REGULAR BOARD MEETING JULY 26, 2007

SUBJECT: ADVERTISING ON METRO RAIL SYSTEM

ACTION: APPROVE REVENUE CONTRACT AWARD FOR

ADVERTISING ON METRO RAIL

RECOMMENDATION

Authorize the Chief Executive Officer to award Contract No. PS0771401971, a five-year firm, fixed-price revenue contract inclusive of three one-year options effective January 1, 2008, to CBS Outdoor Group Incorporated for a license to sell and display the following on the Metro Rail system:

- A. Standard Exterior Rail Car Advertising, for a firm, fixed revenue price of \$2,494,000 inclusive of three one-year options; and
- B. Wrapped Exterior Rail Car Advertising, for a firm, fixed revenue price of \$2,668,000 inclusive of three one-year options; and
- C. Subway Station Prominence Displays, for a firm, fixed revenue price of \$3,712,000 inclusive of three one-year options; and
- D. Rail Station Back-lit Cases and Interior Rail Car Frame Advertising, for a firm, fixed revenue price of \$2,726,000 inclusive of three one-year options.

The total revenue amount to Metro in this contract is \$11,600,000.

RATIONALE

In June 2006, the Board directed staff to pursue opportunities to increase revenues through advertising on Metro properties. As the Metro Rail system has never carried paid advertising before, staff launched two short-term pilot projects for advertising on rail car exteriors and in subway stations which expire on December 31, 2007; to date, several ads have been sold and posted under these agreements. Staff reported to the Board in November 2006 that a new Request for Proposals (RFP) for expanded rail advertising would be released in early 2007 to solicit advertising vendors for Metro Rail on a long term basis.

The RFP asked potential vendors to provide independent revenue proposals on four separate advertising components:

- A. <u>Standard Exterior Rail Car Advertising</u> This refers to rectangular ads posted on both sides of each light rail car (Metro Green, Gold and Blue lines). Exterior advertising is not permitted on heavy rail cars (Metro Red and Purple lines).
- B. <u>Wrapped Exterior Rail Car Advertising</u> This refers to advertising that partially or entirely "wraps" a light rail car (Metro Green, Gold and Blue lines), subject to the restriction that advertising may not cover any window surface. Wrapped exterior advertising is not permitted on heavy rail cars (Metro Red and Purple lines).
- C. <u>Subway Station Prominence Displays</u> This refers to displays from a single advertiser covering large surfaces such as walls and columns in a subway station.
- D. <u>Rail Station Back-lit Cases and Interior Rail Car Frame Advertising</u> This refers to advertising placed in existing display cases inside rail stations and existing frames inside rail cars. Ads will appear in 6 frames inside each rail car, and in 59 display cases throughout the system.

Further, the RFP asked vendors to provide proposals on these advertising components under two payment scenarios:

- 1. <u>Fixed, guaranteed revenue</u> basis, with Metro receiving a specified annual amount of revenue regardless of fluctuations in actual advertising sales; and
- 2. <u>Revenue-sharing</u> basis, with Metro receiving either a percentage of actual net revenues or a minimum guaranteed annual amount, whichever is greater.

Three responses to the RFP were received. Of those, the selected vendor, CBS Outdoor Group, proposed the highest amount under the fixed revenue basis (\$11,600,000).

Under the revenue-sharing basis, Titan Outdoor proposed the highest minimum guarantee (\$8,749,999). However, Titan estimated that Metro might actually realize a total of \$11,499,000 under this scenario -- less than the fixed revenue amount of \$11,600,000 proposed by CBS.

By contrast, CBS estimated that Metro might realize a total of \$13,454,800 under the revenue-sharing scenario; this represents a potential 16% (or \$1,854,800) in additional revenue over the fixed scenario. However, the minimum guarantee in CBS' revenue-sharing scenario drops more than 54% (or \$6,300,000) to \$5,300,000. Weighing the potential loss of \$6.3 million against a potential gain of \$1.8 million, the Evaluation Committee concluded that the fixed scenario is in the best interests of Metro. A detailed comparison of proposed revenues from CBS is provided in Attachment B.

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FINANCIAL IMPACT

Revenues of \$300,000 have been included in the FY08 proposed budget for anticipated rail advertising during FY08. This contract will provide \$1 million in FY08, an increase of \$700,000 over the currently budgeted amount. These revenues will be programmed to rail operating or capital needs as they are identified by the Chief Operations Officer or General Manager for Metro Rail. The future years revenue forecasts will be included in the ten-year forecast.

The five-year plan for revenues earned from this contract are identified in the following table (please note that the table reflects calendar years, not fiscal years):

		Year 1 -	Year 2 -	Year 3-	Year 4 -	Year 5 -	Total
		2008	2009	2010	2011	2012	
Α	Standard						
	Exterior Rail						
	Cars	\$420,000	\$451,500	\$494,500	\$537,500	580,500	\$2,494,000
В	Wrapped						
	Exterior Rail						
	Cars	\$460,000	\$483,000	\$529,000	\$575,000	\$621,000	\$2,668,000
С	Subway						
	Station						
	Prominence	\$640,000	\$672,000	\$736,000	\$800,000	\$864,000	\$3712,000
D	Back-lit						
	Cases/Int. Car						
	Frames	\$470,000	\$493,500	\$540,500	\$587,500	\$634,500	\$2,726,000
	Total	\$2,000,000	\$2,100,000	\$2,300,000	\$2,500,000	\$2,700,000	\$11,600,000

Because Metro has never before had a long-term revenue-generating agreement for rail advertising, this contract represents \$11,600,000 in new revenues for Metro.

ALTERNATIVES CONSIDERED

- 1. Award this contract on the revenue-sharing basis rather than on the fixed, guaranteed basis. This is not recommended as the potential for additional revenue under the revenue-sharing basis is estimated at \$1,854,800 over five years, while the minimum guarantee of \$5,300,000 represents a drop of \$6,300,000 from the fixed scenario guarantee of \$11,600,000. In addition, the revenue-sharing scenario could result in additional costs to Metro through potential audits of the vendor's sales records and lag time in collecting actual revenues.
- 2. Decline to award some or all components of the rail advertising program. This is not recommended as it would result in significant revenue loss to Metro. Further, this

solicitation has produced a commitment of \$11.6 million in new revenue, reflecting recent Board direction to aggressively increase advertising revenues.

ATTACHMENTS

A. CBS Outdoor Proposed Revenue Comparison

B. Procurement Summary

Prepared by: Warren Morse

Deputy Executive Officer, Communications

Matthew Raymond Chief Communications Officer

Roger Snoble Chief Executive Officer

BOARD REPORT ATTACHMENT A PROCUREMENT SUMMARY

ADVERTISING ON METRO RAIL SYSTEM

1.	Contract Number: PS0771401971						
2.	Recommended Vendor: CBS Outdoor Group Inc.						
3.	Cost/Price Analysis Information:						
	A. Bid/Proposed Price:		Recommended Price:				
	\$ 11,600,000		\$ 11,600,000				
	B. Details of Significant Variances are in Attachment A-1.D						
4.	Contract Type: Firm fixed price revenue						
5.	Procurement Dates:						
	A. Issued: February 5, 2007						
	B. Advertised: E-mail notification January 26, 2007; Internet posting February 7,						
	2007						
	C. Pre-proposal Conference: February 8, 2007						
	D. Proposals Due: March 16, 2007						
	E. Pre-Qualification Completed: Not required for media or advertising contracts						
	F. Conflict of Interest Form Submitted to Ethics: April 19, 2007						
6.	Small Business Participation:						
	A. Bid/Proposal Goal:	Date		Small Business Evaluation Completed:			
	No Goal Recommended		December 20, 2006				
	Small Business Commitment: Details are in Attachment A-2						
7.	Invitation for Bid/Request for Proposal Data:						
			oosals Picked	Bids/Proposals Received:			
	57 up:			3			
	27						
8.	Evaluation Information:						
	A. Bidders/Proposers Names:	Bid	Proposal Amoun				
			500 000	Amount:			
	Clear Channel Outdoor		500,000	\$			
	1 - 1		600,000				
	Titali Outdoor EEC	\$10,	000,000				
	B. Evaluation Methodology: Best Value Numerically Factored Revenue Details are in						
į	Attachment A-1.C						
9.	Protest Information:						
 	A. Protest Period End Date: May 21, 2007						
	B. Protest Receipt Date:						
	C. Disposition of Protest Date:						
10.	Contract Administrator: Telephone Number:						
	Phyllis L. Walker		922-1084				
11.	Project Manager:		Telephone Number:				
	Warren Morse		922-5661				
L	722 3001						

BOARD REPORT ATTACHMENT A-1 PROCUREMENT HISTORY

ADVERTISING ON METRO RAIL SYSTEM

A. Background on Contractor

CBS Outdoor Group Inc. has been providing transit advertising services to many of the world's largest transit agencies since 1938. They are the largest out-of-home advertising company in North America with a major international presence in Western Europe and China. CBS (and predecessors) have provided revenue payments to Metro for almost fifteen years as a result of their offering highest revenue under the previous Invitation for Bids to sell and display advertising on Metro's buses. CBS currently has three pilot revenue share contracts for advertising on Metro's Rail System that includes advertising on the Metro Light Rail Gold and Green Line exteriors and Station Prominence Displays.

CBS Outdoor advertising experience on other rail systems shows current contracts with New York City Transit; Miami-Dade Transit, San Francisco Municipal Railway; Washington Metropolitan Area Transit Authority in Washington, DC and others.

B. Procurement Background

This is a competitive negotiated procurement using the best value explicit factors/weighted guidelines methodology in accordance with Metro's Procurement Policy Manual for the selection of the advertising firm offering the highest revenue to Metro. A guaranteed fixed revenue approach and revenue share with minimum guarantee approach were proposed. In addition, the firms were asked to propose on the following advertising components: standard exterior advertising; standard interior advertising; enhanced tail advertising and exterior wrapped advertising.

A Small Business Enterprise goal was not recommended.

C. Evaluation of Proposals

A Request for Proposal (RFP) using the numerically scored/explicit factors methodology was used for the selection of the firm and revenue approach and recommendation for award. Three proposals were received in response to this RFP. The source selection committee (SSC) was comprised of representatives from Metro's Marketing and Communication Department, Rail Operations Department and Wayside Systems Facility Department.

All proposals were reviewed in accordance with the evaluation criteria. The two revenue approaches were compared and evaluated to determine which approach would provide the greatest revenue to Metro.

The SSC rated CBS technically highest overall. Based on the comparative analysis of the revenue approaches proposed by the three firms, the SSC recommends the guaranteed revenue approach of \$11,600,000 proposed by CBS as offering the best value to Metro.

D. <u>Cost/Price Analysis Explanation of Variances</u>

The recommended guaranteed revenue of \$11,600,000 (Approach 1) has been determined to be the highest guaranteed revenue offer based on the comparative revenue analysis provided as Attachment B.

CBS Outdoor's estimated revenue share proposal (Approach 2) with \$5,300,000 guaranteed minimum revenue, an additional \$8,154,800 might be achieved based on 65% of CBS' estimated net revenue base. This analysis shows a potential of \$13,454,800 revenue on the revenue share basis over the five year period.

Given the \$8,300,000 variance between guaranteed revenue in Approach 1 (\$11,600,000) and Approach 2 (\$5,300,000), the SSC determined the risk associated with unknown economic factors of the next five years made the guaranteed revenue Approach 1 to be in the best interest of Metro.

CBS Outdoor's proposed guaranteed revenue of \$11,600,000 is 14% higher than Titan Outdoor's proposed guaranteed revenue of \$10,000,000 and 48% higher than the independent revenue estimate.

This analysis supports the SSC recommendation of award to CBS Outdoor Group Inc. for \$11,600,000 guaranteed revenue over the five year period.

BOARD REPORT ATTACHMENT A-2 LIST OF SUBCONTRACTORS

ADVERTISING ON METRO BUS SYSTEM

PRIME CONTRACTOR CBS Outdoor Group Inc.

Subcontractors:

J. Perez Associates, certified DBE/MBE Bardel, Inc. certified DBE

Total Commitment

No goal was recommended

	ATTACHMENT B					
Comparison of Propos	ed Rail Adv	ertising R	evenues fro	om CBS Ou	ıtdoor	
Item A - Exterior	Year 1	Year 2	Year 3	Year 4	Year 5	Total
Fixed	\$430,000	\$451,500	\$494,500	\$537,500	\$580,500	\$2,494,000
Share - Minimum guarantee	\$215,000	\$215,000	\$236,500	\$236,500	\$236,500	\$1,139,500
Difference	\$215,000	\$215,000	\$236,500	<i>\$236,500</i>	\$344,000	\$1,247,000
Item B - Wrapped	Year 1	Year 2	Year 3	Year 4	Year 5	Total
Fixed	\$460,000	\$483,000	\$529,000	\$575,000	\$621,000	\$2,668,000
Share - Minimum guarantee	\$230,000	\$230,000	\$253,000	\$253,000	\$253,000	\$1,219,000
Difference	\$230,000	\$253,000	\$276,000	\$322,000	\$368,000	\$1,449,000
Item C - Station Prominence	Year 1	Year 2	Year 3	Year 4	Year 5	Total
Fixed	\$640,000	\$672,000	\$736,000	\$800,000	\$864,000	\$3,712,000
Share - Minimum guarantee	\$320,000	\$320,000	\$352,000	\$352,000	\$352,000	\$1,696,000
Difference	\$320,000	\$352,000	\$384,000	\$448,000	\$512,000	\$2,016,000
Item D - Cases/Frames	Year 1	Year 2	Year 3	Year 4	Year 5	Total
Fixed	\$470,000	\$493,500	\$540,500	\$587,500	\$634,500	\$2,726,000
Share - Minimum guarantee	\$235,000	\$235,000	\$258,500	\$258,500	\$258,500	\$1,245,500
Difference	\$235,000	\$258,500	\$282,000	\$329,000	\$376,000	\$1,480,500
Total						
Fixed	\$2,000,000	\$2,100,000	\$2,300,000	\$2,500,000	\$2,700,000	\$11,600,000
Share - Minimum guarantee	\$1,000,000	\$1,000,000	\$1,100,000	\$1,100,000	\$1,100,000	\$5,300,000
Difference						
· · · · · · · · · · · · · · · · · · ·			Grand Total - Fixed		\$11,600,000	
			Grand Total - Minimum Guarantee		rantee	\$5,300,000
Revenue Share Scenario:						
Estimated Revenue to Metro	Year 1	Year 2	Year 3	Year 4	<u>Year 5</u>	<u>Total</u>
Exteriors	\$503,100	\$545,025	\$572,975	\$614,900	\$656,825	\$2,892,825
Wrapped	\$538,200	\$583,050	\$612,950	\$657,800	\$702,650	\$3,094,650
Station Prominence	\$748,800	\$811,000	\$852,800	\$915,200	\$977,600	\$4,305,400
Cases/Frames	\$549,900	\$595,725	\$626,275	\$672,100	\$717,925	\$3,161,925
					Grand total:	\$13,454,800