## CITY OF WEST COVINA ANNUAL FINANCIAL REPORT OF THE

PROPOSITION A LOCAL RETURN FUND PROPOSITION C LOCAL RETURN FUND MEASURE R LOCAL RETURN FUND MEASURE M LOCAL RETURN FUND TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND FOR THE FISCAL YEARS ENDED JUNE 30, 2020 AND 2019





Simpson & Simpson, LLP Certified Public Accountants

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**FINANCIAL SECTION** 



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SIMPSON & SIMPSON CERTIFIED PUBLIC ACCOUNTANTS FOUNDING PARTNERS BRAINARD C. SIMPSON, CPA MELBA W. SIMPSON, CPA

## **Independent Auditor's Report**

To the Honorable Members of the City Council of the City of West Covina, California and the Los Angeles County Metropolitan Transportation Authority

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the Proposition A Local Return Fund (PALRF), Proposition C Local Return Fund (PCLRF), Measure R Local Return Fund (MRLRF), Measure M Local Return Fund (MMLRF), and Transportation Development Act Article 3 Fund (TDAA3F) (collectively, the Funds), of the City of West Covina, California (the City) as of and for the years ended June 30, 2020 and 2019, and the related notes to the financial statements, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.





## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F of the City of West Covina, California, as of June 30, 2020 and 2019, and the respective changes in their financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

## Emphasis of Matter

As discussed in Note 2, the financial statements present only the PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F of the City and do not purport to, and do not, present fairly the financial position of the City of West Covina, California, as of June 30, 2020 and 2019, and the changes in its financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

## Supplementary Information

Our audits were conducted for the purpose of forming opinions on each of the Funds' financial statements. The accompanying supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the Funds' financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the Funds' financial statements or to the Funds' financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to each of the Funds' financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have issued our report dated September 21, 2020, on our consideration of the City's internal control over the Funds' financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over the Funds' financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over the Funds' financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over the Funds' financial reporting and compliance.

Simpon & Simpon

Los Angeles, California September 21, 2020

# CITY OF WEST COVINA PROPOSITION A LOCAL RETURN FUND BALANCE SHEETS June 30

		2020	_	2019
ASSETS	_		-	
Cash and investments	\$	-	\$	10,214
Due from Metro (Note 8)	_	-		105,323
Total assets	\$ _	-	\$	115,537
LIABILITIES AND FUND BALANCE				
Liabilities				
Accounts payable	\$	6,000	\$	
Due to General Fund	φ	30,739	φ	-
	-		-	
Total liabilities	-	36,739	-	-
Fund Balance				
Restricted		-		115,537
Unassigned	_	(36,739)		-
Total fund balance	-	(36,739)	-	115,537
Total liabilities and fund balance	\$ -		\$	115,537

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA PROPOSITION A LOCAL RETURN FUND STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Years Ended June 30

	2020		2019
REVENUES		-	
Proposition A	\$ 2,102,971	\$	2,164,464
Proposition A Discretionary Incentive Grant (Note 8)		_	105,323
Total revenues	2,102,971	-	2,269,787
EXPENDITURES			
Various projects	2,255,247	_	2,241,017
Total expenditures	2,255,247	-	2,241,017
Excess (deficiency) of revenues over expenditures	(152,276)		28,770
Fund balance at beginning of year	115,537	-	86,767
Fund balance at end of year	\$ (36,739)	\$ _	115,537

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA PROPOSITION A LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES ACTUAL AND METRO APPROVED PROJECT BUDGET For the Fiscal Year Ended June 30, 2020 (With Comparative Actual Amount for the Fiscal Year Ended June 30, 2019)

2020 Variance Project Favorable 2019 Metro Code Project Name Budget (Unfavorable) Actual Actual 270-06 Transportation Planning - SGVCOG \$ 51,500 \$ 47,309 \$ 4,191 \$ 33,992 405-07 Fund Exchange with Foothill Transit (Note 9) 2,200,000 2,200,000 2,200,000 \_ 480-01 Administration 5,938 62 6,000 480-02 Administration 2,500 2,000 500 7,025 Total expenditures \$ 2,260,000 \$ 2,255,247 \$ 4,753 \$ 2,241,017

# *CITY OF WEST COVINA* PROPOSITION A LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF CAPITAL ASSETS June 30, 2020

Date Acquired	Description		Balance 7/1/2019	 Additions	 Deletions	 Balance 6/30/2020
June 2016	El Dorado Elite Bus	\$	106,297	\$ -	\$ -	\$ 106,297
June 2016	El Dorado Elite Bus		106,297	-	-	106,297
January 2017	Propane - Fueled Shuttle Bus		23,758	-	-	23,758
March 2017	Propane - Fueled Shuttle Bus	_	23,757	 -	 -	 23,757
	Tot	tal \$	260,109	\$ -	\$ -	\$ 260,109

# CITY OF WEST COVINA PROPOSITION C LOCAL RETURN FUND BALANCE SHEETS June 30

		2020	 2019
ASSETS	_		
Cash and investments	\$	1,730,154	\$ 1,812,920
Total assets	\$	1,730,154	\$ 1,812,920
LIABILITIES AND FUND BALANCE			
Liabilities			
Accounts payable	\$	202,227	\$ 165,005
Accrued salaries and benefits	_	3,479	 3,538
Total liabilities	-	205,706	 168,543
Fund Balance			
Restricted	_	1,524,448	 1,644,377
Total fund balance	-	1,524,448	 1,644,377
Total liabilities and fund balance	\$	1,730,154	\$ 1,812,920

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA PROPOSITION C LOCAL RETURN FUND STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Years Ended June 30

		2020		2019
REVENUES	•		•	
Proposition C	\$	1,744,419	\$	1,795,362
Interest income		13,310	-	15,914
Total revenues		1,757,729	-	1,811,276
EXPENDITURES				
Various projects		1,877,658	-	1,498,483
Total expenditures		1,877,658	-	1,498,483
Excess (deficiency) of revenues over expenditures		(119,929)		312,793
Fund balance at beginning of year		1,644,377	-	1,331,584
Fund balance at end of year	\$	1,524,448	\$	1,644,377

The accompanying notes are an integral part of the financial statements.

# *CITY OF WEST COVINA* PROPOSITION C LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES ACTUAL AND METRO APPROVED PROJECT BUDGET For the Fiscal Year Ended June 30, 2020

(With Comparative Actual Amount for the Fiscal Year Ended June 30, 2019)

			2020		
Project		Metro		Variance Favorable	2019
Code	Project Name	Budget	Actual (	(Unfavorable)	Actual
110-03	West Covina Shuttle \$	316,765 \$	261,016 \$	55,749 \$	247,864
110-05	West Covina Shuttle - Green Line				
	Supplemental	333,500	344,838	(11,338)	315,420
130-01	Elderly and Disabled Dial-A-Ride	465,703	315,139	150,564	367,261
140-04	Recreation Event Transit	80,000	23,641	56,359	38,947
160-01	Bus Shelters	75,000	61,396	13,604	61,486
160-02	Bus Stop Enhancement Program	50,000	-	50,000	-
160-03	2020 Bus Stop Enhancement Program	25,000	-	25,000	-
270-05	Transportation Planning	47,773	40,514	7,259	11,819
270-08	Design of Glendora Avenue	-	-	-	6,937
300-02	Cortez Park Paving along Bus Travel Way	104,000	-	104,000	-
440-16	SP17003 Street Rehabilitation - Cameron				
	Avenue	-	-	-	1,088
440-17	SP18005 Major Street Rehabilitation -				
	Azusa Avenue (I10 to N City Limits)	700,000	188	699,812	-
470-06	Pavement Management System	665,000	609,164	55,836	219,593
480-01	Administration	221,800	221,762	38	228,068
	Total expenditures \$	3,084,541 \$	1,877,658 \$	1,206,883 \$	1,498,483

# CITY OF WEST COVINA PROPOSITION C LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF CAPITAL ASSETS June 30, 2020

Date Acquired		Description		 Balance 7/1/2019	 Additions	 Deletions	 Balance 6/30/2020
	None			\$ -	\$ -	\$ -	\$ -
			Total	\$ -	\$ -	\$ -	\$ -

# CITY OF WEST COVINA MEASURE R LOCAL RETURN FUND BALANCE SHEETS June 30

		2020	2019
ASSETS	-		
Cash and investments	\$	2,959,383	\$ 2,532,013
Total assets	\$ _	2,959,383	\$ 2,532,013
LIABILITIES AND FUND BALANCE			
Liabilities			
Accounts payable	\$	61,298	\$ 25,059
Retention payable		3,998	-
Accrued salaries and benefits	_	2,094	 771
Total liabilities	-	67,390	 25,830
Fund Balance			
Restricted	-	2,891,993	 2,506,183
Total fund balance	-	2,891,993	 2,506,183
Total liabilities and fund balance	\$	2,959,383	\$ 2,532,013

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA MEASURE R LOCAL RETURN FUND STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Years Ended June 30

	2020	2019
REVENUES		
Measure R	\$ 1,306,443	\$ 1,346,909
Interest income	19,226	22,151
Other income (Note 10)	-	9,785
Total revenues	1,325,669	1,378,845
EXPENDITURES		
Various projects	939,859	1,154,843
Total expenditures	939,859	1,154,843
Excess of revenues over expenditures	385,810	224,002
Fund balance at beginning of year	2,506,183	2,282,181
Fund balance at end of year	\$ 2,891,993	\$ 2,506,183

# CITY OF WEST COVINA MEASURE R LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES ACTUAL AND METRO APPROVED PROJECT BUDGET For the Fiscal Year Ended June 30, 2020

# (With Comparative Actual Amount for the Fiscal Year Ended June 30, 2019)

				2020		
Project Code	Project Name		Metro Budget	Actual	Variance Favorable (Unfavorable)	2019 Actual
1.05	SP17028 Implementation of Green					
1.05	Streets Improvements SP17029 Street Rehabilitation -	\$	225,000 \$	-	\$ 225,000 \$	-
1.05	Residential Streets		_	-	-	357,694
1.05	SP18005 Major Street Rehabilitation -					007,021
	Azusa		500,000	-	500,000	-
1.05	SP18030 Annual Concrete Repairs		93,472	-	93,472	8,296
1.05	19006 - Major Street Rehabilitation					
	(Azusa Avenue - South of S. Garvey		100,000	1,463	98,537	-
1.05	Street Sweeping		547,822	557,616	(9,794)	524,513
1.05	20036 - Implementation of Green Streets					
2 0 1	Improvements		500,000	-	500,000	-
2.01	20040 - La Puente/Forecastle New		200.000		200.000	
2.02	Traffic Signal Installation		200,000	-	200,000	-
2.02	20037 - Merced/Sunset Left-Turn		100.000		100.000	
2.02	Phasing Installation 20038 - Glendora/Merced Left-Turn		190,000	-	190,000	-
2.02	Phasing Installation		190,000	_	190,000	_
2.02	20039 - Merced/Valinda Left-Turn		190,000		190,000	
2.02	Phasing Installation		25,000	-	25,000	-
2.03	T-5 - Battery Replacement for Traffic		20,000		,	
	Signal Backup System		-	-	-	15,756
2.03	SP18028 Battery Replacement for					
	Traffic Signal Backup System		-	-	-	4,917
2.03	19023 - Battery Replacement for Traffic					
	Signal Backup System		14,244	-	14,244	-
2.19	SP18029 Installation of Traffic Control		20.000	20.000		
2.05	Devices		30,000	30,000	-	-
3.05	19026 - Citywide School Crosswalk		200.000	1 000	200.000	
2 15	Improvements		300,000	1,000	299,000	-
3.15 3.15	19024 - Flashing Beacons SP18031 Flashing Beacons		96,768	81,622	15,146	- 7,769
3.13	SF 10031 Flashing Deacons	-		-		
	Sub-total	\$	3,012,306 \$	671,701	\$ 2,340,605 \$	918,945

# CITY OF WEST COVINA MEASURE R LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES ACTUAL AND METRO APPROVED PROJECT BUDGET For the Fiscal Year Ended June 30, 2020

(With Comparative Actual Amount for the Fiscal Year Ended June 30, 2019)

					2020			
Project Code Project Name			Metro Budget	Actual	(	Variance Favorable Unfavorable)	2019 Actual	
3.15	T-6 - Flashing Beacons	\$	-	\$	-	\$	- \$	121
4.20	West Covina Shuttle (Fixed Route)		158,300		145,052		13,248	134,219
4.35	Dial-A-Ride - Lyft		50,000		-		50,000	-
7.90	Engineering Services		100,000		-		100,000	-
7.90	Systematic Safety Analysis Report		-		-		-	3,507
8.10	Administration	_	114,947		123,106		(8,159)	98,051
	Total expenditures	\$	3,435,553	\$	939,859	\$	2,495,694 \$	1,154,843

# *CITY OF WEST COVINA* MEASURE R LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF CAPITAL ASSETS June 30, 2020

Date Acquired	Description				Balance 7/1/2019 Additions Deletion						Balance 6/30/2020
	None			\$_	-	\$	-	\$	-	\$	
			Total	\$_	-	\$	-	\$	-	\$	-

# CITY OF WEST COVINA MEASURE M LOCAL RETURN FUND BALANCE SHEETS June 30

	_	2020		2019
ASSETS				
Cash and investments	\$	3,024,581	\$	2,527,056
Total assets	\$ _	3,024,581	\$	2,527,056
LIABILITIES AND FUND BALANCE				
Liabilities				
Accounts payable	\$	412,722	\$	4,097
Retention payable		61,907		-
Wages payable		1,022		460
Total liabilities	=	475,651	: ;	4,557
Fund Balance				
Restricted		2,548,930		2,522,499
Restricted	_	2,348,930	•	2,322,499
Total fund balance		2,548,930		2,522,499
Total liabilities and fund balance	\$ _	3,024,581	: ;	2,527,056

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA MEASURE M LOCAL RETURN FUND STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30

	_	2020	_	2019
REVENUES	-		•	
Measure M	\$	1,470,650	\$	1,516,926
Interest income	_	22,605	-	17,684
Total revenues	-	1,493,255	-	1,534,610
EXPENDITURES				
Various projects	_	1,466,824	-	73,056
Total expenditures	-	1,466,824	-	73,056
Excess of revenues over expenditures		26,431		1,461,554
Fund balance at beginning of year	-	2,522,499	-	1,060,945
Fund balance at end of year	\$	2,548,930	\$	2,522,499

# CITY OF WEST COVINA MEASURE M LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF EXPENDITURES ACTUAL AND METRO APPROVED PROJECT BUDGET For the Fiscal Year Ended June 30, 2020

## (With Comparative Actual Amount for the Fiscal Year Ended June 30, 2019)

		2020							
				Variance					
Project		Metro		Favorable	2019				
Code	Project Name	Budget	Actual	(Unfavorable)	Actual				
1.05	18032 - Residential Street Rehabilitation \$	934,807 \$	1,277,852	\$ (343,045) \$	2,685				
1.05	S-9 Residential Street Rehabilitation -								
	Annual Program	-	-	-	1,282				
1.05	18033 - Purchase of Aerial Boom 1 Ton								
	Truck	-	-	-	23,030				
1.05	19031 - Residential Street Rehabilitation -								
	Annual Program	798,850	189	798,661	-				
1.05	20011 - Residentital Street Rehabilitation -								
	Annual Program	500,000	-	500,000	-				
2.01	18040 - Traffic Signal at Cameron/Barranca	237,228	-	237,228	5,533				
2.01	18041 - Traffic Signal at Cameron/Citrus	237,350	-	237,350	11,040				
3.05	19027 - Bicycle and Pedestrian								
	Improvements	177,527	119,018	58,509	-				
3.05	19028 - Sidewalk Improvements at Merced								
	Elementary School	200,000	-	200,000	-				
3.05	20041 - Annual Sidewalk and Curb and								
	Gutter Repair	180,000	123	179,877	-				
3.05	S-5 - Bicycle and Pedestrian Improvement	-	-	-	22,473				
6.40	Go Human Event	-	-	-	2,190				
7.90	Engineering Services	100,000	-	100,000					
8.10	ATP Cycle 4 Grant Application - Consultant	-	-	-	4,823				
8.10	Administration	33,722	69,642	(35,920)	-				
	Total expenditures \$	3,399,484 \$	1,466,824	\$	73,056				

# CITY OF WEST COVINA MEASURE M LOCAL RETURN FUND SUPPLEMENTARY INFORMATION SCHEDULE OF CAPITAL ASSETS June 30, 2020

Date Acquired		 Balance 7/1/2019	Additions	 Deletions		Balance 6/30/2020		
	None		\$ -	\$	-	\$ -	\$	-
		Total	\$ -	\$	-	\$ -	\$_	-

# CITY OF WEST COVINA TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND (PURSUANT TO PUBLIC UTILITIES CODE SECTION 99234) BALANCE SHEETS

June 30

		2020	2019
ASSETS	-		
Due from Metro	\$	994	\$ 140,925
Total assets	\$ _	994	\$ 140,925
LIABILITIES AND FUND BALANCE			
Liabilities			
Accounts payable	\$	-	\$ 122,072
Due to General Fund		61,450	72,885
Retention payable	_	-	6,424
Total liabilities	_	61,450	201,381
Fund Balance			
Unassigned	_	(60,456)	(60,456)
Total fund balance	_	(60,456)	(60,456)
Total liabilities and fund balance	\$ _	994	\$ 140,925

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND STATEMENTS OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Years Ended June 30

		2020	2019
REVENUES	-		
TDA 3	\$	994	\$ 140,925
Total revenues	-	994	140,925
EXPENDITURES			
Sidewalk Construction and Repairs at Various Locations, City	ywide _	994	129,756
Total expenditures	-	994	129,756
Excess of revenues over expenditures		-	11,169
Fund balance at beginning of year	-	(60,456)	(71,625)
Fund balance at end of year	\$	(60,456)	\$ (60,456)

The accompanying notes are an integral part of the financial statements.

# CITY OF WEST COVINA TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND SUPPLEMENTARY INFORMATION SCHEDULE OF TRANSPORTATION DEVELOPMENT ACT ALLOCATION FOR SPECIFIC PROJECTS For the Fiscal Year Ended June 30, 2020

Project Description	Program Year	 Allocations	_	Expenditures		Unexpended Allocations	Project Status
<b>Local allocations</b> Sidewalk Construction and Repairs at Various Locations,							
Citywide	2019-20	\$ 994	\$	994	\$	-	In-progress
		\$ 994	\$	994	=	-	
Fund balance at beginning of year						(60,456)	
Fund balance at end of year					\$	(60,456)	

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Fund Accounting

The operations of the Proposition A Local Return Fund (PALRF), Proposition C Local Return Fund (PCLRF), Measure R Local Return Fund (MRLRF), Measure M Local Return Fund (MMLRF), and Transportation Development Act Article 3 Fund (TDAA3F) (collectively, the Funds) are accounted for in separate sets of self-balancing accounts that comprise their assets, liabilities, fund balance, revenues and expenditures.

PALRF and PCLRF represent 25% and 20%, respectively, of the ½ cent Proposition A and ½ cent Proposition C sales taxes which are distributed to the jurisdictions within Los Angeles County based on population and must be used exclusively for transportation related programs and projects.

MRLRF is derived from 15% of a county-wide ½ cent sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

MMLRF is derived from 17% of a county-wide <sup>1</sup>/<sub>2</sub> cent sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

TDAA3F is a Special Revenue Fund that accounts for the City's share of the Transportation Development Act Article 3 allocations which are legally restricted for specific purposes.

#### Basis of Accounting and Measurement Focus

PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F are accounted for using the modified accrual basis of accounting whereby revenues are recognized when they become both measurable and available to finance expenditures of the current period and expenditures are generally recognized when the related fund liabilities are incurred.

Special Revenue Funds are reported on the spending or "financial flow" measurement focus. This means that generally only current assets, current liabilities and deferred inflows and outflows of resources are included on their balance sheets. The statement of revenues, expenditures and changes in fund balance for Special Revenue Funds generally present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

#### Budgets and Budgetary Accounting

The budgeted amounts presented in this report for comparison to the actual amounts are presented in accordance with accounting principles generally accepted in the United States of America.

## NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### Fair Value Measurement

In accordance with Government Accounting Standard Board (GASB) Statement No. 72, *Fair Value Measurement and Application*, which became effective for the fiscal year ended June 30, 2016, the City categorizes its fair value measurement within the fair value hierarchy that is based on the valuation inputs used to measure the fair value of the investment. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Accordingly, the City reports its investment at fair value and recognizes unrealized gain (loss) on investments.

Refer to City's 2020 Comprehensive Annual Financial Report for detailed disclosures regarding the City's investment policy and fair value measurement.

#### Fund Balance Reporting

GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes the fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of resources reported in governmental funds.

The PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F report the following fund balance classification as of June 30, 2020:

- Restricted Amounts that are constrained for specific purpose, which are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation. The uses of the funds' remaining fund balances are restricted for projects approved by Los Angeles County Metropolitan Transportation Authority (Metro).
- Unassigned The unassigned classification is used only if expenditures incurred for specific purposes exceed the amounts restricted to those purposes.

Information regarding the fund balance reporting policy adopted by the City is described in Note 1 to the City's Comprehensive Annual Financial Report.

#### NOTE 2 – ANNUAL FINANCIAL STATEMENTS

The financial statements reflect only the financial position and results of operations of the PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F and their compliance with the Proposition A and Proposition C Local Return Program Guidelines, Measure R Local Return Program Guidelines, Measure M Local Return Program Guidelines, Transportation Development Act Article 3 and the Los Angeles County Metropolitan Transportation Authority Funding and Allocation Guidelines for Transportation Development Act Article 3 Bicycle and Pedestrian Funds.

# NOTE 3 – PROPOSITION A AND PROPOSITION C LOCAL RETURN COMPLIANCE REQUIREMENTS

In accordance with Proposition A and Proposition C Local Return Program Guidelines, funds received pursuant to these guidelines may only be used for Proposition A and Proposition C Local Return approved programs. See accompanying Compliance Matrix.

## NOTE 4 – MEASURE R LOCAL RETURN COMPLIANCE REQUIREMENTS

In accordance with Measure R Local Return Program Guidelines, funds received pursuant to these guidelines may only be used for Measure R Local Return approved programs. See accompanying Compliance Matrix.

#### NOTE 5 – MEASURE M LOCAL RETURN COMPLIANCE REQUIREMENTS

On June 23, 2016, the Metro Board of Directors approved the Los Angeles County Traffic Improvement Plan Ordinance, known as Measure M. In accordance with Measure M Local Return Program Guidelines, funds received pursuant to these guidelines may only be used for Measure M Local Return approved programs. See accompanying Compliance Matrix.

## NOTE 6 – TRANSPORTATION DEVELOPMENT ACT COMPLIANCE REQUIREMENTS

In accordance with Public Utilities Code Section 99234, funds received pursuant to this Code's section may only be used for activities relating to pedestrians and bicycle facilities. See accompanying Compliance Matrix.

## NOTE 7 – CASH AND INVESTMENTS

The PALRF, PCLRF, MRLRF, MMLRF, and TDAA3F's cash and investment balances were pooled with various other City funds for deposit and investment purposes. The share of each fund in the pooled cash and investments account was separately maintained and interest income was apportioned to the participating funds based on the relationship of their average balances to the total of the pooled cash and investments.

#### NOTE 8 – PROPOSITION A DISCRETIONARY INCENTIVE GRANTS - PALRF

The City entered into various Memorandum of Understanding (MOU) agreements with Metro to receive Proposition A Discretionary Incentive Grants for participating in the Consolidated National Transit Database (NTD) Voluntary Reporting. The amounts received for the years ended June 30, 2020 and 2019 consisted of the following:

Agreement <u>Date</u>	Period	NTD Voluntary <u>Reporting</u>	MOU <u>Amount</u>	Amount Received					
				2020		2019			
July 31, 2018	7/1/18 - 6/30/22	FY 2015-16	\$ 105,323	-		105,323			
			Total	\$ -	\$	105,323			

The Proposition A Discretionary Incentive Grants were recorded under PALRF. The discretionary incentive grant for fiscal year 2019 was not received and was recorded as a receivable as of June 30, 2019.

#### NOTE 9 – PROPOSITION A FUND EXCHANGES - PALRF

In fiscal year 2019-20, the City entered into an agreement on July 1, 2019 with Foothill Transit to exchange \$1 of Proposition A Local Return Funds for every \$.75 (or 75 cents) of General Fund. Accordingly, the City received \$1,650,000 of Foothill Transit's General Fund on July 10, 2019 and assigned \$2,200,000 of its Proposition A Local Return Funds to Foothill Transit on July 10, 2019.

In fiscal year 2018-19, the City entered into an agreement on July 1, 2018 with Foothill Transit to exchange \$1 of Proposition A Local Return Funds for every \$.75 (or 75 cents) of General Fund. Accordingly, the City received \$1,650,000 of Foothill Transit's General Fund on August 30, 2018 and assigned \$2,200,000 of its Proposition A Local Return Funds to Foothill Transit on August 30, 2018.

#### NOTE 10 – OTHER INCOME - MRLRF

In fiscal year ended June 30, 2019, the other income for MRLRF were funds received from the State of California Department of Transportation in the amount of \$9,785 for the reimbursement of the expenditures incurred for the SP17029 Street Rehabilitation - Residential Streets, Project Code 1.05.

#### NOTE 11 – TRANSPORTATION DEVELOPMENT ACT FUND REVENUE ALLOCATION

The revenue allocation for the years ended June 30, 2020 and 2019 consisted of the following:

	2020	2019
FY 2015-16 allocation	\$ -	\$ 63,183
FY 2016-17 allocation	-	71,820
FY 2017-18 allocation	994	5,922
Total payment requested	\$ 994	\$ 140,925

#### NOTE 12 – TRANSPORTATION DEVELOPMENT ACT FUNDS RESERVED

In accordance with TDA Article 3 (SB821) Guidelines, funds not spent during the fiscal year have been placed on reserve in the Local Transportation Fund (LTF) account with the County Auditor-Controller to be drawn down whenever the funds become eligible for a specific project and an approved drawdown request is received by Metro. As of June 30, 2020 and 2019, the City has funds on reserve as follows:

	2020	2019
FY 2017-18 allocation	\$ 63,331	\$ 64,325
FY 2018-19 allocation	73,081	73,081
FY 2019-20 allocation	78,265	-
Available reserve balance	\$ 214,677	\$ 137,406

## **NOTE 13 – SUBSEQUENT EVENTS**

On January 30, 2020, the World Health Organization declared the coronavirus outbreak a "Public Health Emergency of International Concern" and on March 10, 2020, declared it to be a pandemic. Actions taken around the world to help mitigate the spread of the coronavirus include restrictions on travel, and quarantines in certain areas, and forced closures for certain types of public places and businesses. The coronavirus and actions taken to mitigate it have had and are expected to continue to have an adverse impact on the economies and financial markets of many countries. To date, it is unknown how long these conditions will last and what the complete financial effect will be to businesses and other affected organizations, including local governmental entities.

The City has evaluated subsequent events through September 21, 2020, the date the financial statements were available to be issued and concluded no other events have occurred that require disclosure or adjustments to the financial statements.



SIMPSON & SIMPSON CERTIFIED PUBLIC ACCOUNTANTS FOUNDING PARTNERS BRAINARD C. SIMPSON, CPA MELBA W. SIMPSON, CPA

## Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Members of the City Council of the City of West Covina, California and the Los Angeles County Metropolitan Transit Authority

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition A Local Return Fund, Proposition C Local Return Fund, Measure R Local Return Fund, Measure M Local Return Fund, and Transportation Development Act Article 3 Fund (collectively, the Funds) of the City of West Covina, California (the City), as of and for the year ended June 30, 2020, and the related notes to the financial statements, and have issued our report thereon dated September 21, 2020.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the Funds' financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the Funds' financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.





#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's Proposition A Local Return Fund, Proposition C Local Return Fund, Measure R Local Return Fund, Measure M Local Return Fund, and Transportation Development Act Article 3 Fund financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audits, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Simpon & Simpon

Los Angeles, California September 21, 2020

**COMPLIANCE SECTION** 



U.S. BANK TOWER 633 WEST 5TH STREET, SUITE 3320 LOS ANGELES, CA 90071 (213) 736-6664 TELEPHONE (213) 736-6692 FAX www.simpsonandsimpsoncpas.com

SIMPSON & SIMPSON CERTIFIED PUBLIC ACCOUNTANTS FOUNDING PARTNERS BRAINARD C. SIMPSON, CPA MELBA W. SIMPSON, CPA

#### **Independent Auditor's Report on Compliance**

To the Honorable Members of the City Council of the City of West Covina, California and the Los Angeles County Metropolitan Transit Authority

#### **Report on Compliance**

We have audited the compliance of the City of West Covina, California (the City) with the Proposition A and Proposition C Local Return Guidelines, Measure R Local Return Guidelines, Measure M Local Return Guidelines, Transportation Development Act Article 3, and the Los Angeles County Metropolitan Transportation Authority's Funding and Allocation Guidelines for the Transportation Development Act Article 3 Bicycle and Pedestrian Funds (collectively, the Guidelines) for the year ended June 30, 2020.

#### Management's Responsibility

Management is responsible for the City's compliance with the Guidelines.

#### Auditor's Responsibility

Our responsibility is to express an opinion on the City's compliance based on our audit. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the Guidelines referred to in the preceding paragraph. Those standards and the Guidelines require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on Proposition A Local Return Program, Proposition C Local Return Program, Measure R Local Return Program, Measure M Local Return Program, and Transportation Development Act Article 3 Program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the Guidelines. However, our audit does not provide a legal determination of the City's compliance with the Guidelines.

#### **Opinion on Each Local Return Program and Transportation Development Act Article 3**

In our opinion, the City complied, in all material respects, with the compliance requirements of the Guidelines for the year ended June 30, 2020.





#### **Report on Internal Control Over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the Guidelines referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance under the Guidelines will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with the Guidelines that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guidelines. Accordingly, this report is not suitable for any other purpose.

Simpon & Simpon

Los Angeles, California September 21, 2020

## *CITY OF WEST COVINA* COMPLIANCE MATRIX Year Ended June 30, 2020

Compliance Requirement		In Compliance			Questioned Costs	If no, provide details and management response.
		Yes	No	N/A		
A. Pı	roposition A and Proposition C Local Return Fund	s				
1.	Uses the State Controller's Uniform System of Accounts and Records.	X			None	
2.	Timely use of funds.	X			None	
3.	Funds expended were approved and have not been substituted for property tax.	X			None	
4.	Expenditures that exceeded 25% of approved project budget have approved amended project Description Form (Form A).	Х			None	
5.	Administrative expenses are within the 20% cap of the total annual Local Return Expenditures.	X			None	
6.	All on-going and carryover projects were reported in Form B.	Х			None	
7.	Annual Project Summary Report (Form B) was submitted on time.	Х			None	
8.	Annual Expenditure Report (Form C) was submitted on time.	Х			None	
9.	Cash or cash equivalents are maintained.	X			None	
10.	Accounting procedures, record keeping and documentation are adequate.	X			None	
11.	Pavement Management System (PMS) is in place and being used for Street Maintenance or Improvement Projects Expenditures.	Х			None	
12.	Local Return Account is credited for reimbursable expenditures.	Х			None	
13.	Self-Certification was completed and submitted for Intelligent Transportation Systems projects or elements.			X	None	
14.	Signed Assurances and Understandings form was on file.	Х			None	
15.	Recreational transit form was submitted on time.	X			None	

## CITY OF WEST COVINA COMPLIANCE MATRIX Year Ended June 30, 2020 (Continued)

	<b>Compliance Requirement</b>		Compli	ance	Questioned Costs	If no, provide details and management response.
		Yes	No	N/A		<b>I</b>
B. M	easure R Local Return Fund					
1.	Funds were expended for transportation purposes.	Х			None	
2.	Funds were used to augment, not supplant, existing local revenues being used for transportation purposes unless there is a funding shortfall.	X			None	
3.	Signed Assurances and Understandings form was on file.	Х			None	
4.	Separate Measure R Local Return Account was established.	X			None	
5.	Revenues received including allocations, project generated revenues and interest income was properly credited to the Measure R Local Return Account.	X			None	
6.	Funds were expended with Metro's approval.	X			None	
7.	Expenditure Plan (Form One) was submitted on time.	X			None	
8.	Expenditure Report (Form Two) was submitted on time.	Х			None	
9.	Timely use of funds.	X			None	
10.	Administrative expenditures are within the 20% cap.	Х			None	
11.	Fund exchanges were approved by Metro.			X	None	
12.	A separate account was established for Capital reserve funds and Capital reserve was approved by Metro.			X	None	
13.	Recreational transit form was submitted on time.			X	None	

## CITY OF WEST COVINA COMPLIANCE MATRIX Year Ended June 30, 2020 (Continued)

<b>Compliance Requirement</b>		In Compliance			Questioned Costs	If no, provide details and management response.
		Yes	No	N/A		
C. M	easure M Local Return Fund					
1.	Funds were expended for transportation purposes.	X			None	
2.	Funds were used to augment, not supplant existing local revenues being used for transportation purposes unless there is a fund shortfall.	X			None	
3.	Signed Assurances and Understandings form was on file.	X			None	
4.	Separate Measure M Local Return Account was established.	Х			None	
5.	Revenue received including allocations, project generated revenues and interest income was properly credited to the Measure M Local Return Account.	X			None	
6.	Funds were expended with Metro's approval.	X			None	
7.	Expenditure Plan (Form M-One) was submitted on time.	X			None	
8.	Expenditure Report (Form M-Two) was submitted on time.	Х			None	
9.	Timely use of funds.	X			None	
10.	Administrative expenses are within the 20% cap.	X			None	
11.	Fund exchanges were approved by Metro.			X	None	
12.	A separate account was established for Capital reserve funds and Capital reserve was approved by Metro.			X	None	
13.	Recreational transit form was submitted timely.			X	None	

## CITY OF WEST COVINA COMPLIANCE MATRIX Year Ended June 30, 2020 (Continued)

	Compliance Requirement		Complia	ance	Questioned Costs	If no, provide details and management response.
		Yes	No	N/A		
<b>D.</b> '	D. Transportation Development Act Article 3 Fund					
1.	Timely use of funds.	Х			None	
2.	Expenditures were incurred for activities relating to pedestrian and bicycle facilities and amenities.	Х			None	

# CITY OF WEST COVINA SCHEDULE OF FINDINGS AND RECOMMENDATIONS June 30, 2020

No findings were noted.

**EXIT CONFERENCE** 

# CITY OF WEST COVINA PROPOSITION A LOCAL RETURN FUND, PROPOSITION C LOCAL RETURN FUND, MEASURE R LOCAL RETURN FUND, MEASURE M LOCAL RETURN FUND, AND TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND EXIT CONFERENCE June 30, 2020

An exit conference was held on November 23, 2020 with the City of West Covina. Those in attendance were:

#### Simpson & Simpson Representative:

Yung Dang, Senior Auditor

#### City's Representatives:

Kelly McDonald, Public Services Manager Robbeyn Bird, Finance Director

#### Matters Discussed:

Results of the audit disclosed no significant control deficiencies and no non-compliance issues with Metro Guidelines.

A copy of this report was forwarded to the following City representative(s) for their comments prior to the issuance of the final report:

Kelly McDonald, Public Services Manager Robbeyn Bird, Finance Director Simpson & Simpson, LLP 633 West 5<sup>th</sup> Street, Suite 3320 Los Angeles, CA 90071

# RE: CITY OF WEST COVINA ANNUAL FINANCIAL REPORT OF THE PROPOSITION A LOCAL RETURN FUND, PROPOSITION C LOCAL RETURN FUND, MEASURE R LOCAL RETURN FUND, MEASURE M LOCAL RETURN FUND, AND TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND FOR THE FISCAL YEARS ENDED JUNE 30, 2020 AND 2019

I have received the annual financial report of the Proposition A Local Return Fund, Proposition C Local Return Fund, Measure R Local Return Fund, Measure M Local Return Fund, and Transportation Development Act Article 3 Fund for the years ended June 30, 2020 and 2019 for the City of West Covina and agree with the contents of the report except as indicated below:

(Attach additional pages if necessary)

Very truly yours,

Name

Title

Date