



**Metro**<sup>TM</sup>

**City of Gardena  
Annual Financial Report of its**

**Proposition A Local Return Fund  
Proposition C Local Return Fund  
Measure R Local Return Fund  
Measure M Local Return Fund  
Transportation Development Act Article 3 Fund**

**As of and for the Years Ended June 30, 2021 and 2020  
with Independent Auditor's Report**

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**FINANCIAL SECTION**

## Independent Auditor's Report

**To the Honorable Members of the City Council of the  
City of Gardena, California and the  
Los Angeles County Metropolitan Transportation Authority**

### Report on the Financial Statements

We have audited the accompanying financial statements of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund, the Measure M Local Return Fund and the Transportation Development Act Article 3 Fund (collectively, the Funds) of the City of Gardena, California (the City) which comprise the Funds' balance sheets as of June 30, 2021 and 2020, the related statements of revenues, expenditures and changes in fund balances for the years then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.



An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund, the Measure M Local Return Fund and the Transportation Development Act Article 3 Fund of the City of Gardena, California, as of June 30, 2021 and 2020, and the respective changes in financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 2, the financial statements present only the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund, the Measure M Local Return Fund and the Transportation Development Act Article 3 Fund of the City of Gardena, California, and do not purport to, and do not present fairly the financial position of the City as of June 30, 2021 and 2020, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Supplementary Information**

Our audits were conducted for the purpose of forming opinions on each of the Funds' financial statements as a whole. The supplementary information identified in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information identified in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the Funds' basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the Funds' basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the Funds' basic financial statements or to the Funds' basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to each of the Funds' basic financial statements as a whole.



**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 16, 2021 on our consideration of the City's internal control over the Funds' financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over the Funds' financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over the Funds' financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over the Funds' financial reporting and compliance.

A handwritten signature in black ink that reads "Vasquez &amp; Company LLP". The signature is written in a cursive, flowing style.

**Glendale, California  
December 16, 2021**

City of Gardena  
 Proposition A Local Return Fund  
 Balance Sheets

		June 30	
		2021	2020
<b>ASSETS</b>			
Cash and investments	\$	4,321,514	\$ 3,949,079
Due from Metro		286,578	187,497
<b>Total assets</b>	<b>\$</b>	<b><u>4,608,092</u></b>	<b><u>\$ 4,136,576</u></b>
<b>LIABILITIES AND FUND BALANCE</b>			
<b>Liabilities</b>			
Accounts payable	\$	150,020	\$ -
<b>Total liabilities</b>		<b><u>150,020</u></b>	<b><u>-</u></b>
<b>Fund balance</b>			
Restricted		<u>4,458,072</u>	<u>4,136,576</u>
<b>Total fund balance</b>		<b><u>4,458,072</u></b>	<b><u>4,136,576</u></b>
<b>Total liabilities and fund balance</b>	<b>\$</b>	<b><u>4,608,092</u></b>	<b><u>\$ 4,136,576</u></b>

*See notes to Funds financial statements.*



City of Gardena  
**Proposition A Local Return Fund**  
**Statements of Revenues, Expenditures and Changes in Fund Balance**

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	<b>Years ended June 30</b>	
	<b>2021</b>	<b>2020</b>
<b>Revenues</b>		
Proposition A	\$ 1,228,172	\$ 1,184,367
Proposition A Discretionary Incentive Program grant (Note 8)	-	187,497
Interest income	<u>32,083</u>	<u>48,930</u>
<b>Total revenues</b>	<b><u>1,260,255</u></b>	<b><u>1,420,794</u></b>
<b>Expenditures</b>		
Various projects	<u>938,759</u>	<u>1,347,945</u>
<b>Total expenditures</b>	<b><u>938,759</u></b>	<b><u>1,347,945</u></b>
Excess of revenues over expenditures	<b>321,496</b>	72,849
Fund balance at beginning of year	<u>4,136,576</u>	<u>4,063,727</u>
Fund balance at end of year	<b><u>\$ 4,458,072</u></b>	<b><u>\$ 4,136,576</u></b>

*See notes to Funds financial statements.*

**City of Gardena**  
**Proposition A Local Return Fund**  
**Supplementary Information**  
**Schedule of Expenditures – Actual and Metro Approved Project Budget**  
**Year ended June 30, 2021**  
**(With Comparative Actuals for 2020)**

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Project Code	Project Name	2021		Variance Positive (Negative)	2020 Actual
		Metro Budget	Actual		
105	Fixed Route Transit	\$ 1,200,000	\$ 938,759	\$ 261,241	\$ 1,347,945
	<b>Total expenditures</b>	<b>\$ 1,200,000</b>	<b>\$ 938,759</b>	<b>\$ 261,241</b>	<b>\$ 1,347,945</b>

*See notes to Funds financial statements.*

**City of Gardena**  
**Proposition A Local Return Fund**  
**Supplementary Information**  
**Schedule of Capital Assets**  
**Year ended June 30, 2021**

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Date Acquired	Description	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021
N/A	None	\$ -	\$ -	\$ -	\$ -
	<b>Total</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*See Independent Auditor's Report.*

City of Gardena  
Proposition C Local Return Fund  
Balance Sheets

		June 30	
		2021	2020
<b>ASSETS</b>			
Cash and investments	\$	2,897,734	\$ 2,454,172
<b>Total assets</b>	<b>\$</b>	<b>2,897,734</b>	<b>\$ 2,454,172</b>
<b>LIABILITIES AND FUND BALANCE</b>			
<b>Liabilities</b>			
Accrued salaries and benefits	\$	1,332	\$ 765
<b>Total liabilities</b>		<b>1,332</b>	<b>\$ 765</b>
<b>Fund balance</b>			
Restricted		2,896,402	2,453,407
<b>Total fund balance</b>		<b>2,896,402</b>	<b>2,453,407</b>
<b>Total liabilities and fund balance</b>	<b>\$</b>	<b>2,897,734</b>	<b>\$ 2,454,172</b>

*See notes to Funds financial statements.*

**City of Gardena**  
**Proposition C Local Return Fund**  
**Statements of Revenues, Expenditures and Changes in Fund Balance**

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	Years ended June 30	
	2021	2020
<b>Revenues</b>		
Proposition C	\$ 1,018,725	\$ 982,435
Interest income	20,388	33,798
<b>Total revenues</b>	<b>1,039,113</b>	1,016,233
<b>Expenditures</b>		
Various projects	596,118	1,283,150
<b>Total expenditures</b>	<b>596,118</b>	1,283,150
Excess (deficiency) of revenues over expenditures	442,995	(266,917)
Fund balance at beginning of year	2,453,407	2,720,324
Fund balance at end of year	\$ 2,896,402	\$ 2,453,407

*See notes to Funds financial statements.*

**City of Gardena**  
**Proposition C Local Return Fund**  
**Supplementary Information**  
**Schedule of Expenditures – Actual and Metro Approved Project Budget**  
**Year ended June 30, 2021**  
**(With Comparative Actuals for 2020)**

Project Code	Project Name	2021			2020 Actual
		Metro Budget	Actual	Variance Positive (Negative)	
620	Direct Administration	\$ 35,000	\$ 22,039	\$ 12,961	\$ 28,805
705	Normandie Ave St Improvement - Redondo Beach Blvd to Artesia Blvd (JN 920)	20,000	235	19,765	755,483
705	General Street Maintenance (JN 064)	525,000	573,844	(48,844)	-
705	2019-2020 General Street Maintenance (JN 064)	-	-	-	498,862
705	Western Ave Street Improvement (JN 955)	900,000	-	900,000	-
705	Budlong Ave (El Segundo to RBB) and Halldale Ave (135th to El Segundo) Street Improvements (JN 985)	900,000	-	900,000	-
705	Redondo Beach Blvd St Imp - Crenshaw to Gramercy, Normandie to Vermont (JN 945)	900,000	-	900,000	-
715	Artesia Boulevard Arterial Improvement Project	500,000	-	500,000	-
715	Van Ness Ave. and 139th Street Improvement (JN 952)	300,000	-	300,000	-
<b>Total expenditures</b>		<b>\$ 4,080,000</b>	<b>\$ 596,118</b>	<b>\$ 3,483,882</b>	<b>\$ 1,283,150</b>

*See Independent Auditor's Report.*

**City of Gardena**  
**Proposition C Local Return Fund**  
**Supplementary Information**  
**Schedule of Capital Assets**  
**Year ended June 30, 2021**

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Date Acquired	Description	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021
N/A	None	\$ -	\$ -	\$ -	\$ -
	<b>Total</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*See Independent Auditor's Report.*

City of Gardena  
Measure R Local Return Fund  
Balance Sheets

		June 30	
		2021	2020
<b>ASSETS</b>			
Cash and investments	\$	326,499	\$ 295,296
Due from Metro		8,304	8,305
<b>Total assets</b>	<b>\$</b>	<b>334,803</b>	<b>\$ 303,601</b>
<b>LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE</b>			
<b>Liabilities</b>			
Accrued salaries and benefits	\$	1,332	\$ 765
<b>Total liabilities</b>		<b>1,332</b>	<b>765</b>
<b>Deferred inflows of resources</b>			
Unavailable revenues		7,775	7,775
<b>Total deferred inflow of resources</b>		<b>7,775</b>	<b>7,775</b>
<b>Fund balance</b>			
Restricted		325,696	295,061
<b>Total fund balance</b>		<b>325,696</b>	<b>295,061</b>
<b>Total liabilities, deferred inflow of resources and fund balance</b>	<b>\$</b>	<b>334,803</b>	<b>\$ 303,601</b>

*See notes to Funds financial statements.*



City of Gardena  
Measure R Local Return Fund

**Statements of Revenues, Expenditures and Changes in Fund Balance**

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	Years ended June 30	
	2021	2020
<b>Revenues</b>		
Measure R	\$ 765,102	\$ 735,772
Measure R Highway Grant (Note 9)	-	147,723
Interest income	1,716	2,525
<b>Total revenues</b>	<b>766,818</b>	<b>886,020</b>
<b>Expenditures</b>		
Various projects	736,183	558,867
<b>Total expenditures</b>	<b>736,183</b>	<b>558,867</b>
Excess of revenues over expenditures	30,635	327,153
Fund balance (deficit) at beginning of year	295,061	(32,092)
Fund balance at end of year	\$ 325,696	\$ 295,061

*See notes to Funds financial statements.*

**City of Gardena**  
**Measure R Local Return Fund**  
**Supplementary Information**  
**Schedule of Expenditures – Actual and Metro Approved Project Budget**  
**Year ended June 30, 2021**  
**(With Comparative Actuals for 2020)**

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Project Code	Project Name	2021		Variance Positive (Negative)	2020 Actual
		Metro Budget	Actual		
630	Fund Administration	\$ 35,000	\$ 22,038	\$ 12,962	\$ 28,805
705	Street Maintenance and Repair, Various Locations	425,000	447,083	(22,083)	443,245
805	Pedestrian Safety Improvement JN 956	300,000	267,062	32,938	16,534
805	Pedestrian Safety Improvement JN 947	-	-	-	70,283
<b>Total expenditures</b>		<b>\$ 760,000</b>	<b>\$ 736,183</b>	<b>\$ 23,817</b>	<b>\$ 558,867</b>

*See Independent Auditor's Report.*

**City of Gardena**  
**Measure R Local Return Fund**  
**Supplementary Information**  
**Schedule of Capital Assets**  
**Year ended June 30, 2021**

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Date Acquired	Description	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021
N/A	None	\$ -	\$ -	\$ -	\$ -
	<b>Total</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

**City of Gardena  
Measure M Local Return Fund  
Balance Sheets**

		June 30	
		2021	2020
<b>ASSETS</b>			
Cash and investments	\$	2,836,252	\$ 2,135,642
<b>Total assets</b>	<b>\$</b>	<b>2,836,252</b>	<b>\$ 2,135,642</b>
<b>LIABILITIES AND FUND BALANCE</b>			
<b>Liabilities</b>			
Accrued salaries and benefits	\$	853	\$ 765
<b>Total liabilities</b>		<b>853</b>	<b>765</b>
<b>Fund balance</b>			
Restricted		2,835,399	2,134,877
<b>Total fund balance</b>		<b>2,835,399</b>	<b>2,134,877</b>
<b>Total liabilities and fund balance</b>	<b>\$</b>	<b>2,836,252</b>	<b>\$ 2,135,642</b>

*See notes to Funds financial statements.*

City of Gardena  
Measure M Local Return Fund

**Statements of Revenues, Expenditures and Changes in Fund Balance**

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	Years ended June 30	
	2021	2020
<b>Revenues</b>		
Measure M	\$ 866,889	\$ 828,211
Interest income	18,893	24,548
<b>Total revenues</b>	<b>885,782</b>	<b>852,759</b>
<b>Expenditures</b>		
Various projects	185,260	222,067
<b>Total expenditures</b>	<b>185,260</b>	<b>222,067</b>
Excess of revenues over expenditures	<b>700,522</b>	630,692
Fund balance at beginning of year	<b>2,134,877</b>	1,504,185
Fund balance at end of year	<b>\$ 2,835,399</b>	<b>\$ 2,134,877</b>

*See notes to Funds financial statements.*

**City of Gardena**  
**Measure M Local Return Fund**  
**Supplementary Information**  
**Schedule of Expenditures – Actual and Metro Approved Project Budget**  
**Year ended June 30, 2021**  
**(With Comparative Actuals for 2020)**

Project Code	Project Name	2021			2020 Actual
		Metro Budget	Actual	Variance Positive (Negative)	
640	Fund Administration	\$ 30,000	\$ 19,658	\$ 10,342	\$ 19,445
705	Street Repair and Maintenance (069-19)	-	-	-	70,585
705	Street Repair and Maintenance (069-20)	150,000	54,082	95,918	41,102
705	139th Street Van Ness Ave to Western Ave (JN 952)	1,322,000	52,336	1,269,664	88,359
705	Vermont Ave - Artesia Blvd to Gardena Ave and 166th St Western (JN 959)	200,000	-	200,000	-
705	Street Crosswalk - Vermont Ave and 133rd St (JN 972)	55,000	29,366	25,634	2,576
705	Crenshaw Blvd Street Improvements - Rosecrans to El Segundo (JN 988)	600,000	-	600,000	-
705	Local Street Improvements	100,000	-	100,000	-
715	Pavement Management Program Update	30,000	29,818	182	-
	<b>Total expenditures</b>	<b>\$ 2,487,000</b>	<b>\$ 185,260</b>	<b>\$ 2,301,740</b>	<b>\$ 222,067</b>

*See Independent Auditor's Report.*

**City of Gardena**  
**Measure M Local Return Fund**  
**Supplementary Information**  
**Schedule of Capital Assets**  
**Year ended June 30, 2021**

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Date Acquired	Description	Balance July 1, 2020	Additions	Deletions	Balance June 30, 2021
N/A	None	\$ -	\$ -	\$ -	\$ -
	<b>Total</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>

*See Independent Auditor's Report.*  
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City of Gardena  
 Transportation Development Act Article 3 Fund  
 Pursuant to Public Utilities Code Section 99234  
 Balance Sheets

		June 30	
		2021	2020
<b>ASSETS</b>			
Cash and investments	\$	-	\$ 36,854
Due from Metro		<b>44,638</b>	-
<b>Total assets</b>	<b>\$</b>	<b>44,638</b>	\$ 36,854
<b>LIABILITIES AND FUND BALANCE</b>			
<b>Liabilities</b>			
Accounts payable	\$	-	-
<b>Total liabilities</b>		-	-
<b>Fund balance</b>			
Restricted		44,638	36,854
<b>Total fund balance</b>		<b>44,638</b>	36,854
<b>Total liabilities and fund balance</b>	<b>\$</b>	<b>44,638</b>	\$ 36,854

*See notes to Funds financial statements.*



City of Gardena  
 Transportation Development Act Article 3 Fund  
 Pursuant to Public Utilities Code Section 99234  
**Statements of Revenues, Expenditures and Changes in Fund Balance**

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	Years ended June 30	
	2021	2020
<b>Revenues</b>		
Intergovernmental Allocations:		
Article 3	\$ 44,638	\$ 41,166
Interest income	-	60
<b>Total revenues</b>	<b>44,638</b>	<b>41,226</b>
<b>Expenditures</b>		
Sidewalk Replacement	36,854	4,372
<b>Total expenditures</b>	<b>36,854</b>	<b>4,372</b>
Excess of revenues over expenditures	7,784	36,854
Fund balance at beginning of year	36,854	-
Fund balance at end of year	\$ 44,638	\$ 36,854

*See notes to Funds financial statements.*

City of Gardena  
 Transportation Development Act Article 3 Fund  
 Pursuant to Public Utilities Code Section 99234  
 Supplementary Information  
 Schedule of Transportation Development Act Allocation for Specific Projects  
 Year ended June 30, 2021

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Project Description	Program Year	Totals to Date		Unexpended Allocations	Project Status
		Allocations	Expenditures		
<b>Local Allocations:</b>					
Sidewalk Replacement 2020/21	2021	\$ 44,638	\$ 36,854	\$ 7,784	In progress
<b>Totals</b>		\$ 44,638	\$ 36,854	7,784	
Fund balance at beginning of year				36,854	
Fund balance at end of year				\$ 44,638	*

\* The remaining fund balance of \$44,638 is encumbered for Sidewalk Replacement project as of June 30, 2021.

*See Independent Auditor's Report.*

**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Fund Accounting**

The operations of the Proposition A Local Return Fund (PALRF), the Proposition C Local Return Fund (PCLRF), the Measure R Local Return Fund (MRLRF), the Measure M Local Return Fund (MMLRF) and the Transportation Development Act Article 3 Fund (TDAA3F) (collectively, the Funds) are accounted for in separate sets of self-balancing accounts that comprise their assets, liabilities, fund balance, revenues and expenditures.

PALRF and PCLRF represent 25% and 20%, respectively, of the ½ cent Proposition A and ½ cent Proposition C sales taxes which are distributed to the jurisdictions within Los Angeles County based on population and must be used exclusively for transportation related programs and projects.

MRLRF is derived from 15% of the county-wide ½ cent Measure R sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

MMLRF is derived from 17% of the county-wide ½ cent Measure M sales tax which is distributed to the jurisdictions within Los Angeles County based on a per capita basis and must be used exclusively for transportation purposes.

TDAA3F is a Special Revenue Fund that accounts for the City's share of the Transportation Development Act Article 3 allocations which are legally restricted for specific purposes.

**Basis of Accounting and Measurement Focus**

The PALRF, PCLRF, MRLRF, MMLRF and TDAA3F are reported as Special Revenue Funds of the City and are accounted for using the modified accrual basis of accounting. Revenues are recognized when they become "susceptible to accrual", that is, measurable and available to finance expenditures of the current period. Expenditures are recorded when the liability is incurred.

Special Revenue Funds are reported on a spending or "financial flow" measurement focus. This means that generally, only current assets, current liabilities and deferred inflows and outflows of resources are included on their balance sheets. Statements of revenues, expenditures and changes in fund balances for Special Revenue Funds generally present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets.

**Budgets and Budgetary Accounting**

The budgeted amounts presented in this report for comparison to the actual amounts are based on budgets approved by Metro and are presented in accordance with accounting principles generally accepted in the United States of America.

**NOTE 1      SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

**Fair Value Measurement**

In accordance with GASB Statement No. 72, *Fair Value Measurement and Application*, the City categorizes its fair value measurement within the fair value hierarchy that is based on the valuation inputs used to measure the fair value of the investment. Level 1 inputs are quoted prices in active markets for identical investments; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Accordingly, the City reports its investments at fair value and recognizes unrealized gain (loss) on investments.

Refer to the City's Annual Comprehensive Financial Report (ACFR) for detailed disclosures regarding the City's investments policy and fair value measurement disclosures.

**Fund Balance Reporting**

Governmental Accounting Standards Board (GASB) Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, establishes the fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds.

The PALRF, PCLRF, MRLRF, MMLRF and TDAA3F report the following fund balance classification as of June 30, 2021 and 2020:

- Restricted - Amounts that are constrained for specific purposes, which are externally imposed by providers, such as creditors, or amounts constrained due to constitutional provisions or enabling legislation. The use of the Funds' remaining fund balances are restricted for projects approved by Metro.

Information regarding the fund balance reporting policy adopted by the City is described in the City's ACFR.

**Deferred Outflows and Inflows of Resources**

Pursuant to GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* and GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, the City recognizes deferred outflows and deferred inflows of resources. A deferred outflow of resources is defined as a consumption of net position by the government that is applicable to a future reporting period. A deferred inflow of resources is defined as an acquisition of net position by the government that is applicable to a future reporting period.

Deferred inflows of resources reported by the City represent resources that are not available for spending as of June 30, 2021 and 2020.

**NOTE 2      ANNUAL FINANCIAL STATEMENTS**

The financial statements reflect only the financial position and results of operations of the PALRF, PCLRF, MRLRF, MMLRF and TDAA3F, and do not purport to, and do not present fairly the City's financial position as of June 30, 2021 and 2020, and the changes in its financial position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

**NOTE 3      PROPOSITION A AND PROPOSITION C LOCAL RETURN COMPLIANCE REQUIREMENTS**

The Proposition A Ordinance requires that Local Return (LR) funds be used exclusively to benefit public transit. Expenditures related to fixed route and paratransit services, Transportation Demand Management, Transportation Systems Management and fare subsidy programs that exclusively benefit transit are all eligible uses of Proposition A LR funds. Proposition A LR funds may also be traded with other Jurisdictions in exchange for general or other funds.

The Proposition C Ordinance directs that LR funds also be used to benefit public transit, as described above, but provides an expanded list of eligible project expenditures including Congestion Management Programs, bikeways and bike lanes, street improvements supporting public transit service, and Pavement Management System projects. Proposition C LR funds cannot be traded.

Proposition A and Proposition C LR funds must be expended within three years of the last day of the fiscal year in which funds were originally allocated.

In accordance with *Proposition A and Proposition C Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Proposition A and Proposition C Local Return approved programs. See accompanying Compliance Matrix.

**NOTE 4      MEASURE R LOCAL RETURN COMPLIANCE REQUIREMENTS**

The Measure R Ordinance specifies that LR funds be used exclusively for transportation purposes.

Measure R LR funds must be expended within five years of the first day of the fiscal year in which funds were originally allocated or received.

In accordance with *Measure R Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Measure R Local Return approved programs. See accompanying Compliance Matrix.

**NOTE 5      MEASURE M LOCAL RETURN COMPLIANCE REQUIREMENTS**

Measure M was approved by the voters of Los Angeles County on November 8, 2016 to improve transportation and ease traffic congestion consistent with the Los Angeles County Traffic Improvement Plan Ordinance approved by the Metro Board of Directors on June 23, 2016. The Measure M Ordinance specifies that LR funds be used exclusively for transportation purposes.

Measure M LR funds must be expended within five years of the first day of the fiscal year in which funds were originally allocated or received.

In accordance with *Measure M Local Return Program Guidelines*, funds received pursuant to these guidelines may only be used for Measure M Local Return approved programs. See accompanying Compliance Matrix.

**NOTE 6      TRANSPORTATION DEVELOPMENT ACT COMPLIANCE REQUIREMENTS**

In accordance with *Public Utilities Code Section 99234*, funds received pursuant to this Code's section may only be used for activities relating to pedestrians and bicycle facilities. See accompanying Compliance Matrix.

**NOTE 7      CASH AND INVESTMENTS**

The PALRF, PCLRF, MRLRF, MMLRF and TDAA3F cash balances were pooled with various other City funds for deposit and investment purposes. The share of each fund in the pooled cash account was separately maintained and interest income was apportioned to the participating funds based on the relationship of their average quarterly balances to the total of the pooled cash and investments.

Please refer to the City's ACFR for a full description of risks relating to cash and investments.

**NOTE 8      PROPOSITION A DISCRETIONARY INCENTIVE PROGRAM GRANT**

The City received Proposition A Discretionary Incentive Program grant amounting to \$187,497 for the year ended June 30, 2020 which represent additional funds received from Metro for participating in the sub-regional paratransit services program. The grant was recorded under the PALRF.

The Proposition A Discretionary Incentive Grant amounting to \$286,578 which was received by the City for the year ended December 31, 2021 was recorded under the City's Transit Enterprise Fund which accounts for its transit operations.

**NOTE 9 MEASURE R HIGHWAY PROGRAM GRANT**

In February 2011, Metro Board approved to fund “Project Development, Design and Construction of the N-42-Rosecrans Avenue Arterial Improvements from Vermont Avenue to Crenshaw Boulevard and N67-Vermont Avenue Arterial Improvements from Rosecrans Avenue to 182<sup>nd</sup> Street (collectively, the “Projects”). Under the agreement (MOUs #MR312.17 and #MR312.21), to the extent the Measure R funds are available, Metro shall make to the City a grant of the Measure R funds for the Projects. The funds will be released to the City on a reimbursement basis in accordance with invoices submitted in support of the monthly progress report and the quarterly expenditure report submitted to Metro a few days after the close of each quarter.

The City recognized in MRLRF \$147,723 of revenue from these projects during the year ended June 30, 2020. During FY 2021, the City created and used a separate set of accounts to record and account for the assets, liabilities, fund balance, revenues and expenditures of the Measure R Highway Program Grant.

**NOTE 10 TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUND REVENUE ALLOCATION**

The revenue allocations for the years ended June 30, 2021 and 2020 consisted of the following:

		<b>2021</b>		<b>2020</b>
FY 2018/19 allocation	\$	-	\$	41,166
FY 2019/20 allocation		<b>44,084</b>		-
FY 2020/21 allocation		<b>554</b>		-
	<b>\$</b>	<b>44,638</b>	<b>\$</b>	41,166

**NOTE 11 TRANSPORTATION DEVELOPMENT ACT ARTICLE 3 FUNDS RESERVED**

In accordance with TDA Article 3 (SB821) Guidelines, funds which will not be spent during the fiscal year have been placed on reserve in the Local Transportation Fund (LTF) account with the County Auditor-Controller to be drawn down whenever the funds become eligible for a specific project and an approved drawdown request is received by Metro. As of June 30, 2021 and 2020, the City has funds on reserve as follows:

		<b>2021</b>		<b>2020</b>
FY 2019/20 allocation	\$	-	\$	44,084
FY 2020/21 allocation		<b>33,474</b>		-
Total reserve	<b>\$</b>	<b>33,474</b>	<b>\$</b>	44,084

For FY 2020/21, any TDA Article 3 funds left on reserve for FY 2016/17 or prior, are subject to lapse if not claimed by the City by June 30, 2021. There were no funds that lapsed in FY 2020/21.

**NOTE 12      IMPACT OF CORONAVIRUS**

On January 30, 2020, the World Health Organization declared the coronavirus outbreak a "Public Health Emergency of International Concern" and on March 10, 2020, declared it to be a pandemic. The coronavirus and actions taken to mitigate it have had and are expected to continue to have an adverse impact on the economies and financial markets of many countries, including the United States.

It is unknown how long these conditions will last and what the complete financial effect will be to businesses and other affected organizations, including local governmental entities. However, the City's management believes that the financial impact, if any, will not materially affect the June 30, 2021 funds financial statements.

**NOTE 13      SUBSEQUENT EVENTS**

The City has evaluated events subsequent to June 30, 2021 to assess the need for potential recognition or disclosure in the financial statements. Such events were evaluated through December 16, 2021 the date the financial statements were available to be issued. Based upon this evaluation, it was determined that no subsequent events occurred that require recognition or additional disclosure in the financial statements.



**Independent Auditor's Report on Internal Control over Financial Reporting and  
on Compliance and Other Matters Based on an Audit of Financial Statements  
Performed in Accordance With *Government Auditing Standards***

**To the Honorable Members of the City Council of the  
City of Gardena, California and the  
Los Angeles County Metropolitan Transportation Authority**

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition A Local Return Fund, the Proposition C Local Return Fund, the Measure R Local Return Fund, the Measure M Local Return Fund and the Transportation Development Act Article 3 Fund (collectively, the Funds) of the City of Gardena, California (the City) as of and for the year ended June 30, 2021, and the related notes to the financial statements, and have issued our report thereon dated December 16, 2021.

**Internal Control over Financial Reporting**

In planning and performing our audit of the Funds' financial statements, we considered the City's internal control over the Funds' financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the Funds' financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Funds' financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's Proposition A Local Return Fund, Proposition C Local Return Fund, Measure R Local Return Fund, Measure M Local Return Fund and Transportation Development Act Article 3 Fund financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Vasquez &amp; Company LLP". The signature is written in a cursive, flowing style.

**Glendale, California  
December 16, 2021**

## **COMPLIANCE SECTION**

## **Independent Auditor's Report on Compliance**

**To the Honorable Members of the City Council of the  
City of Gardena, California and the  
Los Angeles County Metropolitan Transportation Authority**

### **Report on Compliance**

We have audited the City of Gardena, California's (the City) compliance with the Proposition A and Proposition C Local Return Guidelines, Measure R Local Return Guidelines, Measure M Local Return Guidelines, Transportation Development Act Article 3, and the Los Angeles County Metropolitan Transportation Authority's Funding and Allocation Guidelines for Transportation Development Act Article 3 Bicycle and Pedestrian Funds (collectively, the Guidelines) for the year ended June 30, 2021.

### **Management's Responsibility**

Management is responsible for the City's compliance with the Guidelines.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on the City's compliance with the Guidelines based on our audit. We conducted our audit of compliance in accordance with the auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the Guidelines. Those standards and the Guidelines require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the compliance requirements referred to above that could have a direct and material effect on the Proposition A Local Return Program, Proposition C Local Return Program, Measure R Local Return Program, Measure M Local Return Program and Transportation Development Act Article 3 Program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance with the Guidelines. However, our audit does not provide a legal determination of the City's compliance with the Guidelines.

### **Opinion**

In our opinion, the City of Gardena, California complied, in all material respects, with the compliance requirements of the Guidelines for the year ended June 30, 2021.



## Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with the requirements, such that there is a reasonable possibility that material noncompliance will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with the requirements that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Guidelines. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Vasquez &amp; Company LLP". The signature is written in a cursive, flowing style.

Glendale, California  
December 16, 2021

**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>A. Proposition A and Proposition C Local Return Funds</b>					
1. Uses the State Controller's Uniform System of Accounts and Records or has established a separate Proposition A and Proposition C Local Transit Assistance Account for Local Return purposes.	X				
2. Revenues received including allocations, project generated revenues and interest income was properly credited to the Proposition A and/or Proposition C Local Return Account.	X				
3. Funds were expended with Metro's approval and were not substituted for property tax.	X				
4. Timely use of funds.	X				
5. Administrative expenses are within the 20% cap.	X				
6. Expenditures that exceeded 25% of approved project budget have approved amended Project Description Form (Form A) or electronic equivalent.	X				
7. Annual Project Update Report (Form B) or electronic equivalent was submitted on time.	X				
8. Annual Expenditure Report (Form C) or electronic equivalent was submitted on time.	X				
9. Pavement Management System (PMS) is in place and being used for Street Maintenance or Improvement Projects Expenditures.	X				
10. Local Return Account is credited for reimbursable expenditures.			X		
11. Where Proposition A funds were given, loaned or exchanged by one jurisdiction to another, the receiving jurisdiction has credited its Local Return Account with the funds received.			X		
12. Self-Certification was completed and submitted for Intelligent Transportation Systems projects and elements.			X		

*See independent auditor's report on compliance.*

**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>A. Proposition A and Proposition C Local Return Funds</b>					
13. A separate account was established for Capital reserve funds, Capital reserve was approved by Metro and current status is reported in the Annual Project Update (Form B) or electronic equivalent.			X		
14. Recreational transit form was submitted on time.			X		
15. Fund exchanges (trades, loans, or gifts) were approved by Metro.			X		
16. Proposition C Local Return Funds were used to augment, not supplant existing local revenues being used for road improvement purposes.	X				
17. All on-going and carryover projects were reported on Form B or electronic equivalent.	X				
18. Cash or cash equivalents are maintained.	X				
19. Accounting procedures, record keeping, and documentation are adequate.	X				

*See independent auditor's report on compliance.*

City of Gardena  
Compliance Matrix  
Year ended June 30, 2021

Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>B. Measure R Local Return Fund</b>					
1. Funds were expended for transportation purposes.	X				
2. Separate Measure R Local Return Account was established.	X				
3. Revenues received including allocations, project generated revenues and interest income was properly credited to the Measure R Local Return Account.	X				
4. Funds were expended with Metro's approval.	X				
5. Funds were not substituted for property tax and are in compliance with the Maintenance of Effort.	X				
6. Timely use of funds.	X				
7. Administrative expenses are within the 20% cap.	X				
8. Expenditure Plan (Form One or electronic equivalent) was submitted timely.	X				
9. Annual Expenditure Report (Form Two or electronic equivalent) was submitted timely.	X				
10. Where funds expended were reimbursable by other grants or fund sources, the reimbursement was credited to the Local Return Account upon receipt of the reimbursement.			X		
11. Where Measure R funds were given, loaned or exchanged by one jurisdiction to another, the receiving jurisdiction has credited its Local Return Account with the funds received.			X		
12. A separate account was established for Capital reserve funds and Capital reserve was approved by Metro.			X		
13. Funds were used to augment, not supplant existing local revenues being used for transportation purposes unless there is a fund shortfall.	X				

*See independent auditor's report on compliance.*



**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

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Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>B. Measure R Local Return Fund</b>					
14. Recreational transit form was submitted on time.			X		
15. Fund exchanges (trades, loans, or gifts) were approved by Metro.			X		
16. Accounting procedures, record keeping, and documentation are adequate.	X				

*See independent auditor's report on compliance.*

**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>C. Measure M Local Return Fund</b>					
1. Funds were expended for transportation purposes.	X				
2. Separate Measure M Local Return Account was established.	X				
3. Revenues received including allocations, project generated revenues and interest income was properly credited to the Measure M Local Return Account.	X				
4. Funds were expended with Metro's approval.	X				
5. Funds were not substituted for property tax and are in compliance with the Maintenance of Effort.	X				
6. Timely use of funds.	X				
7. Administrative expenses are within the 20% cap.	X				
8. Expenditure Plan (Form M-One or electronic equivalent) was submitted timely.	X				
9. Expenditure Report (Form M-Two or electronic equivalent) was submitted timely.	X				
10. Where funds expended were reimbursable by other grants or fund sources, the reimbursement was credited to the Local Return Account upon receipt of the reimbursement.			X		
11. Where Measure M funds were given, loaned or exchanged by one jurisdiction to another, the receiving jurisdiction has credited its Local Return Account with the funds received.			X		
12. A separate account was established for Capital reserve funds and Capital reserve was approved by Metro.			X		
13. Funds were used to augment, not supplant existing local revenues being used for transportation purposes unless there is a fund shortfall.	X				

*See independent auditor's report on compliance.*

**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

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Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>C. Measure M Local Return Fund</b>					
14. Recreational transit form was submitted on time.			X		
15. Fund exchanges (trades, loans, or gifts) were approved by Metro.			X		
16. Accounting procedures, record keeping, and documentation are adequate.	X				

*See independent auditor's report on compliance.*

**City of Gardena  
Compliance Matrix  
Year ended June 30, 2021**

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Compliance Requirements	In Compliance			Questioned Costs	If no, provide details and management response.
	Yes	No	N/A		
<b>D. Transportation Development Act Article 3 Fund</b>					
1. Timely use of funds.	X				
2. Expenditures were incurred for activities relating to pedestrian and bicycle facilities and amenities.	X				

*See independent auditor's report on compliance.*

**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

**City of Gardena  
Schedule of Findings and Questioned Costs  
Year ended June 30, 2021**

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There were no findings noted.

**EXIT CONFERENCE**

An exit conference was held on December 16, 2021 with the City of Gardena representatives. Those in attendance were:

Vasquez and Company LLP representatives:  
    Marialyn Salvador – Audit Senior Manager  
    Brandon De Castro – Audit Senior (BCA Watson Rice LLP)

City of Gardena representatives:  
    Jennifer Abro – Financial Services Manager  
    Khoi Quach – Accountant  
    Charles Santos – Senior Accountant

Matters discussed:

Results of the audit disclosed no significant compliance or financial statement issues.

A copy of this report was forwarded to the following City of Gardena representative for comments prior to the issuance of the final report:

    Raymond Beeman – Chief Fiscal Officer  
    Jennifer Abro – Financial Services Manager  
    Khoi Quach – Accountant  
    Charles Santos – Senior Accountant





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