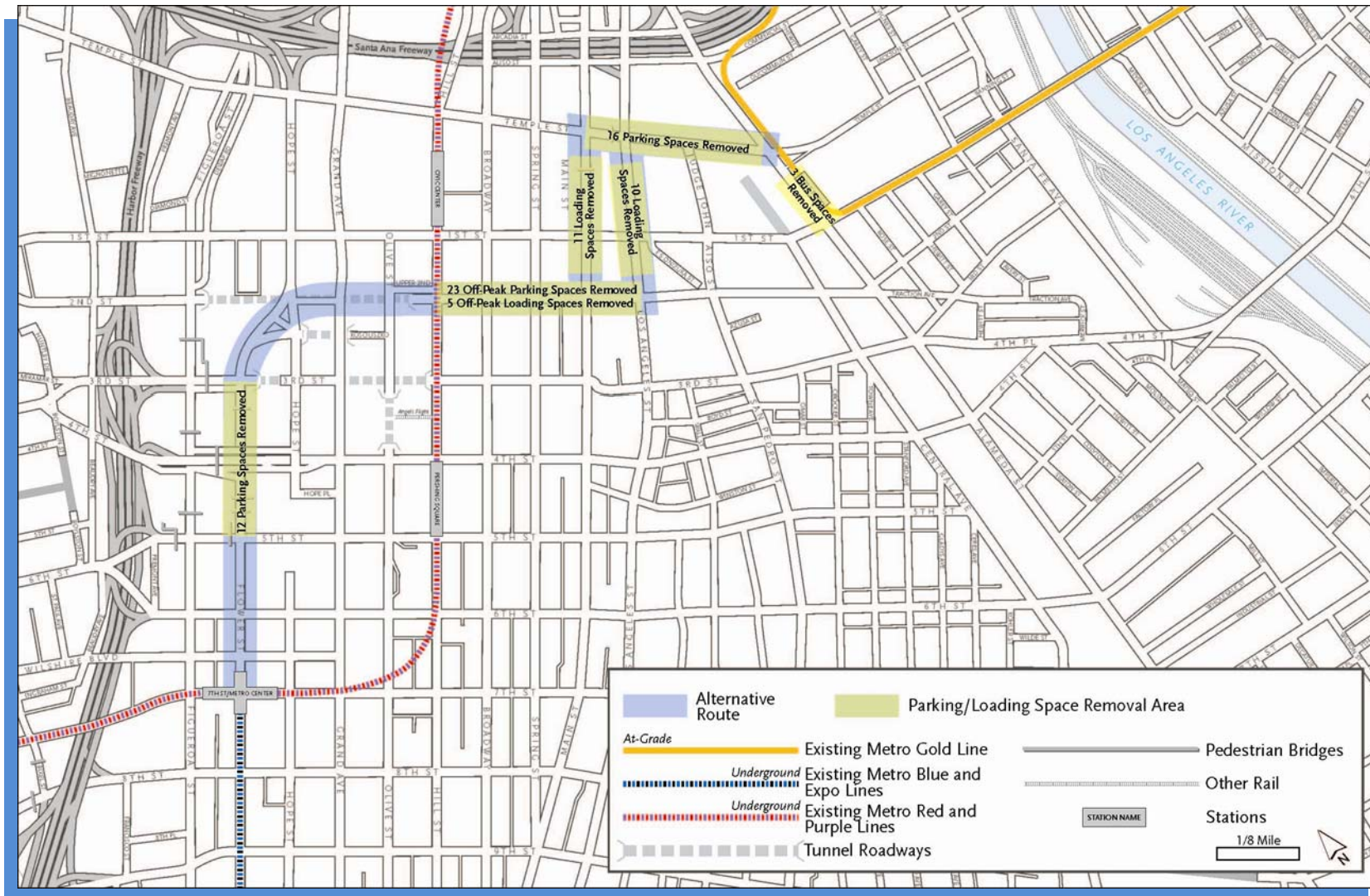


Figure 3-8. At-Grade Emphasis LRT Alternative Parking Impacts



### 3.3.4 Underground Emphasis LRT Alternative

#### 3.3.4.1 Construction Impacts

##### *3.3.4.1.1 Transit*

Relocation of utilities and the construction of cut-and-cover stations and the proposed Alameda Street underpass at 1<sup>st</sup> Street would require temporary closure of lanes on Flower Street, Hope Street in the vicinity of General Thaddeus Kosciuszko Way, and Alameda Street. This would reduce roadway capacity and potentially modify existing traffic patterns as drivers bypass congested areas.

Travel times would be impacted for both Metro and non-Metro bus services along these roadways. Temporary peak period closures would be minimal and temporary off-peak period closures would be intermittent, especially if most construction for station areas affecting surface lanes takes place during the nighttime and weekend hours similar to the methods used for the Metro Gold Line to East Los Angeles project. Transit bus service may be affected and buses would be re-routed during night closures. Accordingly, some bus stops may need to be temporarily relocated due to construction.

Construction of the proposed Alameda Street underpass at 1<sup>st</sup> Street would reduce roadway capacity for extended times during construction. To maintain two through travel lanes in each direction, the two-way left turn median would be eliminated in the mid-block area and the exclusive right and left turn lanes would be eliminated at the intersection approaches. The north and south intersection lane configurations would consist of a shared through and right lane and a shared through and left lane for the segment of Alameda Street between Temple Street and 2<sup>nd</sup> Street.

Existing signal phasing may be changed to split phasing to minimize potential conflicts between left turns and opposing through movements and prevent formation of queues as a result of a vehicle waiting for a gap in the opposing traffic to conduct a left turn movement. Therefore, travel times for buses operating along this segment of Alameda Street would be expected to increase due to the potential for increased traffic congestion. Bus stops within the construction area may need to be temporarily relocated to minimize the formation of vehicular queues behind a bus stopped to pick up and/or drop off passengers.

Although most impacts identified under the Underground Emphasis LRT Alternative may be temporary, they would be significant and unavoidable.

##### *3.3.4.1.2 Traffic Circulation*

Construction activities for the Underground Emphasis LRT Alternative would require temporary closure of lanes on Flower Street, Hope Street in the vicinity of General Thaddeus Kosciuszko Way, 2<sup>nd</sup> Street, and Alameda Street. This would reduce roadway capacity and potentially modify existing traffic patterns as drivers bypass congested areas. Vehicular travel times and intersection operations along these roadways would be impacted.

It is anticipated that temporary peak period closures would be minimal and temporary off-peak period closures would be intermittent, with most station area construction activities that affect surface streets taking place during the nighttime and weekend hours similar to the methods used for the Metro Gold Line to East Los Angeles project. During night closures, traffic flow



patterns may be affected, but would be re-routed accordingly with clearly signed and marked detours.

Construction of a typical underground station is estimated to take about 34 months using cut-and-cover construction methods. However, the primary impact to traffic would be associated with the time it takes to install decking over the station box. At each potential station location this duration would be approximately several weekends, assuming that the construction methods used would be similar to those used on the Metro Gold Line to East Los Angeles.

For stations constructed under existing streets, the top 12 to 15 feet of the roadway would be removed and decking would be installed over an approximately 2- to 3-month period. Decking could be installed temporarily before the 12 to 15 foot depth has been reached in order to allow the roadway to be open to traffic during peak times. Construction of the station would continue while traffic travels on the decking. This procedure would require temporary off-peak, nighttime, and/or weekend street closures to install the decking. As these street closures are identified, traffic would be rerouted to adjacent intersections with clearly signed and marked detours.

Construction of the tunnels beneath 2<sup>nd</sup> Street using TBMs will require spoils to be hauled to off-site disposal locations. In order to avoid traffic impacts, truck haul trips would be scheduled along existing freight routes during off-peak hours, when there is extra capacity available in the downtown area. Routes and disposal sites will be confirmed during the preliminary engineering phase of the project.

Roadway capacity would be reduced for extended time periods during construction of the proposed Alameda Street underpass at 1<sup>st</sup> Street. In order to maintain two through travel lanes in each direction, the two-way left turn median in the mid-block area and the exclusive right and left turn lanes at the intersection approaches would be eliminated. The north and south intersection lane configurations would consist of a shared through and right lane and a shared through and left lane for the segment of Alameda Street between Temple Street and 2<sup>nd</sup> Street.

Existing signal phasing may be changed to split phasing to minimize conflicts between left turns and opposing through movements and prevent the formation of queues as a result of vehicles waiting for a gap in the opposing traffic to conduct a left turn movement. Therefore, travel times for vehicles traveling along this segment of Alameda Street would be expected to increase. In addition, operating conditions for the Alameda Street intersections between Temple Street and 2<sup>nd</sup> Street would be expected to deteriorate.

Although most impacts from this alternative may be temporary, they would be significant and unavoidable.

#### ***3.3.4.1.3 Parking***

Parking impacts under the Underground Emphasis LRT Alternative include temporary closure of lanes. Consequently, existing on-street parking spaces and loading stalls would be temporarily removed. This would impact parking spaces and loading areas on the east and west sides of Flower Street. The realigned intersection of Hope Street in the vicinity of General Thaddeus Kosciuszko Way may temporarily require removal of several parking spaces along both the east and west sides of the roadway segment.

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In the vicinity of the Alameda Street underpass, the Japanese American National Museum tour bus loading zone on the west side of the street would be permanently removed and relocated. In addition, several parking spaces would be temporarily displaced from the east side of the roadway segment between 1<sup>st</sup> and 2<sup>nd</sup> Streets.

Parking impacts of the Underground Emphasis LRT Alternative during construction would be adverse only in the Little Tokyo community portion of the alignment, but even there they would be less than significant after implementation of proposed mitigation.

### *3.3.4.1.4 Other Modes*

The Underground Emphasis LRT Alternative includes cut-and-cover station construction along segments of Flower Street and construction of an underpass on Alameda Street. Both may require temporary sidewalk closures, which would impact pedestrian flow. In addition, construction of the underpass on Alameda Street may result in localized shifts in traffic to adjacent roadway segments such as Central Avenue. Therefore, the flow of bicycle traffic could be impacted due to increased traffic volumes on these adjacent streets.

Although temporary, the potential impacts on pedestrian and bicycle movements during construction of the Underground Emphasis LRT Alternative would be significant and unavoidable.

### **3.3.4.2 Operational Impacts**

#### *3.3.4.2.1 Transit*

The Underground Emphasis LRT Alternative would include an underground light rail alignment to provide a link between the 7<sup>th</sup> Street/Metro Center Station and Metro Gold Line at 1<sup>st</sup> and Alameda Streets. All of the provisions of the No Build Alternative would be included.

The proposed alignment would surface to an at-grade configuration on Alameda Street at 1<sup>st</sup> Street. This alternative would provide a direct east-west route between Santa Monica and the I-605 vicinity and a direct north-south route between Azusa and Long Beach. Consequently, transit patrons could travel from east-west or north-south without having to make a transfer in the downtown area.

The existing Little Tokyo/Arts District Station would serve only patrons traveling along the north-south route. Patrons from the Little Tokyo and Arts District communities would need to board a train at the proposed 2<sup>nd</sup> and Broadway station or the 2<sup>nd</sup> and Los Angeles station, whichever is selected, to travel east and west. Alternatively, patrons could board a train at the Little Tokyo/Arts District Station and transfer at the next stop.

For the Underground Emphasis LRT Alternative, the total daily system wide linked transit trips for the entire bus and rail system is projected to be about 1,732,000, which would be a 14,900-trip increase over the No Build Alternative and a 9,600-trip increase over the TSM Alternative. The daily urban rail boarding count for this alternative is projected to be 280,000 at the Metro Blue Line, Metro Gold Line, Metro Expo Line, and the proposed new Regional Connector stations combined. The projections show an increase of about 21,500 in urban rail boardings, which would be a positive impact of this alternative. The theoretical carrying capacity of the downtown LRT system would be approximately 13,000 passengers per hour in each direction under this alternative.

Bus operating speeds may decrease due to proposed traffic lane reductions along Flower and Alameda Streets that would impact congestion on these streets. Bus schedules would be adjusted to reflect modified traffic conditions and travel times. However, from an urban rail perspective, this alternative shows a significant positive impact compared to both the No Build and TSM Alternatives. Existing bus service would not be reduced as part of this alternative. In summary, the transit impacts identified under this alternative would be less than significant.

#### *3.3.4.2.2 Traffic Circulation*

The Underground Emphasis LRT Alternative would be a predominantly underground alignment with one at-grade segment crossing Alameda Street to connect with the Gold Line tracks at the Little Tokyo/Arts District Station. To accommodate pedestrian station entrances to an underground station, one traffic lane would be removed on the east side of Flower Street between 6<sup>th</sup> and 4<sup>th</sup> Streets, resulting in increased intersection congestion along this segment of Flower Street. The proposed Alameda Street underpass at 1<sup>st</sup> Street would result in localized traffic shifts to adjacent intersections because some of the at-grade north-south turn movements from Alameda Street to 1<sup>st</sup> Street would be eliminated.

The at-grade segment of the Underground Emphasis LRT Alternative would require modifications to the traffic signal at 1<sup>st</sup> and Alameda Streets to provide adequate time for the trains to safely clear the intersection. In this area, some of the trains would be traveling at slow speeds because they would be approaching or leaving the Little Tokyo/Arts District Station.

These local shifts in traffic patterns and changes to the roadway circulation are reflected in the year 2035 AM and PM peak hour traffic forecasts for the Underground Emphasis LRT Alternative, and the proposed reduction in traffic lanes is reflected in the intersection lane configurations.

The results of the traffic analysis for this alternative and corresponding predicted AM and PM peak hour levels of service are presented in Figure 3-9. In addition, the figure shows the intersections that would exceed the significance threshold and that would be expected to be significantly impacted due to the Underground Emphasis LRT Alternative, as well as intersections where LOS would improve.

The results indicate that under the Underground Emphasis LRT Alternative, 69 intersections would continue to operate at LOS D or better in the AM peak hour and 55 would continue to operate at LOS D or better in the PM peak hour. In the AM peak hour, seven intersections would operate at LOS E and nine would operate at LOS F. In the PM peak hour, these numbers increase to 13 intersections operating at LOS E and 17 operating at LOS F. Many of these intersections would operate at the same LOS as projected for the No Build Alternative. During the AM peak hour, five intersections show delay improvements, while eight intersections show delay improvements in the PM peak hour.

Intersections that would be impacted include those that are projected to have a significant negative change in LOS when compared to the No Build Alternative conditions (refer to Table 3-2 for thresholds of significance). Only three intersections during the AM peak hour and only seven intersections during the PM peak hour would experience significant adverse impacts of the Underground Emphasis LRT Alternative.

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In summary, the traffic circulation impacts identified under this alternative would be significant.

### *3.3.4.2.3 Parking*

Portions of the Underground Emphasis LRT Alternative alignment would use existing roadway space for underground station pedestrian entrances and a roadway underpass on Alameda Street. At these locations, there would be a reduction in traffic lanes and/or parking spaces. The number of parking and loading spaces that would be removed was estimated based on the characteristics of each street segment and the proposed street cross-sections. The expected impacts along each of the street segments that the alignment would traverse are shown in Figure 3-10.

The parking impacts identified under this alternative would be adverse only in the Little Tokyo community portion of the alignment, but even there they would be less than significant after implementation of proposed mitigation.

### *3.3.4.2.4 Other Modes*

For the Underground Emphasis LRT Alternative, the only street and intersection location where the LRT has an at-grade profile would be in the vicinity of Alameda Street at 1<sup>st</sup> Street. The alignment would utilize existing roadway space for tracks, underground station pedestrian entrances, and a roadway underpass on Alameda Street. Urban design concepts may be incorporated at these locations to improve pedestrian and bicycle safety and flow.

The sidewalk along Flower Street between 6<sup>th</sup> and 3<sup>rd</sup> Streets and along 2<sup>nd</sup> Street at the underground station pedestrian entrances would be maintained or widened. No pedestrian impacts would be expected for these segments of the alignment. At station areas, pedestrian station entrances would be located near major signalized intersections, where pedestrian crosswalks are currently in place. Where the tracks cross Alameda Street, a pedestrian bridge is proposed to reduce potential conflicts between pedestrians, trains, and automobiles.

The tunnel portal would be located in the lot bounded by 1<sup>st</sup> Street, Alameda Street, 2<sup>nd</sup> Street, and Central Avenue. Signing and surveillance would be utilized at this tunnel portal to reduce the possibility of unauthorized tunnel entry. Potentially significant pedestrian safety issues associated with unauthorized pedestrian crossings of the tracks at 1<sup>st</sup> and Alameda Streets would be addressed during design and use Metro standards to minimize possible conflicts. A pedestrian bridge could also be constructed between the 2<sup>nd</sup> /Hope Street station and Upper Grand Avenue to enhance the connection to Bunker Hill.

The underground alignment would not directly impact designated bicycle routes. However, the proposed underpass on Alameda Street at 1<sup>st</sup> Street and potential changes in traffic circulation patterns may result in the diversion of local traffic to adjacent roadway segments such as Central Avenue. Consequently, the flow of bicycle traffic may be impacted by increased traffic volumes on these adjacent streets resulting from a potential localized shift in traffic. The impacts identified under this alternative would be less than significant.

Proposed stations would include bike lockers and racks, increasing the bicycle facilities in the area and creating a positive impact. In addition, pedestrian level lighting at stations would improve the attractiveness and perception of safety, specifically in the evening hours, creating a positive effect for patrons and the community.



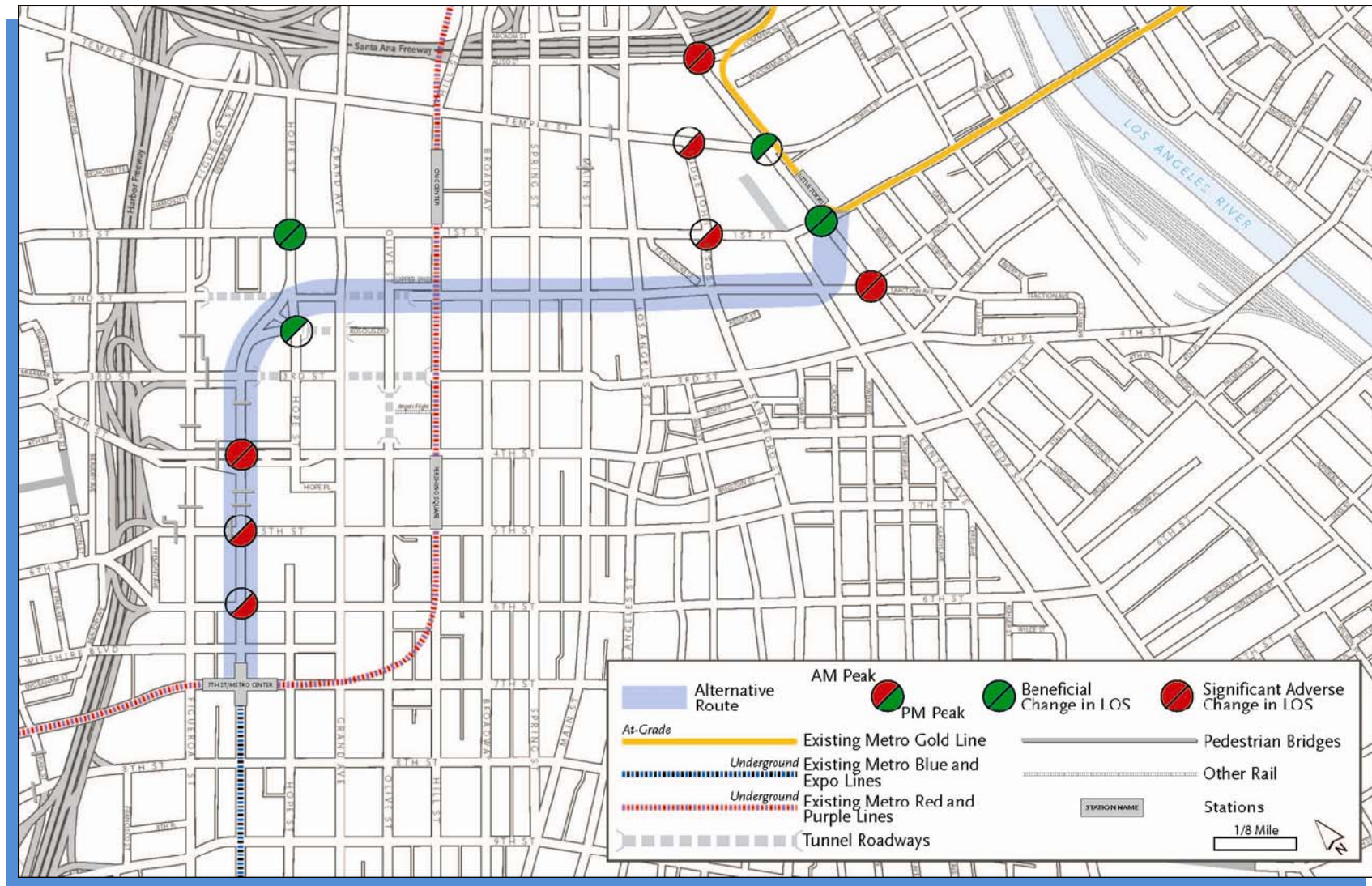


Figure 3-9. Year 2035 Underground Emphasis LRT Alternative Project Area Intersection LOS Potential Impacts

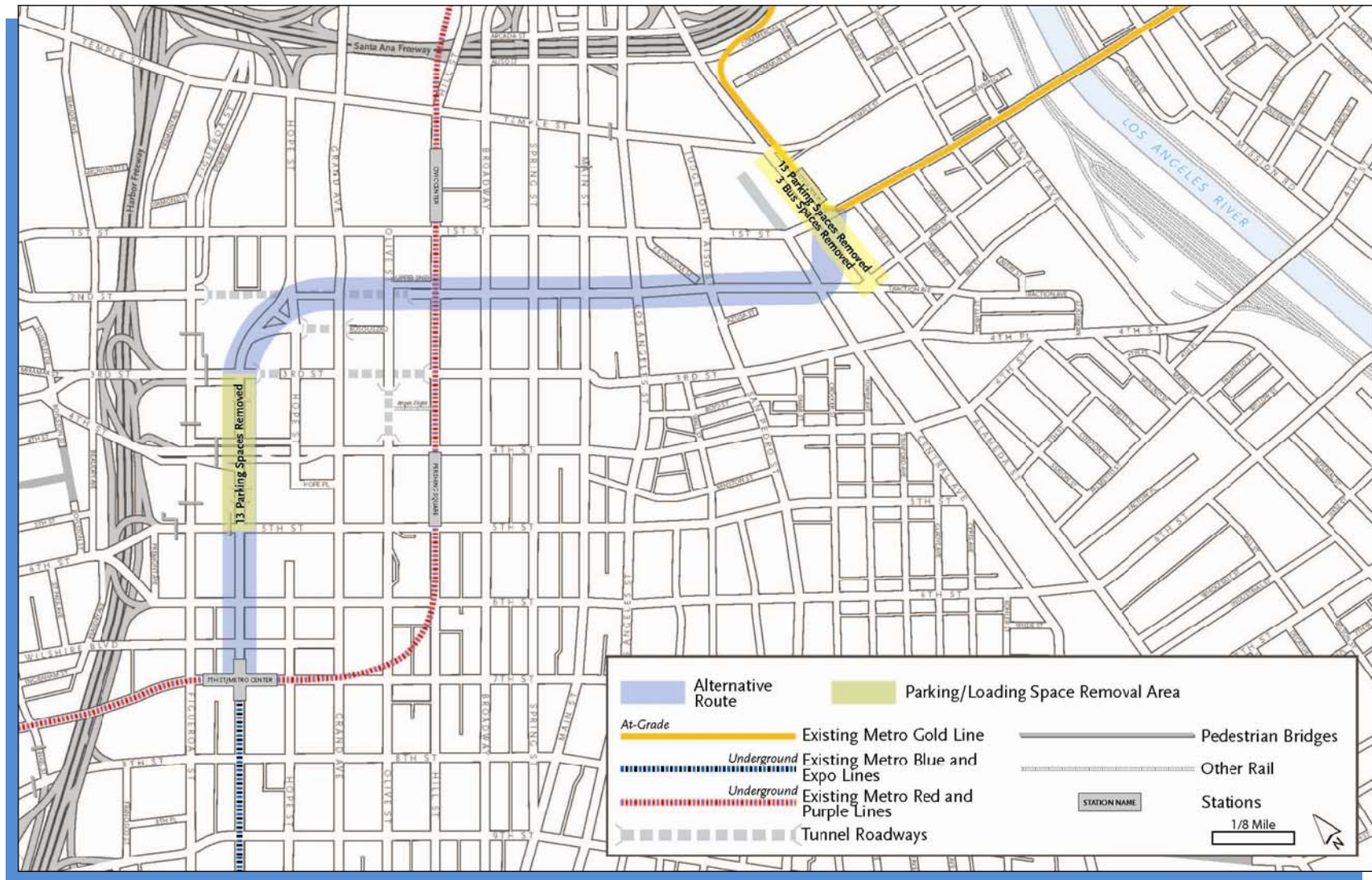


Figure 3-10. Underground Emphasis LRT Alternative Parking Impacts



### 3.3.4.3 NEPA Finding

The Underground Emphasis LRT Alternative would have adverse transportation impacts. Potentially adverse construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially adverse operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.

### 3.3.4.4 CEQA Determination

The Underground Emphasis LRT Alternative would have potentially significant adverse transportation impacts. Potentially significant construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially significant operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.

## 3.3.5 Fully Underground LRT Alternative

### 3.3.5.1 Construction Impacts

#### 3.3.5.1.1 Transit

Construction for the Fully Underground LRT Alternative would include relocation of utilities and construction of cut-and-cover stations and the proposed portals east of Alameda Street. This would require temporary closure of lanes on Flower Street, Hope Street in the vicinity of General Thaddeus Kosciuszko Way, Alameda Street, and 1<sup>st</sup> Street, reducing roadway capacity and potentially modifying existing traffic patterns as drivers bypass congested areas.

Travel times for both Metro and non-Metro buses along these roadways would be impacted. It is anticipated that temporary peak period closures would be minimal and temporary off-peak period closures would be intermittent because most construction for the station areas would take place during the nighttime and weekend hours. During night closures, transit bus service may be affected, and buses would be re-routed. Accordingly, bus stops may also need to be temporarily relocated due to construction in some areas.

For this alternative, the Alameda Street portal north of Temple Street would reduce roadway capacity for extended time periods during construction. One through travel lane in each direction would be maintained between Aliso Street and 2<sup>nd</sup> Street. Outside of this area, all three through travel lanes in both directions on Alameda Street would remain open, but would still be subject to shorter-term intermittent closures.

As a result of this configuration, the two-way left turn median in the mid-block area and the exclusive right and left turn lanes at the southbound intersection approach with Temple Street would be temporarily removed. The southbound intersection lane configuration at Temple Street would consist of a shared through and right lane and a shared through and left lane. In addition, existing signal phasing may be changed to split phasing to minimize potential conflicts between southbound left turns and the opposing northbound through movements, and prevent the formation of queues resulting from vehicles waiting for a gap in the opposing traffic to conduct a left turn movement.

Travel times for buses operating along this segment of Alameda Street would be expected to increase due to the potential for increased traffic congestion. Additionally, one eastbound travel lane and one westbound travel lane on 1<sup>st</sup> Street between Alameda Street and Vignes Street

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would need to be closed during construction. This may cause queues, although two lanes of the 1<sup>st</sup> Street Bridge are currently closed for bridge widening and the roadway still typically operates without queuing.

Although most potential impacts under the Fully Underground LRT Alternative would be temporary, they would be significant and unavoidable.

### *3.3.5.1.2 Traffic Circulation*

Construction west of Central Avenue under the Fully Underground LRT Alternative would be the same as described for the Underground Emphasis LRT Alternative. Construction would require temporary closure of lanes on Flower Street, 2<sup>nd</sup> Street, Alameda Street, 1<sup>st</sup> Street, and Hope Street in the vicinity of General Thaddeus Kosciuszko Way. This would temporarily reduce roadway capacity and potentially modify existing traffic patterns as drivers bypass congested areas.

Travel times and intersection operating conditions along these roadways would be impacted. It is anticipated that temporary peak period closures would be minimal and temporary off-peak period closures would be intermittent because most station area construction activities that affect surface streets taking place during the nighttime and weekend hours similar to the methods used for the Metro Gold Line to East Los Angeles project. During night closures, traffic flow patterns may be affected, but would be re-routed accordingly with clearly signed and marked detours.

Construction of a typical underground station is estimated to take about 34 months using cut-and-cover construction methods; however, the primary impact to traffic is usually associated with the time it takes to install decking over the station box. At each potential station location this duration would be approximately several weekends, assuming that the construction methods used would be similar to those used on the Metro Gold Line to East Los Angeles.

For stations constructed under existing streets, the top 12 to 15 feet of the roadway would be removed and decking would be installed over approximately a 2- to 3-month period. Construction of a station would continue while traffic travels on the decking. This procedure would require temporary off-peak, nighttime, and/or weekend street closures to install the decking. Where street closures are required, traffic would be rerouted to adjacent intersections with clearly signed and marked detours.

Construction of the tunnels beneath 2<sup>nd</sup> Street using TBMs will require spoils to be hauled to off-site disposal locations. In order to avoid traffic impacts, truck haul trips would be scheduled along existing freight routes during off-peak hours, when there is extra capacity available in the downtown area. Routes and disposal sites will be confirmed during the preliminary engineering phase of the project.

Construction of the proposed Alameda Street portal north of Temple Street would reduce roadway capacity for extended time periods. One through travel lane would be maintained in each direction on Alameda Street during construction between Aliso Street and 2<sup>nd</sup> Street. All three lanes in each direction on Alameda Street would remain open outside of these areas, although they would be subject to shorter-term intermittent closures as needed.

As a result of this configuration, the two-way left turn median in the mid-block area and the exclusive right and left turn lanes at the southbound intersection approach with Temple Street would be temporarily removed. The southbound intersection lane configuration at Temple Street would consist of a shared through and right lane and a shared through and left lane. Existing signal phasing may be changed to split phasing to minimize conflicts between southbound left turns and the opposing northbound through movements and prevent the formation of queues resulting from vehicles waiting for a gap in the opposing traffic to conduct a left turn movement. Consequently, travel times for vehicles traveling along this segment of Alameda Street would be expected to increase and operating conditions for the Alameda Street intersection at Temple Street are expected to deteriorate with increased delays.

One eastbound travel lane and one westbound travel lane on 1<sup>st</sup> Street between Alameda Street and Vignes Street would also need to be closed during construction. Although this may cause formation of queues, two lanes of the 1<sup>st</sup> Street Bridge are currently closed near this location and the roadway still typically operates without queuing.

Although most potential impacts of construction of the Fully Underground LRT would be temporary, they would be significant and unavoidable.

#### *3.3.5.1.3 Parking*

Construction activities west of Central Avenue would be the same as described for the Underground Emphasis LRT Alternative. Therefore, parking impacts would be the same due to temporary closure of lanes on Flower Street and Hope Street in the vicinity of General Thaddeus Kosciuszko Way. Existing on-street parking spaces and loading stalls would be temporarily removed, impacting parking spaces and loading areas on the east and west sides of Flower Street. In addition, the realigned intersection of Hope Street in the vicinity of General Thaddeus Kosciuszko Way may temporarily remove several parking spaces along both the east and west sides of the roadway segment. The proposed Alameda Street portal north of Temple Street may require loading areas to be displaced for extended times during construction.

Potential impacts to available parking during construction of the Fully Underground LRT would result in an adverse impact only in the Little Tokyo community portion of the alignment, but even there the potential impact would be less than significant after implementation of proposed mitigation.

#### *3.3.5.1.4 Other Modes*

Construction activities and potential impacts to pedestrian and bicycle flow for this alternative would be the same as for the Underground Emphasis LRT Alternative west of Central Avenue. During construction of the proposed Alameda Street portal north of Temple Street, roadway capacity would be reduced for extended time periods and the sidewalk on the east side of Alameda Street would be eliminated, impacting both pedestrian and bicycle flow.

Although temporary, potential impacts on pedestrian and bicycle movements during construction of the Fully Underground LRT Alternative would be significant and unavoidable.

### 3.3.5.2 Operational Impacts

#### 3.3.5.2.1 Transit

The Fully Underground LRT Alternative would include a complete underground light rail alignment linking the 7<sup>th</sup> Street/Metro Center Station and the Metro Gold Line at 1<sup>st</sup> and Alameda Streets. All of the provisions of the No Build Alternative would be included. This alternative is similar to the Underground Emphasis LRT Alternative except that an additional underground station would be located in the property to be acquired between 1<sup>st</sup>, 2<sup>nd</sup>, Central, and Alameda Streets; the rail lines would cross under the 1<sup>st</sup> and Alameda Streets intersection; and two portals would be constructed. The alignment would surface from one portal to the east of Alameda Street north of Temple Street, to connect to the Metro Gold Line bridge over the US 101 freeway to Union Station. The alignment also would surface from another portal to connect to the Metro Gold Line tracks to East Los Angeles on 1<sup>st</sup> Street east of Alameda Street.

This alternative would provide a direct east-west route between Santa Monica and the I-605 vicinity and a direct north-south route between the Cities of Azusa and Long Beach. Consequently, transit patrons could travel from east-west or north-south without having to make a transfer in the downtown area. The new underground station within the property bounded by 1<sup>st</sup>, 2<sup>nd</sup>, Central, and Alameda Streets would serve all operations.

For the Fully Underground LRT Alternative, the total daily system wide linked transit trips for the entire bus and rail system are projected to be about 1,734,500, which would be a 17,400-trip increase over the No Build Alternative and a 12,100-trip increase over the TSM Alternative. The daily urban rail boarding count for this alternative is projected to be 282,700 at the Metro Blue Line, Metro Gold Line, Metro Expo Line, and the proposed Regional Connector stations combined. The projections show an increase of about 24,200 in urban rail boardings, which would be a positive impact of this alternative. The theoretical carrying capacity of the downtown LRT system would be approximately 13,000 passengers per hour in each direction.

Proposed traffic lane reductions along Flower Street, due to the underground station pedestrian entrances, would impact bus operating speeds because of a potential increase in traffic congestion. Bus schedules would be adjusted to reflect modified traffic conditions and travel times. However, from an urban rail perspective, this alternative represents a significant positive impact when compared to both the No Build and TSM Alternatives. Existing bus service would not be reduced as part of this alternative. In summary, the potential transit impacts identified under this alternative would be less than significant.

#### 3.3.5.2.2 Traffic Circulation

The Fully Underground Alternative would be completely below ground. To accommodate underground station pedestrian entrances, one traffic lane would be removed on Flower Street between 6<sup>th</sup> and 4<sup>th</sup> Streets. After construction of the train portals east of Alameda Street and on 1<sup>st</sup> Street, existing traffic lanes would be maintained; however, the signalized intersection at 1<sup>st</sup> and Hewitt Streets would be removed, eliminating the ability to cross 1<sup>st</sup> Street at that location. No at-grade train operations would pass through the two intersections of 1<sup>st</sup> and Alameda Streets and Alameda and Temple Streets and traffic signals would operate under that assumption.

The results of the traffic analysis for this alternative and resulting predicted AM and PM peak hour levels of service are presented in Figure 3-11. In addition, the figure shows the

intersections that would exceed the significance threshold and would be expected to be significantly impacted by this alternative, as well as intersections where LOS would improve.

The results indicate that under the Fully Underground LRT Alternative, 70 intersections would continue to operate at LOS D or better in the AM peak hour and 68 would continue to operate at LOS D or better in the PM peak hour. In the AM peak hour, seven intersections would operate at LOS E and eight would operate at LOS F. In the PM peak hour these numbers increase to 13 intersections operating at LOS E and 14 operating at LOS F. Many of these intersections would operate at the same LOS as projected for the No Build Alternative. During the AM peak hour, four intersections would have delay improvements and seven intersections would experience improvements in delay during the PM peak hour. This alternative would increase the person-carrying capacity through the downtown transportation environment.

Intersections that would be impacted include those that are projected to have a significant negative change in LOS (measured in seconds of delay) when compared to the No Build Alternative conditions (refer to Table 3-2 for thresholds of significance). Only one intersection during the AM peak hour and only three intersections during the PM peak hour would experience a significant adverse impact from the Fully Underground LRT Alternative.

In summary, the traffic circulation impacts identified under this alternative would be significant.

#### *3.3.5.2.3 Parking*

The Fully Underground LRT Alternative would be entirely underground; however, portions of the alignment would utilize existing roadway space for underground station pedestrian entrances. At these locations, there would be a reduction in traffic lanes and/or parking spaces along the street segments. The number of parking and loading spaces that would be removed was estimated based on the characteristics of each street segment and the proposed street cross-sections. The potential impacts along each of the street segments that the alignment would traverse are shown in Figure 3-12.

The parking impacts identified under this alternative would not be adverse. Only 13 parking spaces would be displaced, in an area with multiple off-street garages. Also, the parking spaces would be replaced by a new underground light rail station, and the improved transit access would offset the effects of the lost parking. Therefore, the parking impacts would not be adverse and would be less than significant.

#### *3.3.5.2.4 Other Modes*

Although this alternative would be entirely underground, portions of the alignment would use existing roadway space for underground station pedestrian entrances. At these locations, urban design concepts may be incorporated to improve pedestrian and bicycle safety and flow. This alternative would have no impacts on bicycle facilities located within the project area.

The sidewalk along Flower Street between 6<sup>th</sup> and 3<sup>rd</sup> Streets and along 2<sup>nd</sup> Street at the underground station pedestrian entrances would be maintained or widened. No pedestrian impacts would be expected for these segments of the alignment. At station areas, pedestrian station entrances would be located near major signalized intersections where pedestrian crosswalks are currently in place. A pedestrian bridge could also be constructed between the 2<sup>nd</sup>

## Chapter 3 Transportation Impacts and Mitigation

/Hope Street station and Upper Grand Avenue to enhance the connection to Bunker Hill. Potential pedestrian impacts identified under this alternative would be less than significant.

Proposed stations would be equipped with bike lockers and racks, increasing the bicycle facilities in the area and creating a positive impact. In addition, pedestrian level lighting at stations would improve the attractiveness and perception of safety, specifically in the evening hours, potentially creating a positive effect for patrons and the community.

### 3.3.5.3 NEPA Finding

The Fully Underground LRT Alternative would have adverse transportation impacts. Potentially adverse construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially adverse operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.

### 3.3.5.4 CEQA Determination

The Fully Underground LRT Alternative would have potentially significant adverse transportation impacts. Potentially significant construction-related impacts to traffic, transit, bicycle, and pedestrian circulation would remain after mitigation. Potentially significant operational traffic circulation impacts would also remain even with implementation of proposed mitigation measures.

## 3.4 Mitigation Measures

This section includes mitigation measures to address potentially significant adverse impacts that could occur both during construction and during operations.

### 3.4.1 Potential Mitigation Measures Due to Construction Impacts

The following construction impact mitigation measures would apply to all of the proposed build alternatives.

#### 3.4.1.1 Transit

Mitigation plans would be developed by Metro working closely with the City of Los Angeles and potentially affected transit operators. Bus lines that would be affected by lane closures due to construction activities would continue to operate where feasible in the remaining traffic lanes. Bus stops that would be affected by sidewalk construction would be temporarily relocated, and construction activities would be phased to consider the maintenance of bus service and minimize disruption.

During nighttime periods when entire blocks may be closed to traffic, bus lines would be re-routed to adjacent streets in a manner that minimizes inconvenience to bus passengers. If a block is closed that includes a bus stop, the bus stop would be temporarily relocated to the portion of the street segment that is still open to bus service.

After these mitigation measures are implemented, temporary relocation of bus stops would continue to cause potentially significant impacts during construction due to the possibility of increased travel times and longer walking distances by transit users.



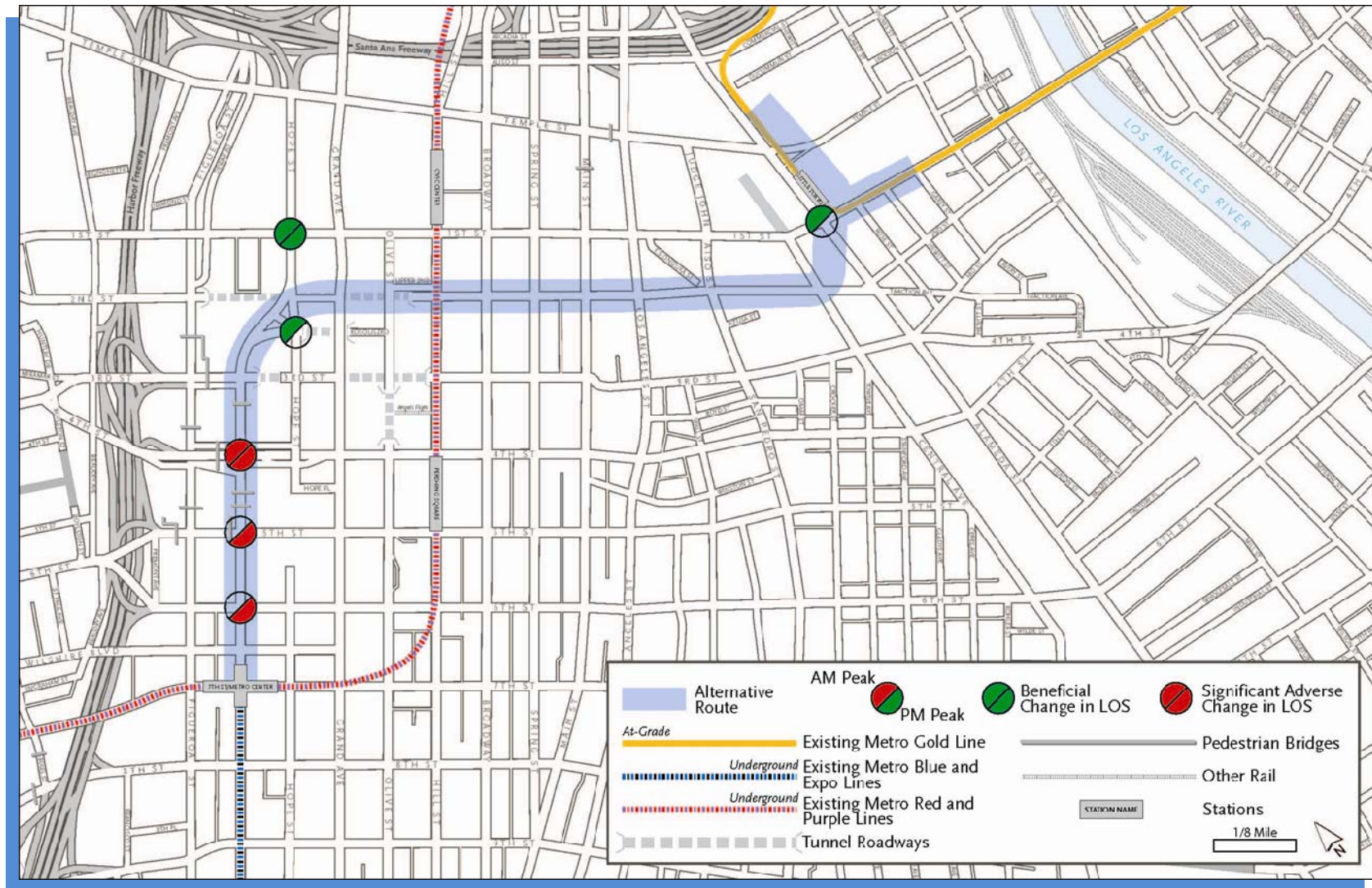
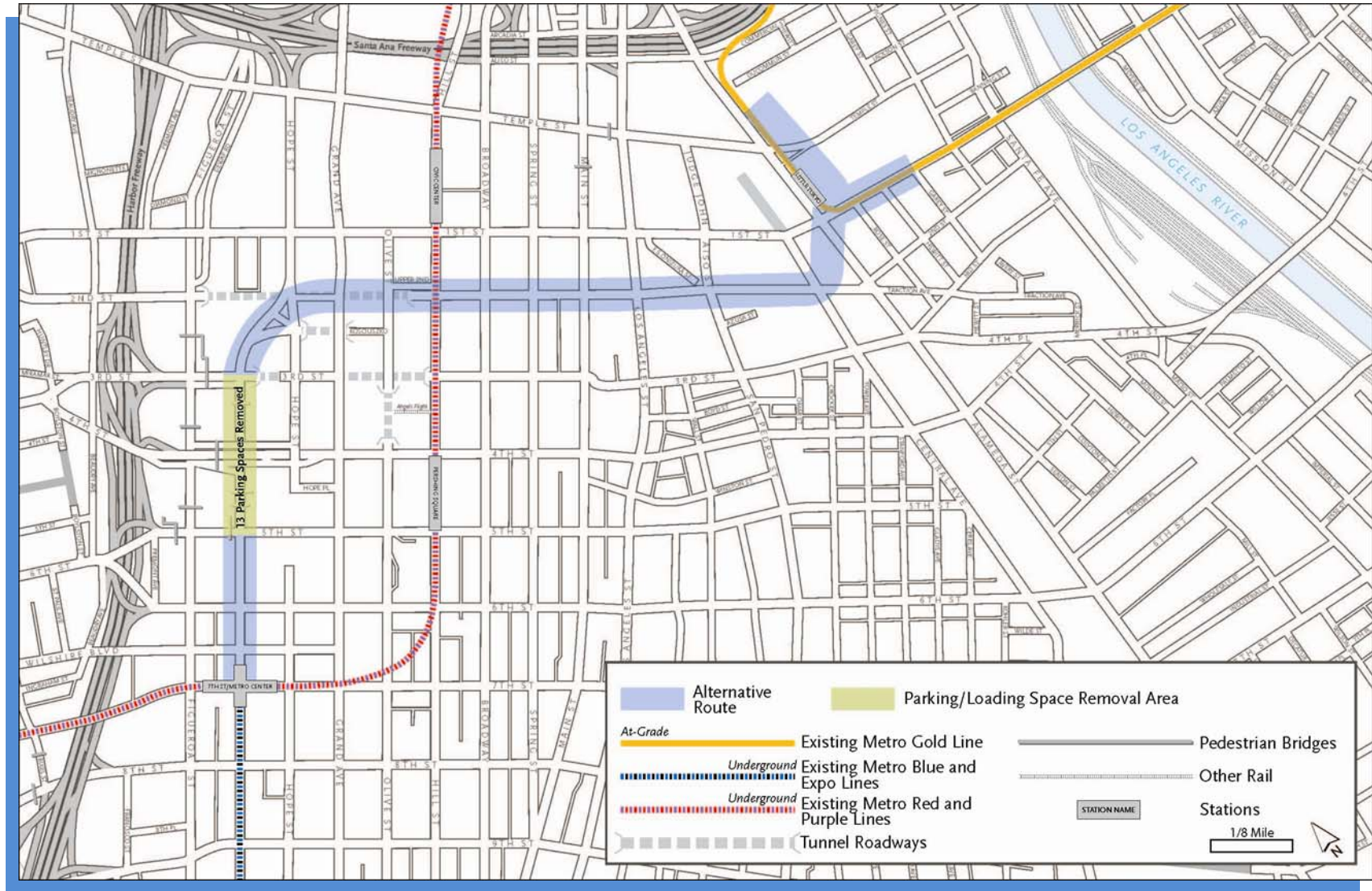


Figure 3-11. Year 2035 Fully Underground LRT Alternative Project Area Intersection LOS Potential Impacts



**Figure 3-12. Fully Underground LRT Alternative Parking Impacts**



### 3.4.1.2 Traffic Circulation

During the final design phase of the project, site- and street-specific Worksite Traffic Control Plans would be developed in cooperation with LADOT to accommodate the required traffic movements. To the extent practical, traffic lanes would be maintained in both directions, particularly during the morning and afternoon peak traffic hours. Access to adjacent businesses via existing or temporary driveways would be maintained throughout the construction period. In addition, Metro would implement a Construction Mitigation Program to coordinate preparation of traffic control plans with community reviews and approvals.

In some cases, specific construction techniques may be used to minimize construction duration, including segmental construction, which would help minimize the need for extensive falsework on the ground. Apart from the proposed elimination of eastbound travel between Hill Street and Main Street on 2<sup>nd</sup> Street in the At-Grade Emphasis LRT Alternative, at least one traffic lane in each direction and pedestrian access would be maintained during construction.

Designated haul routes for trucks would be identified during the final design phase of the project. These routes would be located to minimize noise, vibration, and other possible impacts to adjacent businesses and neighborhoods. If slight physical damage to the haul route roads is found after the project is complete, the roads would be repaired accordingly. Driveway access for residences would be maintained at all times. Driveway access to business would be maintained for normal business operating hours.

After these mitigation measures are implemented, construction-related traffic impacts would be potentially significant and unavoidable.

### 3.4.1.3 Parking

Prior to construction, a parking mitigation and circulation plan would be developed by the contractor in coordination with Metro and the City. The purpose of this plan would be to minimize impacts on curb parking.

It may be possible to sequence construction activities so that multiple blocks of on-street parking are not temporarily removed at one time. This would make various on-street parking spaces available in an area under construction.

Some wider streets may be restriped to allow diagonal parking, which would provide a greater number of parking spaces in the area. Some of the parking mitigation measures previously outlined could be developed early so that they may be utilized during the period of construction. Metro would not allow contractor employees to park on unauthorized street parking locations or in private parking lots. Metro may use construction staging areas, lease parking lots, and/or provide construction employees with transit passes (if necessary) to avoid impacts to local parking.

After implementation of these proposed mitigation measures, construction-period parking impacts would be adverse in the Little Tokyo neighborhood but would be less than significant after implementation of proposed mitigation.

### 3.4.1.4 Other Modes

Work site vehicles, equipment, and operations would not conflict with pedestrian movements, though some diversions may be needed. Special facilities such as handrails, fences, and walkways would be provided for the safety of pedestrians in areas where construction activities would impact sidewalk areas.

When pedestrians are diverted into the street or adjacent to an open trench, Type K-rail concrete barriers would be used as a barricade between pedestrian and vehicular traffic. Sidewalk closures would be approved by the affected agency having jurisdiction and only one side of the street would be closed at a time. If crosswalks are temporarily closed, pedestrians would be directed to use one that is in close proximity to closed one. Adjacent crosswalks would not be closed at the same time so pedestrians could cross streets. Bicyclists would be encouraged through signage to ride with caution in the streets, ride with caution on sidewalks, or choose other routes during construction activities.

During the final design phase of the project, site- and street-specific Worksite Traffic Control Plans would be developed in cooperation with LADOT to accommodate the required pedestrian and bicycle movements. Access to businesses would be maintained for normal business operating hours. Access to residences would be maintained at all times throughout construction. Related Community and Neighborhood mitigation measures are presented in Section 4.3.4.

After implementation of these mitigation measures, pedestrian and bicycle impacts during construction would be potentially significant and unavoidable.

### 3.4.2 Potential Mitigation Measures Due to Operational Impacts

#### 3.4.2.1 Transit

No mitigation measures are required for transit because no significant impacts have been identified. Displacement of bus stops or shifts in bus routes to adjacent roadways caused by at-grade configuration of the LRT alignment would require schedules to be adjusted and bus patrons notified of these changes. If an at-grade LRT alignment displaces existing bus stops, a replacement bus stop would be designated within one-eighth of a mile of the original stop. Bus stops would be relocated to the adjacent corner of the same intersection, if possible, to maintain service access for bus passengers.

Local bus service schedules would be reviewed and adjusted, if required, to reflect the modified traffic conditions and travel times with at-grade LRT operations. Stations would include a kiosk for displaying bus and rail system maps. These measures would reduce any potential transit-related impacts to a level that is less than significant.

#### 3.4.2.2 Traffic Circulation

Impacted intersection locations for the TSM Alternative and each build alternative were evaluated to identify potential mitigation measures that would reduce the impact to a less than significant level. Potential measures may include converting or modifying current lane designations, optimizing the signal phasing splits, or providing limited widening if right-of-way is available.

Potential mitigation measures are identified in the following sections. Additional traffic mitigation measures, including potential street widening would be analyzed prior to the final design phase of the selected alternative.

#### *3.4.2.2.1 TSM Alternative*

Proposed mitigation measures for potentially impacted intersection locations under the TSM Alternative are summarized below.

- Grand Avenue/1<sup>st</sup> Street – Signal phasing in the westbound direction would accommodate a protected and permitted left turn.
- Alameda Street/1<sup>st</sup> Street – Restripe the southbound Alameda approach to provide one shared left-turn/through lane, two through lanes, and an exclusive right-turn lane.
- Figueroa Street/2<sup>nd</sup> Street – Signal phasing in the northbound direction would accommodate a protected and permitted left turn.
- Hill Street/3<sup>rd</sup> Street – Restripe the northbound Hill approach to provide one shared left-turn/through lane and two through lanes.
- Broadway/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> approach to provide one shared left-turn/through lane, two through lanes, and an exclusive right-turn lane.
- Spring Street/3<sup>rd</sup> Street – Restripe the southbound Spring approach to provide three through lanes and an exclusive right-turn lane, and optimize the signal splits.
- Los Angeles Street/3<sup>rd</sup> Street – Restripe the southbound Los Angeles approach to provide two through lanes and one shared through/right-turn lane.
- Grand Avenue/5<sup>th</sup> Street – Restripe the southbound approach on Grand Avenue to accommodate two through lanes, one shared through/right-turn lane, and an exclusive right-turn lane.
- Figueroa Street/Wilshire Boulevard – Restripe the northbound approach on Figueroa Street to accommodate one shared left-turn/through lane, four through lanes, and a shared through/right-turn lane.
- Flower Street/Wilshire Boulevard – Restripe the southbound Flower approach to provide one shared left-turn/through lane, three through lanes, and an exclusive right-turn lane.
- Figueroa Street/8<sup>th</sup> Street – Restripe the northbound Figueroa approach to provide one shared left-turn/through lane and six through lanes, and optimize the signal splits in the PM peak hour.
- Hill Street/Temple Street – Restripe the westbound Temple approach to provide one shared left-turn/through lane, one through lane, and one shared through/right-turn lane.
- Broadway/Temple Street – Restripe the northbound Broadway approach to provide one left-turn lane, two through lanes, and one shared through/right-turn lane.



- Alameda Street/Aliso Street – The eastbound phase would accommodate a free right-turn.
- Alameda Street / Los Angeles Street North – Restripe the southbound Alameda approach to provide three through lanes and an exclusive right-turn lane.

Figure 3-13 shows LOS results after mitigation and identifies intersection locations where beneficial changes in delay beyond No Build conditions would occur as a result of implementing the alternative and proposed mitigation measures. For the TSM Alternative, all adverse impacts would be mitigated to a less than significant level.

### *3.4.2.2.2 At-Grade Emphasis LRT Alternative*

Proposed mitigation measures for potentially impacted intersection locations under the At-Grade Emphasis LRT Alternative are summarized below.

- Hill Street/1<sup>st</sup> Street – Restripe the eastbound 1<sup>st</sup> approach to provide one left-turn lane, one shared left-turn/through lane, one through lane, and one shared through/right-turn lane.
- Broadway/1<sup>st</sup> Street – No mitigation measures would be feasible at this location.
- Main Street/1<sup>st</sup> Street – Restripe the eastbound 1<sup>st</sup> approach to provide one shared left-turn/through lane, and three through lanes.
- Los Angeles Street/1<sup>st</sup> Street – No mitigation measures would be feasible at this location.
- Alameda Street/1<sup>st</sup> Street – Restripe the northbound Alameda approach to provide one left-turn lane, two through lanes, and one shared through/right-turn lane.
- Hill Street/2<sup>nd</sup> Street – Convert signal phasing in the eastbound and westbound directions to permit left turns, and the northbound direction to protected left turns. Adjust signal splits to maintain and optimize the same cycle length.
- Broadway/2<sup>nd</sup> Street – Restripe the northbound Broadway approach to provide one shared left-turn/through lane and three through lanes.
- Los Angeles Street/2<sup>nd</sup> Street – Restripe the northbound Los Angeles approach to provide one shared left-turn/through lane, one through lane, and one shared through/right-turn lane. Then optimize the signal splits in the AM peak hour.
- Flower Street/3<sup>rd</sup> Street – There would be no feasible mitigation measures at this location.
- Hill Street/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> Street approach to provide one shared left-turn/through lane, two through lanes, and one exclusive right-turn lane.
- Broadway/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> Street approach to provide one shared left-turn/through lane, two through lanes, and one exclusive right-turn lane.
- Spring Street/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> Street approach to provide one shared left-turn/through lane, two through lanes, and optimize the signal splits.

- Main Street/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> Street approach to provide three through lanes and one shared through/right-turn lane, and optimize the signal splits.
- Los Angeles Street/3<sup>rd</sup> Street – Restripe the westbound 3<sup>rd</sup> Street approach to provide one left-turn lane, three through lanes, one shared through/right-turn lane, and optimize the signal splits.
- Flower Street/4<sup>th</sup> Street – There would be no feasible mitigation measures at this location.
- Flower Street/5<sup>th</sup> Street – Convert signal phasing in the westbound direction to a protected left turn; the cycle length would remain unchanged.
- Flower Street/6<sup>th</sup> Street – Restripe the southbound Flower Street approach to provide two left-turn lanes and three through lanes.
- Main Street/Temple Street – Restripe the eastbound Temple Street approach to provide one shared left-turn/through lane and two through lanes.
- Los Angeles Street/Temple Street – Restripe the eastbound approach on Temple Street to accommodate one shared left-turn/through lane and one shared through/right-turn lane. The northbound approach on Los Angeles Street would accommodate one shared left-turn/through lane, one through lane, and one shared through/right-turn lane.
- Judge John Aiso Street/Temple Street – Restripe the westbound Temple approach to provide one shared left-turn/through lane and one through lane.
- Los Angeles Street/Aliso Street – Restripe the northbound Los Angeles approach to provide one through lane, one shared through/right-turn lane, and one exclusive right-turn lane. Then optimize the signal splits.
- Alameda Street/Aliso Street – Restripe the southbound Alameda approach to provide one shared left-turn/through lane and three through lanes. Then optimize the signal splits.
- Hill Street/4<sup>th</sup> Street – Restripe the eastbound 4<sup>th</sup> Street approach to provide one shared left-turn/through lane, three through lanes, and one shared through/right-turn lane. The southbound approach on Hill Street would provide one left-turn lane, one shared left-turn/through lane, and two through lanes.
- Broadway/4<sup>th</sup> Street – Restripe the southbound Broadway approach to provide one shared left-turn/through lane and two through lanes. Then optimize splits.
- Spring Street/4<sup>th</sup> Street – Restripe the eastbound 4<sup>th</sup> Street approach to provide three through lanes and one exclusive right-turn lane.
- Main Street/4<sup>th</sup> Street – There would be no feasible mitigation measures at this location.

Figure 3-14 shows LOS results after mitigation and identifies intersection locations where beneficial changes in delay beyond No Build conditions would occur as a result of implementing the alternative and proposed mitigation measures. It also shows locations where significant

adverse impacts to traffic circulation would remain after mitigation. After mitigation measures are implemented for the At-Grade Emphasis LRT Alternative, 11 of the 18 impacted intersection locations would continue to be impacted to significant levels during the AM peak hour. Similarly, in the PM peak hour, 15 of the 26 impacted intersection locations would continue to be impacted to significant levels.

### 3.4.2.2.3 Underground Emphasis LRT Alternative

Proposed mitigation measures for potentially impacted intersection locations under the Underground Emphasis LRT Alternative are summarized below.

- Judge John Aiso Street/1<sup>st</sup> Street – Restripe the eastbound 1<sup>st</sup> Street approach to provide one left-turn lane, one shared left-turn/through lane, one through lane, and one exclusive right-turn lane. Restripe the westbound 1<sup>st</sup> Street approach to provide one shared left-turn/through lane, one through lane, and one exclusive right-turn lane. Then optimize the signal splits.
- Alameda Street/2<sup>nd</sup> Street – Restripe the eastbound 2<sup>nd</sup> Street approach to provide one shared left-turn/through lane, one shared through/right-turn lane, and one exclusive right-turn lane. Restripe the westbound 2<sup>nd</sup> Street approach to provide one shared left-turn/through lane and one shared through/right-turn lane. Signal phasing in the westbound direction would be converted to a permitted left turn. Restripe the northbound Alameda approach to provide one left-turn lane, one shared left-turn/through lane, and one shared through/right-turn lane. Then optimize the signal splits.
- Flower Street/4<sup>th</sup> Street – Restripe the southbound Flower Street approach to provide one shared left-turn/through lane and two through lanes. Then optimize the signal splits.
- Flower Street/5<sup>th</sup> Street – Restripe the southbound Flower Street approach to provide three through lanes and one exclusive right-turn lane. Then optimize the signal splits.
- Flower Street/6<sup>th</sup> Street – Restripe the eastbound 6<sup>th</sup> Street approach to provide three through lanes and two exclusive right-turn lanes. Then optimize the signal splits.
- Judge John Aiso Street/Temple Street – Restripe the northbound Judge John Aiso Street approach to provide one left-turn lane, one shared left-turn/right-turn lane, and one exclusive right-turn lane. Then optimize the signal splits.
- Alameda Street/Aliso Street – Restripe the southbound Alameda Street approach to provide one shared left-turn/through lane and three through lanes. Then optimize the signal splits.

Figure 3-15 shows LOS results after mitigation and identifies intersection locations where beneficial changes in delay beyond No Build conditions would occur as a result of implementing the alternative and proposed mitigation measures. It also shows locations where significant adverse impacts to traffic circulation would remain after mitigation. After mitigation measures are implemented for the Underground Emphasis LRT Alternative, two of the three impacted intersection locations would continue to be impacted to significant levels during the AM peak hour. Similarly, three of the seven impacted intersection locations would continue to be impacted to significant levels during the PM peak hour.

#### 3.4.2.2.4 Fully Underground LRT Alternative

Proposed mitigation measures for potentially impacted intersection locations under the Fully Underground LRT Alternative are discussed below.

- Flower Street/4<sup>th</sup> Street – Restripe the southbound Flower Street approach to provide one shared left-turn/through lane and two through lanes. Then optimize the signal splits.
- Flower Street/5<sup>th</sup> Street – Restripe the southbound Flower Street approach to provide three through lanes and one exclusive right-turn lane. Then optimize the signal splits.
- Flower Street/6<sup>th</sup> Street – Restripe the eastbound 6<sup>th</sup> Street approach to provide three through lanes and two exclusive right-turn lanes. Then optimize the signal splits.

Figure 3-16 shows LOS results after mitigation and identifies intersection locations where beneficial changes in delay beyond No Build conditions would occur as a result of implementing the alternative and proposed mitigation measures. It also shows locations where significant adverse impacts to traffic circulation would remain after mitigation. After mitigation measures are implemented for the Fully Underground LRT Alternative, one intersection would continue to be impacted to significant levels during the AM peak hour. In the PM peak hour, none of the three impacted intersections would continue to be impacted to significant levels. These locations can be mitigated to a less than significant level.

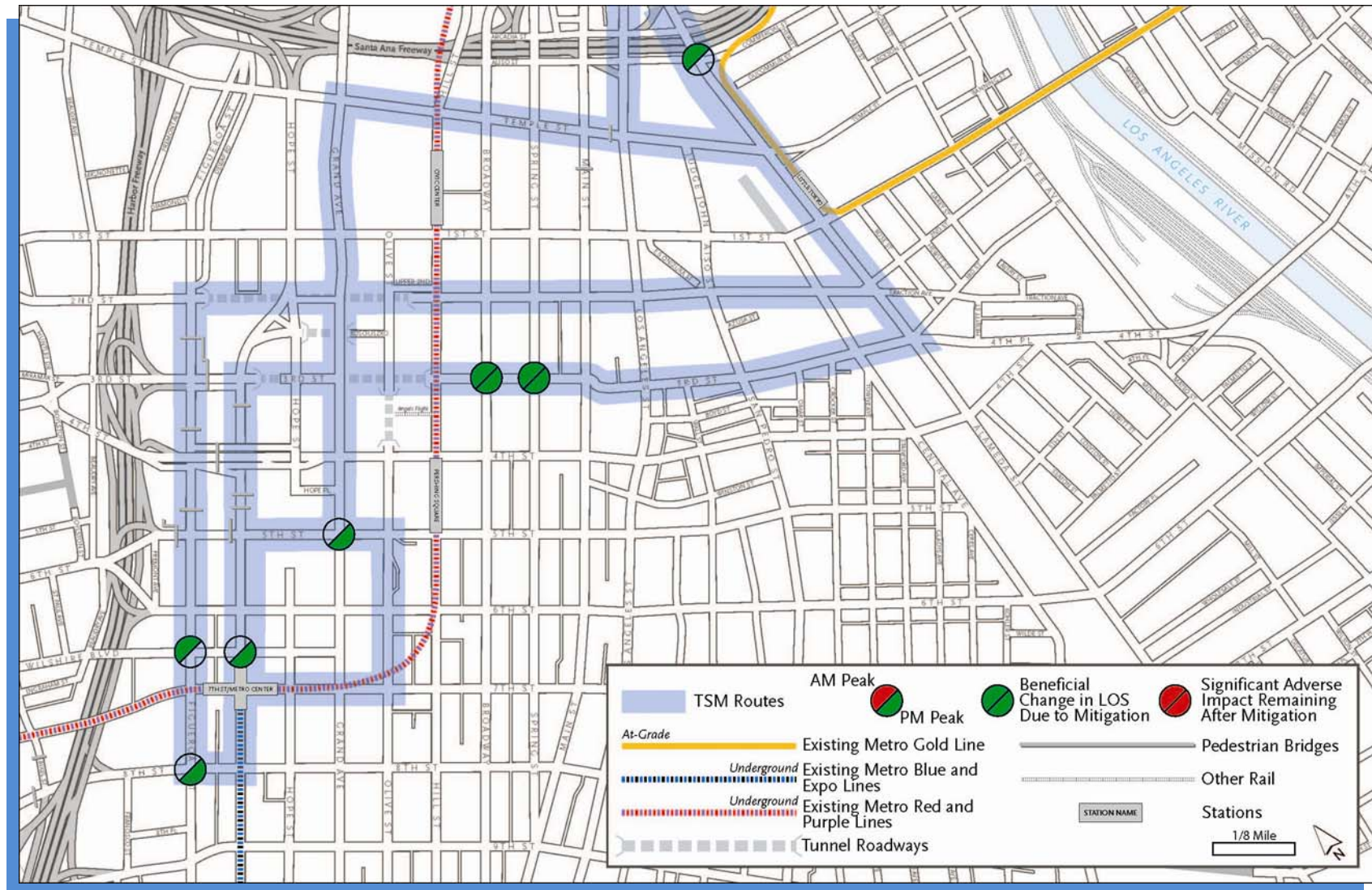


Figure 3-13. TSM Alternative  
Significant Traffic Circulation Impacts Remaining After Mitigation



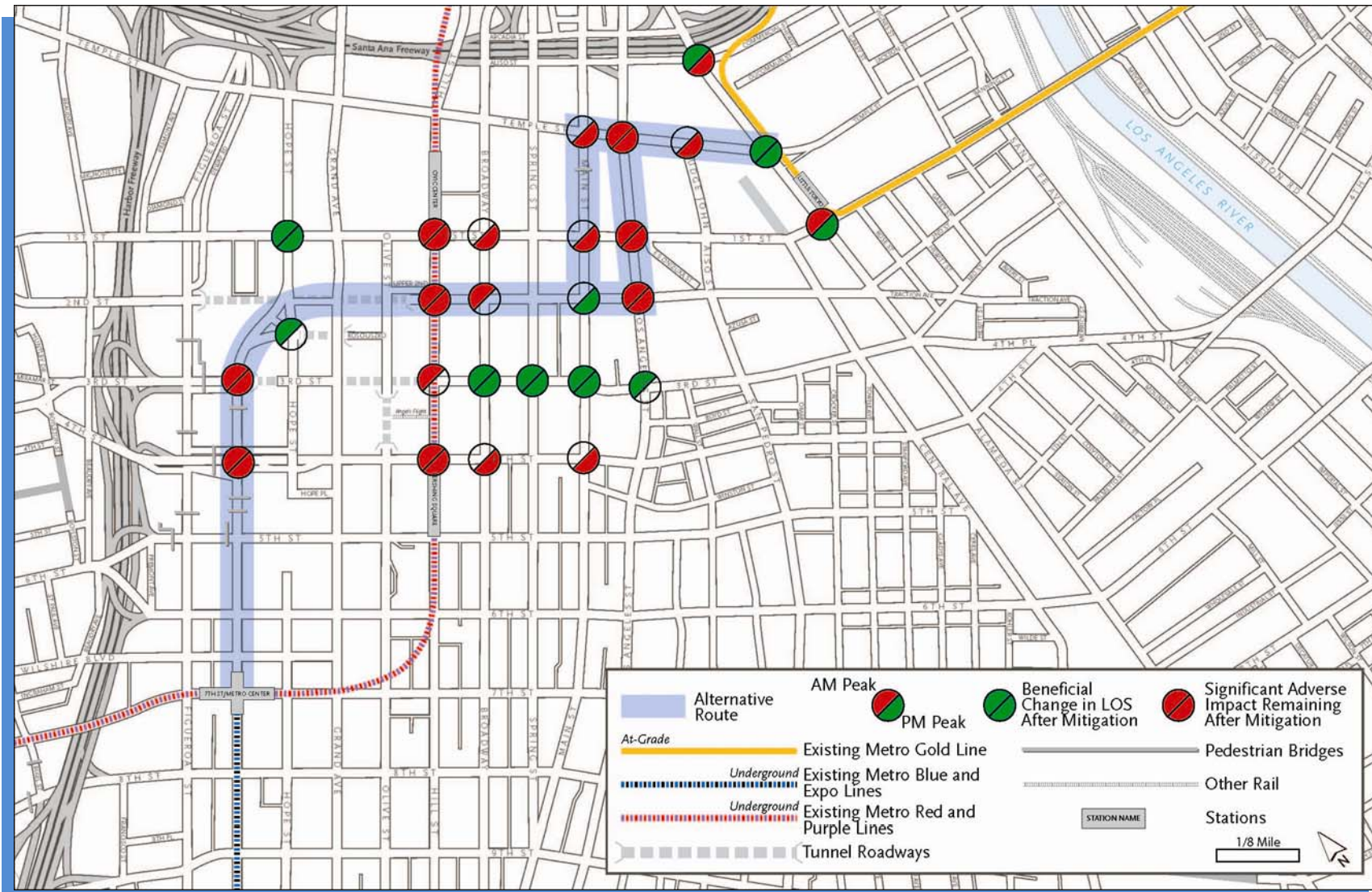


Figure 3-14. At-Grade Emphasis LRT Alternative Significant Traffic Circulation Impacts Remaining After Mitigation

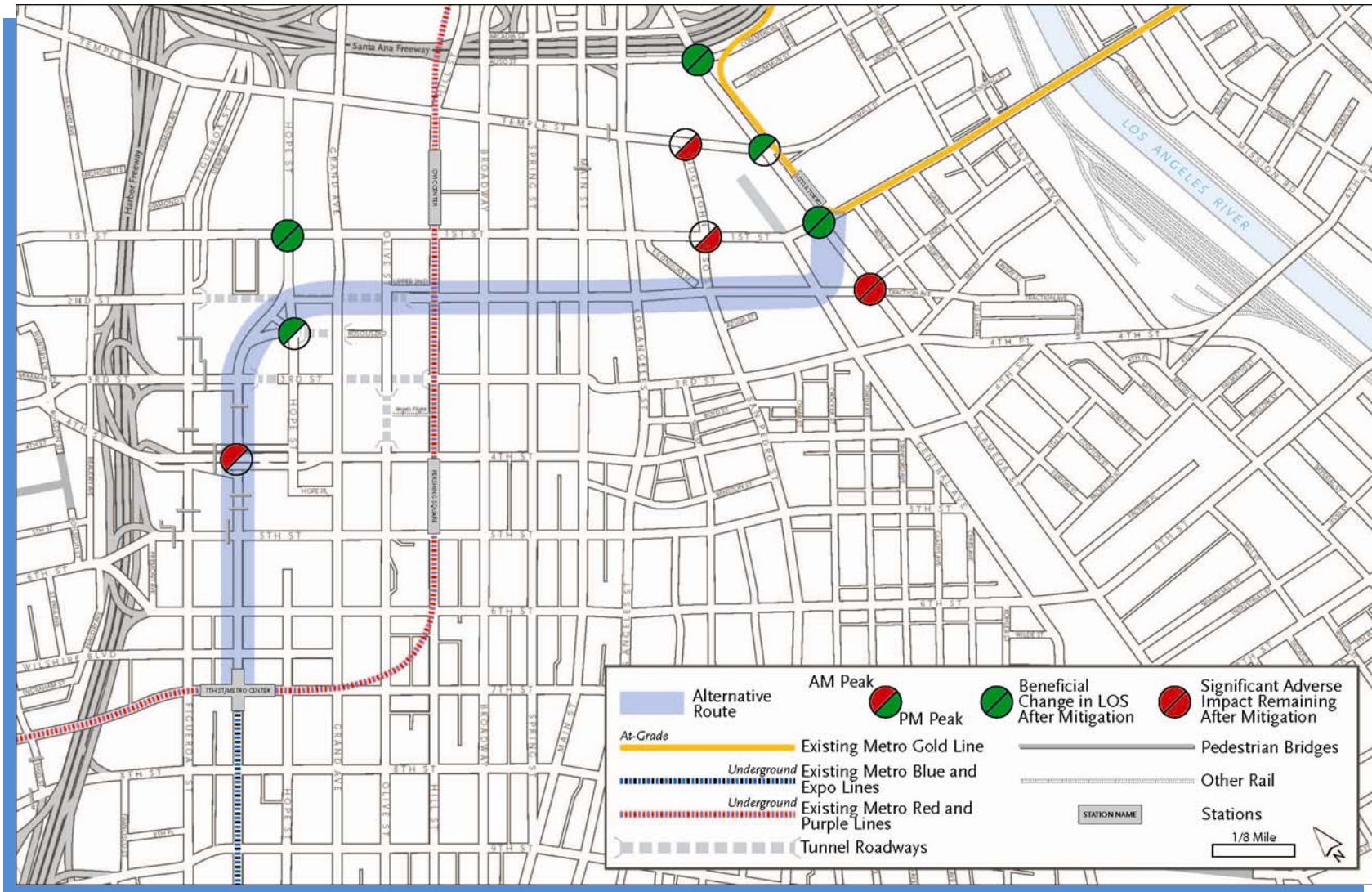
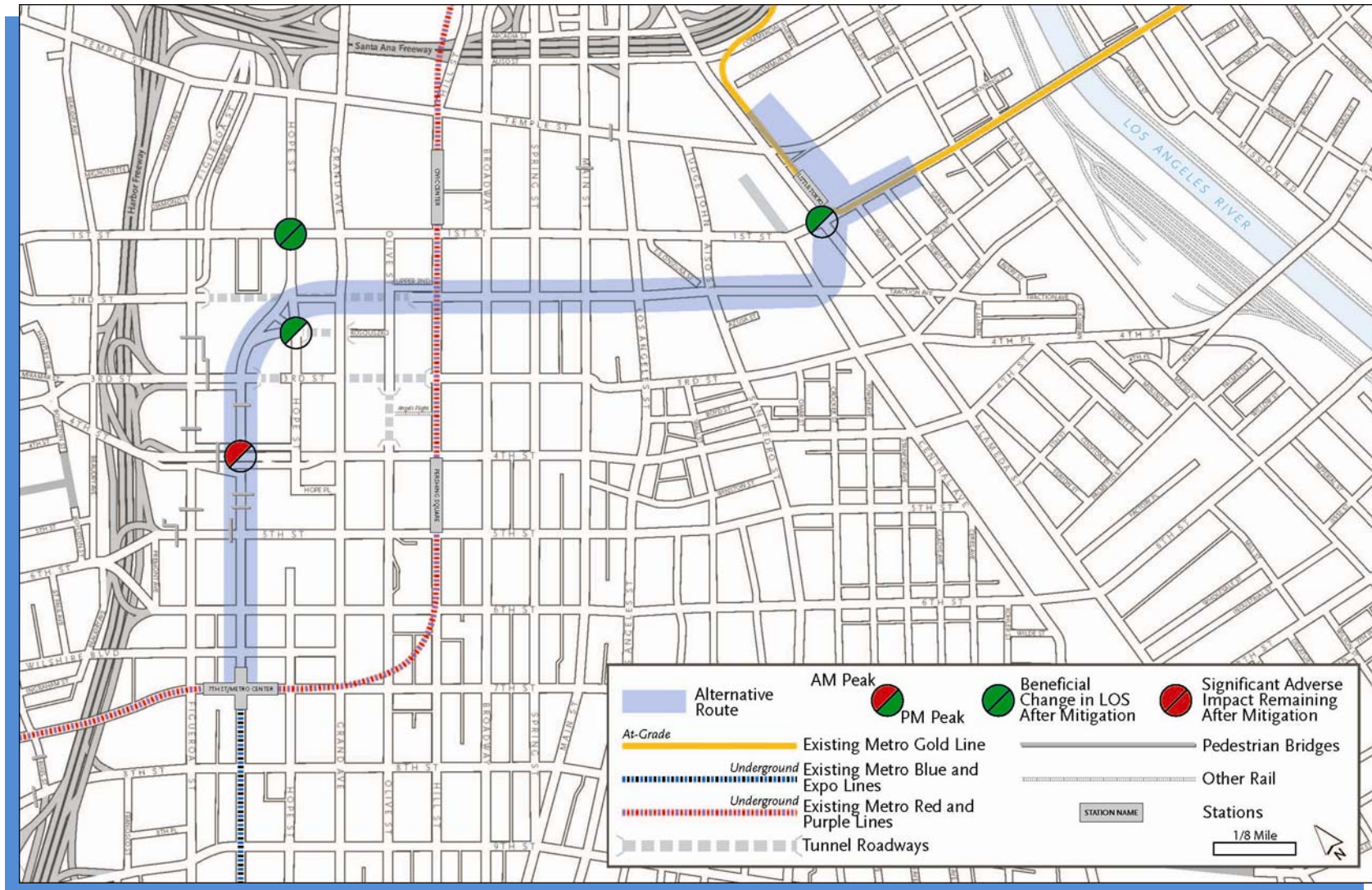


Figure 3-15. Underground Emphasis LRT Alternative  
Significant Traffic Circulation Impacts Remaining After Mitigation





**Figure 3-16. Fully Underground LRT Alternative Significant Traffic Circulation Impacts Remaining After Mitigation**

