



Metro

Metropolitan Transportation Authority

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PLANNING AND PROGRAMMING COMMITTEE
JUNE 20 2007

**SUBJECT: I-710 SOUTH CORRIDOR PROJECT EIR/EIS AND ENGINEERING
PROJECT REPORT AND FY08 BUDGET AMENDMENT**

ACTION: AWARD EIR/EIS AND OUTREACH CONTRACTS

RECOMMENDATION

Authorize the Chief Executive Officer to award and execute:

- A. A cost plus fixed fee contract, Contract No. PS4340-1939 to URS Corporation to provide professional services not to exceed \$22, 700,000 with URS Corporation to prepare an EIR/EIS and engineering Project Report (PR) for the I-710 Corridor Project (Project) from SR-60 to the Ports of Long Beach and Los Angeles, subject to execution of Funding Agreements with the funding partners.
- B. A firm fixed price contract, Contract No. PS4340-1940 to Moore Iacafano Goltsman to provide professional services not to exceed \$1,779,000 for the Facilitation of Community Participation, subject to execution of Funding Agreements with the funding partners.
- C. Contract modifications for up to \$2,521,000 to cover the cost of any potentially unforeseen issues that may arise during the environmental, engineering and community participation phase.
- D. Amend the FY08 Budget in the amount of \$7 million and add a total of 1.1 FTE's for Communication, and Construction Departments of which \$1.4 million will cover Metro's share of the cost and \$5.6 million will be reimbursed from the funding partners per the Funding Agreements.

RATIONALE

At its June 22, 2006 meeting, the Board directed staff to:

- 1. Proceed with the environmental (EIR/EIS) phase of the project pursuant to the Major Corridor Study's Locally Preferred Strategy.

2. Provide for future freight mobility and air quality improvements by fully examining an alternative that uses advanced technology for the movement of goods.

In response to the Board's directives, staff released two Requests for Proposals (RFP), one for the preparation of an EIR/EIS and engineering Project Report (PR) pursuant to the I-710 Major Corridor Study's Locally Preferred Strategy and the second for the project's Facilitation of Community Participation.

Under these two contracts, the consultants will prepare and deliver an approved engineering Project Report and an approved EIR/EIS with Notice of Determination (NOD) and obtain FHWA approval of the Record of Decision. The completion of the environmental document (EIR/EIS) and engineering Project Report or Project Approval/Environmental Document (PA/ED) would allow Caltrans, the freeway owner/operator, to move the project forward into the design phase.

The I-710 Locally Preferred Strategy (LPS) adopted by the Board on June 22, 2006, identifies corridor improvements that were developed with extensive collaboration and input from communities and stakeholders along the corridor. The LPS consists of: 10 mixed flow lanes; 4 exclusive truck lanes, 2 in each direction; interchange and arterial improvements; and direct truck ramps into the Hobart International Container Transfer Facility (ICTF) railroad yards in the Cities of Vernon and Commerce.

The EIR/EIS and engineering Project Report Scope of Work includes an analysis of Alternative Goods Movement Technology. Under this task, the consultant will evaluate the potential to use new or advanced technology to move cargo from the ports inland. This study is required to be completed prior to proceeding with traffic modeling for the I-710 corridor project.

FINANCIAL IMPACT

To conduct the estimated 3-year, not to exceed \$30 million EIR/EIS, engineering PR and Facilitation of Community Participation, staff with the help of the I-710 Executive Committee developed a funding plan that includes funding commitments from multiple funding partners, including the Gateway Cities COG (\$5 M), Caltrans (\$5 M), SCAG (\$2 M, and \$1 M in-kind), Port of Long Beach (\$5 M), Port of Los Angeles (\$5 M), I-5 JPA (\$2 M), and Metro (\$5 M). On December 15, 2005, the Board adopted the 2006 Los Angeles County Transportation Improvement Program which programmed \$5 million from FY07 to FY09 to cover Metro's commitment to the I-710 South EIR/EIS.

Approval of this action will amend the FY08 budget and add \$7 million of revenues and expenses in Project 405520 (I-710 South Corridor Project). Metro's funding share of \$1.4 million for FY08 will be funded with Prop C 25% monies as adopted by the

Board in December 2005. On June 22, 2006, the Board authorized the Chief Executive Officer or his designee to negotiate and execute funding agreements as appropriate with these agencies. Staff is currently working to execute Funding Agreements with each of the funding partners.

Since this is a multi-year project, the cost center manager and the Chief Planning Officer will be responsible for project budgeting in future years.

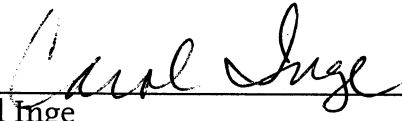
ALTERNATIVES CONSIDERED

Two alternatives were considered: (1) Employing Metro staff to conduct the study: This is not viable because Metro does not have the environmental and freeway design expertise to conduct a study of this magnitude; (2) Not authorizing the CEO to award and execute the consultant contract: Staff is not recommending this because the Project reflects a broad-based consensus of local jurisdictions, community advisory committees, the Ports of Long Beach and Los Angeles, the I-5 JPA, and residents along the Corridor. SCAG's Regional Transportation Plan (RTP) recognizes the I-710 South Corridor (SR-60 to the Ports of Long Beach/Los Angeles) as a regionally significant transportation corridor and at the state and federal levels it is recognized as a project of national significance. Approval to proceed into the EIR/EIS phase is consistent with the actions of the I-710 Oversight Policy Committee and the multiple funding partners that have committed \$30 million to fund the EIR/EIS.

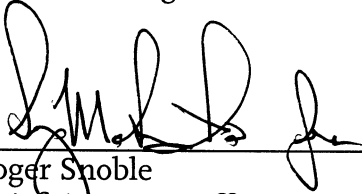
ATTACHMENT(S)

A. Procurement Summary

Prepared by: Ernest T. Morales, Deputy Executive Officer
Gateway Cites/Southeast Area Team
Calvin Rascoe, Senior Contract Administrator



Carol Inge
Chief Planning Officer



Roger Snoble
Chief Executive Officer

**BOARD REPORT ATTACHMENT A
PROCUREMENT SUMMARY**

**PS4340-1939, I-710 Corridor Project EIR/EIS Engineering/Environmental Component,
URS Corporation**

1.	Contract Number: PS4340-1939		
2.	Recommended Vendor: URS Corporation		
3.	Cost/Price Analysis Information:		
	A. Bid/Proposed Price: \$35,454,542.00	Recommended Price: \$22, 700, 000.00 NTE	
	B. Details of Significant Variances are in Attachment A-1.D		
4.	Contract Type: Cost Plus Fixed Fee		
5.	Procurement Dates:		
	A. Issued: November 17, 2006		
	B. Advertised: Yes		
	C. Pre-proposal Conference: December 5, 2006		
	D. Proposals Due: January 9, 2007		
	E. Pre-Qualification Completed: Yes		
	F. Conflict of Interest Form Submitted to Ethics: February 27, 2007		
6.	Small Business Participation:		
	A. Bid/Proposal Goal: 21% DALP	Date Small Business Evaluation Completed: 6/6/07	
	Disadvantaged Business Enterprise Anticipated level of Participation (DALP) established for this project is: 21%. Details are in Attachment A-2. URS Corporation plans to utilize the services of four DBE firms for a DALP participation level of 9.56%.		
7.	Invitation for Bid/Request for Proposal Data:		
	Notifications Sent: 133	Bids/Proposals Picked up: N/A	Bids/Proposals Received: 3
8.	Evaluation Information:		
	A. Bidders/Proposers Names: URS Corporation CH2M Hill, Inc. PB Americas, Inc.	Bid/Proposal Amount: \$35,454,542.00 \$ N/A - A&E \$ N/A - A&E	<u>Best and Final Offer Amount:</u> \$22, 700, 000 NTE
	B. Evaluation Methodology: Best Value Details are in Attachment A-1.C		
9.	Protest Information:		
	A. Protest Period End Date: June 27, 2007		
	B. Protest Receipt Date: N/A		
	C. Disposition of Protest Date: N/A		
10.	Contract Administrator: Calvin S. Rascoe	Telephone Number: 922-7326	
11.	Project Manager: Ernest Morales	Telephone Number: 922-4314	

BOARD REPORT ATTACHMENT A-1 PROCUREMENT HISTORY

PS4340-1939, I-710 Corridor Project EIR/EIS Engineering/Environmental Component, URS Corporation

A. Background on Contractor

URS Corporation
915 Wilshire Blvd., Suite 700
Los Angeles, CA 90017

URS Corporation (URS) is one of the largest engineering design services firms worldwide, with a staff of 28,000. URS is also listed on the New York Stock Exchange (URS:NYSE). URS is at the forefront of efforts to modernize and build transportation networks, public facilities, water supply and wastewater treatment systems. The company offers a comprehensive range of professional environmental, planning and design, program, and construction management services for highways, bridges, rail, transit networks and port facilities. Working from offices in downtown Los Angeles, El Segundo, Pasadena, Santa Ana and Rancho Cucamonga, URS has been servicing both public and private clients in the Los Angeles Basin for more than 60 years. It continues to service these clients today with a staff of 500 from these local offices.

URS has a thorough understanding of Metro's and Caltrans's policies and procedures. URS began its working relationship with Metro more than 10 years ago with the Environmental Clearance and Hazardous Waste Investigation project for the Red Line Subway. Other successful projects have been Preliminary Design of the western half of the Metro Orange Line, the Project Report for the SR-2 Terminus Project, the design/build of a sound wall project, and most recently completed a 5-year Project Management Assistance on call contract. URS's working relationship with Caltrans spans many years and a variety of services. These services range from structure design, PS&E documents and geotechnical investigations to storm water program development and monitoring statewide. URS partnered with Caltrans District 12 staff during the entire development of the Northern Orange County I-5 widening design.

URS has also provided Environmental planning and hazardous waste investigation and remediation, transportation design services and terminal planning and design services for both the Port of Los Angeles and Port of Long Beach (two of the Funding Partners for the I-710 Corridor Project). This work has resulted in URS obtaining a thorough understanding of the complex transportation and public health issues facing the ports.

B. Procurement Background

The Request for Proposal (RFP) is a standard Architect & Engineering (A&E), qualifications based, negotiated competitive procurement; pursuant to the Brooks Act, where cost is not a factor. Metro Board of Directors gave approval to proceed with the I-710 South EIR/EIS in

its Board meeting in June 2006, pursuant to the Major Corridor Study's Locally Preferred Strategy. The contract type will be a cost reimbursable contract (Cost Plus Fixed Fee). The Cost Plus Fixed Fee is the preferred contract type to permit flexibility to respond to stakeholders and community groups, as the environmental and conceptual engineering work proceeds.

The Diversity and Economic Opportunity Department (DEOD) recommended a twenty-one percent (21%) Disadvantaged Business Enterprise Anticipated Level of Participation (DALP). Achieving the DALP percentage is encouraged and is not a condition of award, nor an issue of responsiveness.

C. Evaluation of Proposals

The proposal evaluation was conducted in accordance with Metro Procurement Policy and Procedures. The source selection committee conducted a comprehensive technical evaluation, including oral discussions. Each proposal is considered responsive to the project and submittal requirements. Based on the evaluation criteria stipulated within the RFP solicitation requirements, URS Corporation received the highest ranking of the three responsive proposals received.

D. Cost/Price Analysis Explanation of Variances

The recommended Not-To-Exceed price of \$22, 700, 000 has been determined to be fair and reasonable based upon the Management Audit Services pre-award audit, cost analysis, independent cost estimates, a fact find, negotiations and an extensive technical review.

**BOARD REPORT ATTACHMENT A-2
LIST OF SUBCONTRACTORS**

**PS4340-1939, I-710 Corridor Project EIR/EIS Engineering/Environmental Component,
URS Corporation**

PRIME CONTRACTOR – URS Corporation

DBE Participation

Wagner Engineering & Survey	2.90%
Civil Works Engineers	3.10%
Tatsumi & Partners	0.79%
JMD, Inc.	<u>2.77%</u>

Other Subcontractors

LSA Associates, Inc.
Iteris (Meyer Mohaddes Associates)
Gruen Associates
Paragon Partners
PBS&J
ENVIRON International Corporation
CSI (Cambridge Systematics)
IBI Group
The Tioga Group
Nossaman

Total DALP Percentage: 9.56%

**BOARD REPORT ATTACHMENT A
PROCUREMENT SUMMARY**

PS4340-1940, I-710 Corridor Project EIR/EIS Community Outreach Component, Moore Iacofano Goltsman, Inc.

1.	Contract Number: PS4340-1940		
2.	Recommended Vendor: Moore Iacofano Goltsman, Inc.		
3.	Cost/Price Analysis Information:		
	A. Bid/Proposed Price: \$2,094,413.68	Recommended Price: \$1, 778, 838.00 NTE	
	B. Details of Significant Variances are in Attachment A-1.D		
4.	Contract Type: Firm Fixed Price		
5.	Procurement Dates:		
	A. Issued: November 20, 2006		
	B. Advertised: Yes		
	C. Pre-proposal Conference: December 7, 2006		
	D. Proposals Due: January 10, 2007		
	E. Pre-Qualification Completed: Yes		
	F. Conflict of Interest Form Submitted to Ethics: February 27, 2007		
6.	Small Business Participation:		
	A. Bid/Proposal Goal: 29% DALP	Date Small Business Evaluation Completed: June 6, 2007	
	Disadvantaged Business Enterprise Anticipated level of Participation (DALP) established for this project is: 29%. Details are in Attachment A-2. Moore Iacofano Goltsman plans to utilize the services of one DBE firm for a DALP participation level of 16.96%.		
7.	Invitation for Bid/Request for Proposal Data:		
	Notifications Sent: 93	Bids/Proposals Picked up: N/A	Bids/Proposals Received: 2
8.	Evaluation Information:		
	A. Bidders/Proposers Names: Moore Iacofano Goltsman, Inc. The Sierra Group	Bid/Proposal Amount: \$2,094,413.68 \$2,999,906.00	<u>Best and Final Offer Amount:</u> \$1,778,838.00 NTE
	B. Evaluation Methodology: Best Value Details are in Attachment A-1.C		
9.	Protest Information:		
	A. Protest Period End Date: June 27, 2007		
	B. Protest Receipt Date: N/A		
	C. Disposition of Protest Date: N/A		
10.	Contract Administrator: Calvin S. Rascoe	Telephone Number: 922-7326	
11.	Project Managers: Ernest Morales Susan Gilmore	Telephone Number: 922-4314 922-7287	

BOARD REPORT ATTACHMENT A-1 PROCUREMENT HISTORY

PS4340-1940, I-710 Corridor Project EIR/EIS Community Outreach Component, Moore Iacofano Goltsman, Inc.

A. Background on Contractor

Moore Iacofano Goltsman, Inc.
169 N. Marengo Avenue
Pasadena, CA 91101

Moore Iacofano Goltsman, Inc. (MIG) is a woman-owned corporation in the State of California headquartered in Berkeley, California. Regional and additional offices are located in Pasadena, Fullerton and Davis, California; as well as Eugene and Portland, Oregon; Green Bay, Wisconsin and Raleigh, North Carolina. MIG is a multidisciplinary firm that specializes in community relations, inter-agency collaboration, facilitation, communications and graphic design. Founded in 1981, MIG has worked extensively with public agencies and policy makers throughout California to accurately and effectively communicate complex issues to key stakeholders and the public. MIG has a staff of 125, with backgrounds that include public participation, urban and regional planning, environmental design and research, landscape architecture, communications, journalism, graphic design and public policy.

MIG and its team have a proven track record with corridor communities and key stakeholders, including Metro, Caltrans and the Ports of Los Angeles and Long Beach. MIG was the process facilitation consultant for the successful completion of the I-710 Major Corridor Study and preparation of the Tier 2 report for Metro. MIG has extensive local knowledge and has served as planning, communications and outreach consultants for numerous corridor communities, including East Los Angeles, Bell, Carson, Commerce, Compton, Long Beach, Lynwood, Maywood and South Gate, as well as the County and City of Los Angeles.

B. Procurement Background

The I-710 Corridor Project EIR/EIS Community Outreach Component is a competitive negotiated procurement awarded on a best value - numerically scored basis with cost included as a factor. Metro Board of Directors gave approval to proceed with the I-710 South EIR/EIS in its Board meeting in June 2006, pursuant to the Major Corridor Study's Locally Preferred Strategy. The contract type will be a Firm Fixed Price.

The Diversity & Economic Opportunity Department (DEOD) recommended a twenty-nine (29%) Disadvantaged Business Enterprise Anticipated Level of Participation (DALP). Achieving the DALP percentage is encouraged and is not a condition of award, nor an issue of responsiveness.

C. Evaluation of Proposals

The proposal evaluation was conducted in accordance with Metro Procurement Policy and Procedures. The source selection committee conducted a comprehensive technical evaluation, including oral discussions. Each proposal is considered responsive to the project and submittal requirements. Based upon the evaluation criteria stipulated within the RFP solicitation requirements, Moore Iacofano Goltsman, Inc. received the highest ranking of the two responsive proposals received.

D. Cost/Price Analysis Explanation of Variances

The recommended not to exceed price of \$1, 778, 838.00 has been determined to be fair and reasonable based upon the Management Audit Services pre-award audit, independent cost estimate, fact finding, negotiations and an extensive technical review.

**BOARD REPORT ATTACHMENT A-2
LIST OF SUBCONTRACTORS**

PS4340-1940, I-710 Corridor Project EIR/EIS Community Outreach Component, Moore Iacofano Goltsman, Inc.

PRIME CONTRACTOR – Moore Iacofano Goltsman, Inc

DBE Participation

The Robert Group 16.96%

Total DALP percentage 16.96%

Other Subcontractors

Diverse Strategies for Organizing

Valencia, Perez & Echeveste