

MTA BOARD MAY 27, 2004

## SUBJECT: PUBLIC HEARING RE: RESOLUTION OF NECESSITY FOR THE ACQUISITION OF PARCEL ES-588 FOR THE EASTSIDE LIGHT RAIL TRANSIT PROJECT – INDIANA STREET STATION

## ACTION: ADOPT RESOLUTION OF NECESSITY

#### RECOMMENDATION

Metro

- A. Hold a public hearing on the proposed Resolution of Necessity.
- B. Adopt the attached Resolution of Necessity authorizing the commencement of an eminent domain action to acquire Parcel ES-588.

## RATIONALE

Acquisition of MTA Parcel ES-588 is required for the construction and operation of the Eastside Light Rail Transit Project, Indiana Street Station ("Project"). A written offer has been presented to the owner of record, as required by California Government Code Section 7267.2. To date, staff has been unable to reach an agreement with the property owner or her representative. Because this site is needed to proceed with construction of the Project, staff recommends the acquisition of this parcel through eminent domain.

In accordance with the provisions of the California Eminent Domain law and Sections 30503, 30660 and 130220.5 of the California Public Utilities Code (which authorize the MTA to acquire property by eminent domain), the MTA has prepared and mailed notice of this hearing to the record owner, tenants, and the County Clerk of the County of Los Angeles, informing them of their right to appear at this hearing and be heard on the following issues: (1) Whether the public interest and necessity require the proposed Project; (2) Whether the proposed Project is planned and located in the manner that will be most compatible with the greatest public good and the least private injury; (3) Whether the subject parcel is necessary for the proposed Project; and (4) Whether an offer was made in compliance with Government Code Section 7267.2.

After all of the testimony and other evidence has been received by the MTA from all interested parties, the MTA must make a determination as to whether to adopt the propose Resolution of Necessity to acquire the subject parcel by eminent domain. In order to adopt the Resolution, the

MTA must, based upon all the evidence before it, find and determine that the conditions stated above exist. Attached is evidence (Attachment 1) submitted by staff that supports adoption of the attached Resolution that has been approved by counsel, and which sets forth the required findings.

## FINANCIAL IMPACT

The acquisition of MTA Parcel ES-588 is included in the approved Metro Gold Line Eastside Extension Project Budget, and funds are available to proceed with this acquisition.

#### **ALTERNATIVE CONSIDERED**

The subject property is required for the construction and operation of the Indiana Street Station in connection with the Project. The Board has the option to withhold adoption of the Resolution of Necessity. This would result in an additional delay in obtaining possession of the required property, and thereby cause delays and increased costs to the Project.

ATTACHMENTS Attachment 1 - Staff Report Attachment 2 - Resolution of Necessity

Prepared by: Velma C, Marshall Director of Real Estate

Don Ott Executive Officer Administration

Roger Snoble Chief Executive Officer

#### Attachment 1

## STAFF REPORT REGARDING THE NECESSITY FOR THE ACQUISITION OF PARCEL ES-588 FOR THE EASTSIDE LIGHT RAIL TRANSIT PROJECT – INDIANA STREET STATION.

#### **BACKGROUND**

The subject parcel is required for the construction and operation of the Indiana Street Station in connection with the Eastside Light Rail Transit Project. The parcel number, address, record owner (as indicated by title reports prepared by Orange Title Company), purpose for taking, and nature of the property interest sought to be acquired (based upon the Final Environmental Impact Report and Study for the Eastside Light Rail Transit Project), are listed below:

Parcel	Parcel Address	Owner	Purpose for	Interest Sought
Number			Acquisition	
ES-588	128-130 S. Indiana	Armida Marquez	Indiana Street	Fee Simple
	Street, Los Angeles		Station	1

A written offer to acquire the full fee interests of Parcel ES-588 was presented to the property owner on August 26, 2003. Staff has engaged in two follow-up meetings with the owner and members of her family, and initiated numerous telephone conversations with representatives of the owner to discuss the acquisition of the property. Staff received a verbal acceptance of the offer from the owner's representative, however as of this date, the owner has not submitted a signed Contract of Sale so that the acquisition of the property could proceed. This action is necessary to assure possession of the property to meet the Project's construction schedule.

Following is an analysis as to why the attached Resolution of Necessity should be adopted. Additional information justifying the adoption of the Resolution is contained in the Final Environmental Impact Report and Environmental Impact Study for the Eastside Light Rail Transit Project, which was certified by the Board on February 28, 2002, the Major Investment Study, approved by the Board on February 24, 2000 and the other environmental documents and analysis referenced therein.

In the spring of 2001, a Draft Environmental Impact Report and Environmental Impact Study (DIER/EIS) was circulated and reviewed by interested and concerned parties, including private citizens, community groups, the business community, elected officials and public agencies. Public hearings were held to solicit citizen and agency comments. A No-Build Alternative and three Locally Preferred Alternatives ("LPA") were presented in the DEIR/EIS. On May 24, 2001, the MTA Board formally adopted the LPA for the East Side Corridor to be the Light Rail Transit Project after review and consideration of the comments received from circulation of the DEIR/EIS. In October 2001, a Final Environmental Impact Report and Environmental Impact Study

(FEIR/EIS) was circulated to present the Locally Preferred Alternative for the Eastside Corridor Project.

The Eastside Light Rail Project is a six-mile easterly extension of the Pasadena Gold Line that terminates at Union Station. The Eastside Light Rail project will begin at Union Station and cross over US 101 on an aerial structure and then gradually become an at-grade segment near the intersection of Alameda Street and Ducommun Street. The alignment continues south along the east side of Alameda Street and turns east at the center of 1<sup>st</sup> Street and continues at grade to Clarence Street in Boyle Heights and then becomes a subway segment. The subway segment traverses underneath or adjacent to 1<sup>st</sup> Street for about 1.7 miles east to just west of Lorena Street in Boyle Heights. The alignment continues as an at-grade segment traversing 1<sup>st</sup> Street east from Lorena Street to Indiana Street where it turns south and continues along the east side of Indiana Street o 3<sup>rd</sup> Street. At 3<sup>rd</sup> Street, the alignment turns eastward and continues at grade to Pomona Boulevard where it terminates at Atlantic Boulevard. The proposed eight stations of the LPA are located at 1<sup>st</sup>/Alameda, 1<sup>st</sup>/Utah, 1<sup>st</sup>/Boyle, 1<sup>st</sup> /Soto, Indiana Street (off street location), 3<sup>rd</sup>/Ford, 3<sup>RD</sup>/Mednik and Pomona/Atlantic.

The parcel included in this action is required for the construction and operation of the Indiana Street Station ("Project").

## A. The public interest and necessity require the Project.

The public interest and necessity require the project for the following reasons:

1. The Eastside Corridor communities of Boyle Heights and East Los Angeles are characterized by a large and growing population (over 212,000 according to the 1990 census, 275,000 expected by 2020) of predominately Latino ethnic origin, a high percentage of low-income households and relatively high rates of transit use and transit dependence. In these communities, nearly 20 percent of workers use the bus system on their journey to work (as compared to 6.5 percent for Los Angeles County as a whole), and rates of carpooling and walking to work are also higher than the County average. Employment densities are six times higher within the Eastside Corridor than Los Angeles County as a whole. The corridor is growing (20 percent population and 30 percent employment growth between now and 2020), and a new transportation investment would make the Corridor attractive for other types of urban investment in the future. All major freeways serving the Eastside Corridor area are currently operating above their design capacities during peak period, and for significant durations during off-peak periods. No major improvements to existing freeways in the study area are identified in any adopted transportation plans. Residents of the Eastside Corridor have expressed their desire for improved transit service because many are transit dependent and need improved access to the region's educational, employment and cultural opportunities. This project will further these goals and contribute to an improved overall transportation system for the Los Angeles region and for the Eastside Corridor specifically.

2. Implementation of the Project will improve access and mobility for residents, employees and visitors to the Eastside Corridor and result in a reduction of vehicle miles per day and reduction

of auto air pollutants.

3. The Project will support land use and development goals as stated in the City of Los Angeles and County of Los Angeles plans for joint development opportunities, and increased land use intensity in transit station areas.

4. The Project will provide convenient access and improve connectivity to the regional transit system and will thereby provide alternative means of transportation during fuel crises.

5. The Project will meet the need for improved transit service of the many transit-dependent people within the Eastside Corridor area.

It is recommended that based on the above evidence, the MTA find and determine that the public interest and necessity require the Project.

# B. The proposed Project is planned and located in the manner that will be the most compatible with the greatest public good and least private injury.

Stations are located in corridors that have a high number of daily trips, high levels of congestion, high levels of transit usage, dense populations, densely located jobs and a high number of workers. Stations are spaced about one mile apart from each other with the understanding that the average person will not walk more than a half-mile to get to a station. There is also an attempt to locate stations near land-uses that will provide active spaces, i.e. destinations that people will want to travel to or from. There is also an attempt to locate stations on properties that will have the least amount of impact. The Major Investment Study for the Eastside reviewed over 47 different alternatives that resulted in the recommendation to move forward with a light rail project.

The Indiana Street Station will provide the transition station between First Street and Third Street. The Station is located in an area of high ridership demand due to its proximity to a high school and dense residential area.

It is recommended that, based upon the foregoing, the MTA find and determine that the Project is located in the manner that will be most compatible with the greatest public good and the least private injury.

## C. The subject property interest is necessary for the proposed Project.

Parcel ES-588 consists of a fee taking for the construction and operation of the Indiana Street Station. The parcel will be used for the construction and operation of the station and track alignment. The subject property interest is legally described more specifically in Exhibit "A" of the attached Resolution of Necessity and is generally depicted in the parcel plat map attached as Exhibit "B" to the Resolution of Necessity, both of which are incorporated herein by this reference.

## D. An offer was made in compliance with Government Code Section 7267.2.

Pursuant to California Code of Civil Procedures Section 1245.230, prior to adopting a Resolution of Necessity, the governing body must determine that an offer meeting the requirements of Section 7267.2 of the California Government Code has been made to the owner(s) of record.

California Government Code Section 7267.2 requires that an offer be made to the owner or to the owners of record and in an amount which the agency believes to be just compensation. The amount must not be less than the agency's approved appraisal of the fair market value of the property. In addition, the agency is required to provide the owner(s) with a written statement of, and summary of the basis for, the amount it established as just compensation.

The MTA staff has taken the following actions as required by California law for the acquisition of the subject property:

- 1. Obtained an appraisal to determine the fair market value of the property interest,
- 2. Reviewed and approved the appraisal, and established just compensation,
- 3. Determined the owner of the subject property interest by examining the county assessor's records and title report, and
- 4. Made a written offer to the property owner for the full amount of just compensation, which was not less than the approved appraised amount.

Staff recommends that the MTA Board find that the acquisition of the subject property interest is necessary.

## ATTACHMENT

1. Resolution of Necessity

#### RESOLUTION OF THE LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY DECLARING CERTAIN REAL PROPERTY NECESSARY FOR PUBLIC PURPOSES AND AUTHORIZING THE ACQUISITION THEREOF (MTA PARCEL ES-588)

## THE LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY HEREBY FINDS, DETERMINES, AND RESOLVES AS FOLLOWS:

## Section 1.

The Los Angeles County Metropolitan Transportation Authority ("MTA") is a public entity organized and existing pursuant to Chapter 2 of Division 12 of the California Public Utilities Code (commencing with Section 130050).

#### Section 2.

The property interests described hereinafter are to be taken for public use, namely, for public transportation purposes and all uses necessary, incidental or convenient thereto, in connection with the development, construction, operation and maintenance of the Eastside Light Rail Project – Indiana Street Station ("Project");

#### Section 3.

The MTA is authorized to acquire the property interests described hereinafter pursuant to the following:

- a. Article I, Section 19 of the Constitution of the State of California;
- b. California Public Utilities Code, Division 10, Part 3 (Sections 30000-33020, inclusive), and Sections 30503 and 30600 in particular;
- c. California Public Utilities Code, Division 12 (Sections 130000-130730, inclusive), and Section 130220.5 in particular; and
- d. California Code of Civil Procedure Sections 1240.010-1273.050, inclusive.

#### Section 4.

The property to be acquired is located in the County of Los Angeles, and is more particularly identified as follows:

a. The fee simple title in and to Parcel No. ES-588, containing approximately 3,324 square feet; including building structures and improvements pertaining to realty.

Parcel ES-588 is described more specifically in Exhibit "A", attached hereto, and is generally depicted in the Parcel Plat Map attached hereto as Exhibit "B", both of which

are incorporated herein by this reference.

## Section 5.

(a) The environmental impacts of the Project were evaluated in the Eastside Light Rail Transit Project Final Environmental Impact Report ("FEIR") and the Eastside Light Rail Transit Project Final Environmental Impact Study ("FEIS") for this Project; and

(b) The Los Angeles County Metropolitan Transportation Authority has reviewed and considered the Eastside Light Rail Transit Project FEIR and FEIS, before and as part of the process of determining whether to acquire the above-referenced property.

## Section 6.

The Los Angeles County Metropolitan Transportation Authority hereby declares that it has found and determined each of the following:

(a) The public interest and necessity require the proposed Project;

(b) The proposed Project is planned or located in the manner which will be most compatible with the greatest public good and the least private injury;

(c) The property sought to be acquired, which has been described herein, is necessary for the proposed Project; and

(d) The offer required by Section 7267.2 of the Government Code has been made to the owner of record.

## Section 7.

Legal counsel is hereby authorized and directed to take all steps necessary to commence legal proceedings, in a court of competent jurisdiction, to acquire the property described above, by eminent domain. Counsel is also authorized to seek and obtain an Order of Immediate Possession of said property in accordance with the provisions of the eminent domain law and to deposit the total sum of probable just compensation fixed by the Superior Court in its order determining and establishing security for said immediate possession with the Clerk of said Superior Court in connection therewith.

Counsel is further authorized, pursuant to Section 30258 of the Public Utilities Code, to associate with, at its election, a private law firm for the preparation and prosecution of said proceedings.

I, MICHELLE JACKSON, Secretary of the Metropolitan Transportation Authority, do hereby certify that the foregoing Resolution was duly and regularly adopted by the Metropolitan Transportation Authority at a meeting held on the \_\_\_\_\_ day of \_\_\_\_\_, 2004.

MICHELLE JACKSON MTA Secretary Date:\_\_\_\_\_

APPROVED AS TO FORM: County Counsel

BY:\_\_\_\_\_

Exhibit <u>"A"</u>

MTA PARCEL NO. ES-588

## LEGAL DESCRIPTION

THE LAND REFERRED TO IS SITUATED IN THE COUNTY OF LOS ANGELES, STATE OF CALIFORNIA, AND IS DESCRIBED AS FOLLOWS:

THE SOUTH HALF OF LOT 10 OF BLOCK 2 OF BELVEDERE TRACT, IN THE COUNTY OF LOS ANGELES, STATE OF CALIFORNIA, AS PER MAP RECORDED IN BOOK 18, PAGE 48 OF MISCELLANEOUS RECORDS, IN THE OFFICE OF THE COUNTY RECORDER OF SAID COUNTY.

