## SUBJECT: FISCAL YEAR 2006 BUDGET

## ACTION: ADOPT THE FISCAL YEAR 2006 BUDGET

## RECOMMENDATION

A. Adopt the Fiscal Year 2006 (FY06) Budget.
B. Adopt the attached Reimbursement Resolution (Attachment A) to authorize the expenditure of funds for capital construction and acquisition activities prior to issuance of debt for specific activities.
C. Adopt the budgeted number of positions and salary range midpoint plus $10 \%$ sorted by summary classifications and strategic business unit as detailed in Attachment B.
D. Adopt the estimated salary and benefits by labor group as detailed in Attachment C.
E.Approve a fuel reserve of $\$ 4.7$ million to be established for use at the Chief Executive Officer's (CEO) discretion and funded with Proposition A 40\% discretionary funds programmed from the FY04 growth over inflation.
E. Approve an additional $\$ 4$ million of expenditures for added security for the Orange Line be added to the budget and funded with CMAQ funds as programmed through the Short Range Transportation Plan (SRTP).
F.Approve an additional $\$ 4$ million of expenditures for added security for the Orange Line be added to the budget and funded with Proposition A 40\% discretionary funds programmed from the FY04 growth over inflation.
F. Approve a programming change to add $\$ 11.4$ million of federal 5307 formula funds to the FY06 budget for preventive maintenance expenditures.

## ISSUE

The financial standards approved by the Board on January 27, 2005, state that the board shall approve a budget by June 30 of the preceding fiscal year. Copies of the budget
will be available in the Board Secretary's office after May 5, 2005, and at the various budget meetings (Finance and Budget Committee and the General Board Meeting.)

## POLICY IMPLICATIONS

The annual budget, as adopted by the Board of Directors, is the legal authority to obligate and spend funds and implements previous board policy discussions. It includes all operating, capital, debt service requirements, and general fund activities of Metro for the fiscal year. Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all governmental and proprietary funds except that depreciation is not budgeted. Budget detail is a management plan for financial activity and is prepared at the fund, project, department, and expense/expenditure level. The legal level of control is at the fund level. Total annual expenditures cannot exceed the final appropriation adopted by the board except for capital expenditures that are authorized on a life-of-project basis.

## FINANCIAL IMPACT

The proposed FY06 budget totals $\$ 2,859$ million of expenditures (net of Agency Fund ( $\$ 22.8$ million) and defeased leases ( $\$ 119.5$ million) and appropriates the resources necessary to fund them. The annual expenditure plan demonstrates Metro's capacity to meet its capital and operating obligations, a requirement necessary to receive subsidies from the state and federal governments.

## ALTERNATIVES CONSIDERED

Adopt a continuing resolution until such time as the Metro budget is adopted.

## DISCUSSION

## FTE's and Labor Budget

The proposed budget authorizes 8,918 full-time equivalent positions (FTE's), which is a decrease of 35 FTE's from the amended FY05 budget. A total of 133 FTE's were reduced while 83 were added for consent decree services and 15 were added for the Orange Line service. The FY06 proposed budgeted number of positions and midpoint plus $10 \%$ salary ranges for summary classifications by strategic business unit is included in Attachment B. Attachment C includes the budgeted salaries and benefits for each union group.

## Financial Assumptions

The budget is comprised of two primary funds. The Enterprise fund includes all business-type activities such as bus and rail operations, capital projects and debt service and is proposed to be budgeted at $\$ 1,962.9$ million. The Governmental fund includes activities such as Special Revenue administration (subsidies to others), Propositions A and C and TDA administration, and other General fund activities and is proposed to be
budgeted at $\$ 873.6$ million. The budget also includes an Agency fund (Benefit Assessment District budget) at $\$ 22.8$ million.

The FY06 proposed budget major assumptions and highlights are the following:

- Sales tax revenues will increase by $4.1 \%$ as approved in the financial standards;
- Fare revenues have been budgeted at $\$ .60$ per boarding consistent with FY05 actual fare revenue experience;
- Bus and rail operating expenditures grow by $\$ 53.7$ million or $5.3 \%$ over the FY05 amended budget. Growth was constrained by general and administrative reductions in labor and non-labor items;
- In addition to the reductions discussed above, the deficit in the Enterprise Fund was eliminated through the use of $\$ 76.6$ million in one-time revenues;
- Salaries will increase in accordance with union contracts ( $2.5 \%$ for all contract employees except AFSCME). The inflationary adjustment for non-contract employees is budgeted at $2.5 \%$;
- Fuel, insurance costs, workers compensation claim costs, purchased transportation, security costs, and ASI have increased more than CPI; and,
- The Orange Line bus rapid transitway will open for revenue operations in September 2005.


## Outstanding Issues

At the October board meeting, the board suggested that the CEO create a fuel reserve for unforeseen fuel price spikes. This item will be reconsidered with the board approves the consent decree new service implementation plan. Approval of this board item will authorize the CEO to establish a $10 \%$ fuel reserve ( $\$ 4.7$ million) and to transfer the funds to the operating budget at CEO discretion. The reserve is propesed to be funded with Proposition A $40 \%$ discretionary fund balance from the growth over inflation, being considered in a separate board agenda item.

The Los Angeles County Sheriff's (LASD) department has submitted a proposal to provide additional motorcycle and automobile patrols for the Orange Line guideway safety and security efforts. After careful review and negotiation with Metro staff, the final proposal from LASD for this service is $\$ 4$ million. The Orange Line security is proposed to be funded with CMAQ funds that have been programmed in the SRTP for Orange Line operations. Proposition A $40 \%$ discretionary fund batance from the growth orer inflion, being considered in a separate board agenda item.

Metro has received an additional $\$ 11.4$ million of federal 5307 formula funds that were not anticipated during development of the FY06 budget. These funds are proposed to be used in the bus operating budget for preventive maintenance expenditures. An equal amount of TDA revenues will be transferred to the capital program to fund the local match for the articulated buses (formerly proposed to be funded with the Proposition A Incentive fund surplus).

## Capital Program

The budget book includes the capital program life-of-project budgets for all capital projects. Projects that are under $\$ 1$ million, projects that are unchanged from prior year approval, and new projects that are less than $\$ 5$ million are identified in the budget book and approved with board action on the budget. Projects that are greater than $\$ 1$ million with life-of-project budget increases and new projects in excess of $\$ 5$ million have been approved by the board in separate board actions and are identified on Attachment D.

## NEXT STEPS

Monitor the FY06 actual expenditures versus the adopted budget on a monthly basis and provide quarterly updates to the Board.

Attachments
A. Reimbursement Resolution
B. Positions and salary ranges by summary classification by Strategic Business Unit
C. Estimated salary and benefits by labor group
D. Capital Project with Life-of-project budget changes

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Chief Financial Officer


Chief Executive Officer

## REIMBURSEMENT RESOLUTION OF THE <br> LOS ANGELES COUNTY METROPOLITAN TRANSPORTATION AUTHORITY FOR FISCAL YEAR 2006

WHEREAS, the Los Angeles County Metropolitan Transportation Authority (the "LACMTA") desires and intends to finance certain costs relating to (i) the design, engineering, construction, equipage and acquisition of light rail lines (ii) the design, engineering, construction, equipage and acquisition of various segments of the Metro Red Line (iii) the design, engineering and construction of certain highway, busway and/or related projects (iv) the engineering, construction and/or acquisition of various capital facilities and equipment, including buses and rail cars, related to service operation and (v) to other transit related projects (each a "Project");

WHEREAS, the LACMTA expects to issue debt through the issuance of at least two tax-exempt bond issues to pay for these expenditures, which bond issues will have separate security sources, Proposition A and Proposition C sales tax revenues respectively, or grant revenues, to finance the costs of the Project on a permanent basis (the "Debt");

WHEREAS, the LACMTA expects to expend moneys of the Enterprise Fund (other than moneys derived from the issuance of bonds) on expenditures relating to the costs of the Projects prior to the issuance of the Debt, which expenditures will be properly chargeable to a capital account under general federal income tax principles;

WHEREAS, the LACMTA reasonably expects to reimburse certain of such capital expenditures with the proceeds of the Debt;

WHEREAS, the LACMTA expects that the maximum principal amount of Debt which will be issued to pay for the costs of the Projects (and related issuance costs) will not exceed $\$ 290$ million for Proposition A and $\$ 170$ million for Proposition C;

WHEREAS, at the time of each reimbursement, the LACMTA will evidence the reimbursement in a writing, which identifies the allocation of the proceeds of the Debt to the LACMTA, for the purpose of reimbursing the LACMTA for the capital expenditures made prior to the issuance of the Debt;

WHEREAS, the LACMTA expects to make reimbursement allocations no later than eighteen (18) months after the later of (i) the date on which the earliest original expenditure for the project is paid or (ii) the date on which the Project is placed in service (or abandoned), but in no event later than three (3) years after the date on which the earliest original expenditure for the project is paid;

WHEREAS, the LACMTA will not, within one (1) year of the reimbursement allocation, use the proceeds of the Debt received by way of a reimbursement
allocation in a manner that will result in the creation of replacement proceeds of the Debt or another issue (e.g., the LACMTA will not pledge or use the proceeds received for the payment of debt service on the Debt or another issue, except that the proceeds of the Debt can be deposited in a bona fide debt service fund); and

WHEREAS, this Resolution is intended to be a "declaration of official intent" in accordance with Section 1.150-2 of the Treasury Regulations.

NOW THEREFORE, BE IT RESOLVED, that (i) all of the foregoing recitals are true and correct and (ii) in accordance with Section 1.150-2 of the Treasury Regulations, the LACMTA declares its intention to issue Debt in a principal amount not to exceed $\$ 290$ million for Proposition A and $\$ 170$ million for Proposition C, the proceeds of which will be used to pay for the costs of the Projects (and related issuance costs), including the reimbursement to the LACMTA for certain capital expenditures relating to the Projects made prior to the issuance of the Debt.









FY06 BUDGETED SALARY AND BENEFITS BY LABOR GROUP


| 33 |  | FY05 Amended Budget | Additional FTE/RIF | 2.5\% inflation, Contractual, Board Approved or Dept Assumption | Total Change | Chg\% | FY06 Proposed Budget |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| 34 | AFSCME Labor |  |  |  |  |  |  |
| 35 | Payroll |  |  |  |  |  |  |
| 36 | Salary | 35,905,867 | 172,877 | 1,052,590 | 1,225,467 | 3.4\% | 37,131,334 |
| 37 | Overtime | 3,023,806 | . | $(676,514)$ | $(676,514)$ | -22.4\% | 2,347,292 |
| 38 | Payroll Subtotal | 38,929,673 | 172,877 | 376,076 | 548,953 | 1.4\% | 39,478,626 |
| 39 |  |  |  |  |  |  |  |
| 40 | Health and Welfare | 5,170,230 | 27,251 | 415,132 | 442,383 | 8.6\% | 5,612,613 |
| 41 | Pension, Post Retiree, SUI | 6,118,775 | 29,481 | 1,217,756 | 1,247,237 | 20.4\% | 7,366,011 |
| 42 | FICA, Medicare | 548,249 | 2,507 | 21,920 | 24,427 | 4.5\% | 572,676 |
| 43 | Total AFSCME Labor | 50,766,927 | 232,115 | 2,030,885 | 2,262,999 | 4.5\% | 53,029,926 |
| 44 |  |  |  |  |  |  |  |
| 45 | Teamster Labor |  |  |  |  |  |  |
| 46 | Payroll |  |  |  |  |  |  |
| 47 | Salary | 3,023,412 | 36,348 | 156,235 | 192,583 | 6.4\% | 3,215,995 |
| 48 | Overtime | 725,269 |  | $(3,132)$ | $(3,132)$ | -0.4\% | 722,137 |
| 49 | Payroll Subtotal | 3,748,681 | 36,348 | 153,103 | 189,451 | 5.1\% | 3,938,132 |
| 50 |  |  |  |  |  |  |  |
| 51 | Health and Welfare | 670,098 | 8,374 | 102,045 | 110,419 | 16.5\% | 780,517 |
| 52 | Pension, Post Retiree, SUI | 473,947 | 5,670 | 47,995 | 53,665 | 11.3\% | 527,612 |
| 53 | FICA, Medicare | 52,793 | 527 | 3,806 | 4,334 | 8.2\% | 57,126 |
| 54 | Total Teamster Labor | 4,945,519 | 50,919 | 306,949 | 357,868 | 7.2\% | 5,303,387 |
| 55 |  |  |  |  |  |  |  |
| 56 | NC Labor |  |  |  |  |  |  |
| 57 | Payroll |  |  |  |  |  |  |
| 58 | Salary | 97,756,935 | $(6,412,298)$ | 2,433,269 | $(3,979,029)$ | -4.1\% | 93,777,906 |
| 59 | Overtime | 374,822 |  | $(96,638)$ | $(96,638)$ | -25.8\% | 278,184 |
| 60 | As-needed, Intern \& TDP | 4,289,029 | - | $(260,194)$ | $(260,194)$ | -6.1\% | 4,028,835 |
| 61 | Payroll Subtotal | 102,420,786 | $(6,412,298)$ | 2,076,437 | $(4,335,861)$ | -4.2\% | 98,084,925 |
| 62 |  |  |  |  |  |  |  |
| 63 | Health and Welfare | 12,063,240 | $(870,927)$ | 1,205,697 | 334,770 | 2.8\% | 12,398,010 |
| 64 | Pension, Post Retiree, SUI | 23,091,735 | $(1,503,812)$ | 2,610,299 | 1,106,487 | 4.8\% | 24,198,222 |
| 65 | FICA, Medicare | 1,381,996 | $(92,978)$ | 75,358 | $(17,621)$ | -1.3\% | 1,364,375 |
| 66 | Total NC Labor | 138,957,757 | $(8,880,016)$ | 5,967,790 | $(2,912,225)$ | -2.1\% | 136,045,532 |
| 67 |  |  |  |  |  |  |  |
| 68 | Agency-wide |  |  |  |  |  |  |
| 69 | Payroll |  |  |  |  |  |  |
| 70 | Salary | 428,214,897 | $(4,474,324)$ | 11,314,259 | 6,839,935 | 1.6\% | 435,054,832 |
| 71 | Overtime | 78,210,982 |  | 151,130 | 151,130 | 0.2\% | 78,362,113 |
| 72 | As-needed, Intern \& TDP | 4,289,029 |  | $(260,194)$ | $(260,194)$ | -6.1\% | 4,028,835 |
| 73 | Payroll Subtotal | 510,714,909 | $(4,474,324)$ | 11,205,195 | 6,730,871 | 1.3\% | 517,445,780 |
| 74 |  |  |  |  |  |  |  |
| 75 | Health and Welfare | 79,058,928 | $(301,867)$ | 13,869,840 | 13,567,973 | 17.2\% | 92,626,901 |
| 76 | Pension, Post Retiree, SUI | 72,530,501 | $(1,539,355)$ | 5,025,116 | 3,485,760 | 4.8\% | 76,016,261 |
| 77 | FICA, Medicare | 29,148,410 | 42,305 | 1,575,041 | 1,617,346 | 5.5\% | 30,765,757 |
| 78 | Total Agency-wide | \$691,452,748 | (\$6,273,242) | \$31,675,192 | \$25,401,950 | 3.7\% | \$716,854,698 |

## ATTACHMENT D

## FY06 CAPITAL PROJECTS LIFE-OF-PROJECT STATUS

## Existing projects over \$1 million with LOP increases:

## Capital Project

- CP 202000 - Automated Guideway Vehicles
- CP 202009 - Division Lighting Program
- CP 202010 - Permanent Restroom Facilities at Selected Locations
- CP 202011 - Cal State - L.A. County USC Busway Station Enhancements
- CP 202092 - Division 4 Expansion and Pavement Project
- CP 204005 - MGL Elevator and Escalator Sumps and Clarifiers
- CP 204008 - Division 22 Improvements
- CP 209003 - PGL Midway Warehouse - Equipment and Storage
- CP 205009 - Crossing Gate Equipment Replacement

Board Action Date
June 19, 2002
March 24, 2005
March 24, 2005
March 24, 2005
March 24, 2005
May 25, 2005
August 26, 2004
March 24, 2005
March 24, 2005

New projects with LOP over \$5 million; existing projects over \$5 million with LOP changes:

## Capital Project

- CP 202014 - New Div. 9 Transportation Bldg. and Facilities
- CP 202066 - Division 1 Expansion
- CP 203003 - FY06 Bus Midlife Program
- CP 207010 - ITS Telecommunications Transmission Replacement Project
- CP 204009 - Division 11 Improvements
- CP 800113 - Mid City Expo Light Rail Corridor
- CP 800114 - SFV East-West Bikeway Project
- CP 800117 - Canoga Station Park and Ride Project
- CP 800288 - MGL Eastside Extension Enhancements

Board Action Date

March 24, 2005
January 27, 2005
March 24, 2005
May 25, 2005
September 23, 2004
April 28, 2005
June 22, 2004
March 24, 2005
March 24, 2005

